

**OPIOID SETTLEMENT SPENDING PLAN
PUBLIC HEARING**

The Board of Commissioners of the County of Allegan will hold a public hearing on Thursday, September 12, 2024, for all interested citizens to comment on the Opioid Settlement Spending Plan for years 1 & 2.

The hearing will occur at 1:00 PM in the Board Room, County Services Building, 3283–122nd Avenue, Allegan, Michigan. The public may also participate in the meeting/public hearing by calling 1-929-205-6099, Meeting ID: 891 6032 7098, and Meeting Password: 471420. For other options connecting to the meeting, please visit the meeting calendar website at www.allegancounty.org or contact the County Administrator’s Office.

The proposed draft plan may be examined online at www.allegancounty.org under the News Media Room or on weekdays at the Office of the Allegan County Administrator (address below), between 8:00 AM and 5:00 PM. All interested citizens will have the opportunity to give written and/or oral comments.

Robert J. Sarro,
County Administrator,
3283 – 122nd Avenue,
Allegan, Michigan, 49010
269-673-0239

OPIOID SETTLEMENT SPENDING PLAN

PHASE 1 - YEARS 1 & 2

ALLEGAN COUNTY – SEPTEMBER 12, 2024

OVERVIEW

BACKGROUND

In 2021, a \$26 billion nationwide settlement was reached to resolve all Opioids litigation brought by states and local political subdivisions against the three largest pharmaceutical distributors: McKesson, Cardinal Health, and AmerisourceBergen (“Distributors”), and manufacturer Janssen Pharmaceuticals, Inc. and its parent company Johnson & Johnson (collectively, “J&J”). In 2022, additional settlements with pharmacies and manufacturers were announced, including CVS, Walgreens, Walmart, Allergan and Teva. In 2024, a settlement with Kroger was also reached. Fifty percent (50%) of the settlement amounts will be sent directly to county and local governments. Payments for all settlements will be received separately. Eighty-five percent (85%) of funds must be used for opioid remediation. Exhibit E of the settlements provides a non-exhaustive list of expenditures that qualify as being paid for Opioid Remediation.

Allegan County anticipates receiving \$2,821,042 over eighteen (18) years, resulting from national litigation against manufacturers, distributors, and pharmacies for their role in the opioid and overdose crisis. The first of these payments began in January 2023.

GOALS

Allegan County aims to utilize opioid settlement funds to reduce the adverse impacts of the drug overdose crisis, prevent the initiation of substance use, and support treatment and recovery for those most profoundly impacted by the crisis. To meet this goal, Allegan County used the Michigan Association of Counties (MAC) Opioid Settlement Resource Center for the planning process, templates, and tools. The MAC Technical Advisor also provided technical assistance.

OVERARCHING ACTION PLAN

Step	
1	Develop separate fund for opioid settlement dollars - Complete
2	Steering committee creation – Complete (See Appendix B for members)
3	Determine the average annual amount of funding available, \$176,315 per year – Complete
4	Identify data, reports, strategic plans, and other information to be shared by stakeholders
5	Gather stakeholder data and information - Executive Summary Complete
6	Spending plan development – Phase I - Years 1 & 2 (Oct 1, 2024 – Sept 30, 2026) Complete
7	Community comment period – Public Hearing on Phase I – September 12, 2024
8	Ongoing monitoring and accountability
9	Community Needs Assessment for Phase II – Planning Stage
10	Create opportunities for additional stakeholders to share their expertise



SPENDING PLAN PHASE 1 (YEARS 1 & 2)

Allegan County anticipates \$176,315 per year for the average annual amount of funding available. Stakeholder input has identified that some eligible services are available and funded through other sources. These services remain on the spending plan. If external funds lapse, annual reserve funds can be allocated to continue service. See Appendix D for additional details.

	Activity/Strategy	Organization providing service	Strategy Category	% of Annual Funds	Year 1 2025	Year 2 2026
1	Positive Youth Development and Well-being	AAESA, Great Start Collaborative, and local districts	Prevention; Harm Reduction	14%	\$ 24,299	\$ 24,299
2	Education and Marketing of Existing Resources and Programs for Support of Homeless and Other Populations	OnPoint Treatment Services	Prevention	3%	\$ 5,000	\$ 5,000
3	Implement SBIRT Training Plan	OnPoint	Prevention	6%	\$ 11,333	\$ 11,333
4	OUD Treatment Interdisciplinary (links with #7)	Onpoint	Treatment; Recovery Supports	21%	\$ 37,459	\$ 37,459
5	Indirect for administrative fees	OnPoint		2%	\$ 4,063	\$ 4,063
6	Annual funds reserved for additional services	Allegan County Contracts	Any Strategy Category	53%	\$ 94,161	\$ 94,161
7	Community-based Medication Assisted Treatment (MAT) program (links with #4)	OnPoint	Treatment; Recovery Supports	0%	\$ -	\$ -
8	Syringe Service Program	Red Project	Harm Reduction; Linkage to Care	0%	\$ -	\$ -
9	Jail-based Medication Assisted Treatment (MAT) program	OnPoint/MDHHS	Treatment; Recovery Supports	0%	\$ -	\$ -
10	Naloxone/Overdose Kits (recognizable bag)	MDHHS/3 local EMS	Harm Reduction; Treatment	0%	\$ -	\$ -
11	Narcan Administration- Training	The Red Project (Training to LE)	Harm Reduction: Prevention	0%	\$ -	\$ -
12	Education for Elderly Population, including appropriate use of prescribed medications	TBD	Prevention	0%	\$ -	\$ -
					\$ 176,315	\$ 176,315



ALLOWABLE USES

1	Prevention
2	Harm Reduction
3	Treatment
4	Special Populations (pregnant and parenting, those involved with the criminal-legal system, etc.)
5	Data and infrastructure
6	Planning and Coordination

MONITORING & ACCOUNTABILITY

1	Allegan County website to host public-facing materials and information
2	Future spending plans (Year 3 and beyond) will include an opportunity for public comment
3	Create and share annual reports highlighting the impact of funds

CURRENT RESOURCES

Step	
1	Allegan County - https://www.allegancounty.org/connect/projects/opioid
2	Michigan Association of Counties – https://micounties.org/opioid-settlement-resource-center/
3	Michigan Opioid Advisory Commission – http://council.legislature.mi.gov/Council/OAC
4	Michigan Department of Health and Human Services – https://www.michigan.gov/opioids
5	National Association of Counties – https://www.naco.org/resources/opioid-solutions-center
6	National Opioid Settlement – https://nationalopioidsettlement.com/
7	Opioid Settlement Tracker – https://www.opioidsettlementtracker.com/

ATTACHMENTS

1	Appendix A – 2023 Executive Summary
2	Appendix B - Steering Committee Members
3	Appendix C - Allegan County anticipated funding from settlements
4	Appendix D – Detailed spending plan for years 1 & 2



Appendix A

Opioid Settlement Distribution Steering Committee Data Collection

2023

Executive Summary

Title: Opioid and Substance Use Collective Data for Review for Allegan County, Michigan: A Summary Overview of Prevention, Services, Access to Care, and Harm Reduction

Introduction: This executive summary examines opioid and substance use prevention, treatment, and community access to care within Allegan County, with a focus on current data and barriers that hinder prevention efforts, access to services and care, and harm reduction strategies. The information presented is based on the Allegan County Community Health Needs Assessment (CHNA), the Allegan County Community Health Improvement Plan (CHIP), data from the Lakeshore Regional Entity (LRE), the Opioid Settlement Distribution for the State of Michigan, data from Allegan County Fire/EMS, and Western Michigan University's Medical Examiner's (ME) annual report.

This summary aims to provide a comprehensive overview of the challenges associated with opioid and substance use in Allegan County, including the prevalence of opioid use and overdoses, the number of emergency room (ER) visits, the current number of substance use prevention and treatment providers, while also highlighting the barriers to effective prevention, treatment, and harm reduction. This summary also highlights the impact of opioid and substance use on physical and mental overall health.

Overview of Opioid and Substance Use in Allegan County: Allegan County, a rural county located in Michigan, has a current population of 123,229 people, with a recent average growth rate of 0.74% annually. The Allegan County Community Health Needs Assessment identifies substance abuse and mental health as high-priority health issues across the county, citing them among the top three concerns (Allegan County Community Health Needs Assessment, 2021). Within Allegan County in 2022, the rate of mental health providers (to include substance use treatment) was reported at 1,030:1, meaning for every 1,030 adult residents there is one provider. In comparison, the Michigan rate is 320:1 and the national rate is 340:1 (County Health Rankings, 2023). In essence, Allegan County residents have access to approximately 60% fewer providers than those in the state and nation on average.

On the Michigan Department of Health and Human Services Opioid Dashboard, the reported 5-Year Average Fatal Overdose Rate per 100,000 (2016-2020) across Allegan County is 13.6, with the highest rate per township recorded as Cheshire Township, with a significantly higher rate of 45.2 (2023). Within the Dashboard, Allegan County is cited as having a 0.0% accessibility rate for Percent of Population within 15-minute drive of syringe service program in 2021, with no syringe service program established as of 2023 (MDHHS, 2023).

Based on Allegan Opioid Overdose Deaths reported by MDHHS over the following years, the county has seen a steady increase in overdose deaths annually – reflected by 6 (2017), 7 (2018),

9 (2019), 13 (2020), and 10 (2021). The following chart illustrates this visually across State and county.

Overdose Deaths Reported Per County and Year

State	County	Month Date	Provisional Drug Overdose Deaths	Percentage Of Records Pending Investigation
Michigan	Allegan	September 2022	20	0.0
Michigan	Allegan	August 2022	21	0.0
Michigan	Allegan	July 2022	21	0.0
Michigan	Allegan	June 2022	18	0.0
Michigan	Allegan	May 2022	18	0.0
Michigan	Allegan	April 2022	20	0.0
Michigan	Allegan	March 2022	17	0.0
Michigan	Allegan	February 2022	16	0.0
Michigan	Allegan	January 2022	17	0.0
Michigan	Allegan	December 2021	16	0.0

Allegan County Corrections Center provided the following data illustrating identified opioid use/withdrawal present in individuals incarcerated within the facility.

Allegan County Corrections Center Individuals Coming into the Facility on Opioids/Withdrawing

Month/Year	Number of Individuals
October 2022	4
November 2022	4
December 2022	7
January 2023	12
February 2023	6
March 2023	5
April 2023	1
May 2023	14
Total:	53

Emergency room (ER) visits for nonfatal opioid poisonings reported by MDHHS for Allegan County, indicates an increase between 2018 and 2020 of 7 individuals. Below is a table illustrating this increase, as well as annualized ER visits.

Number of ED Visits Due to Nonfatal Opioid Poisoning

County, Year	ER Visits
Allegan County, 2018	58
Allegan County, 2019	57
Allegan County, 2020	65

Information below outlines the crude rate of reported drug poisonings/overdose deaths per 100,000 people within Allegan County. This data is gathered through CDC information provided to the County Health Rankings.

Crude Rate of Drug Poisoning/Overdose Deaths per 100,000 Population

Year	Death Rate per 100,000 Allegan	Death Rate per 100,000 Michigan
2017	12.0	27.0
2018	8.5	26.0
2019	11.9	23.6
2020	14.3	27.5

Prevention, Treatment Services, and Access to Care: Current status of prevention, treatment services, and access to care through in-county as well as out-of-county resources.

Specific prevention targets for youth prevention and education is provided through Allegan County school systems to include Allegan, Hopkins, Saugatuck, Fennville, Wayland, and Plainwell. This specific youth prevention includes education, cessation, and harm reduction efforts for substances as well as behavioral health supports. Adult substance use prevention efforts are centered around Allegan County community events, as well as adult education courses on a referral basis. This is supported through Federal block grant funding allocated regionally to OnPoint.

There are currently two county-based publicly funded substance use treatment providers, the Community Mental Health Services Program (CMHSP) OnPoint and the contracted non-profit provider Arbor Circle Corporation. Presently, OnPoint provides Outpatient and Intensive Outpatient level of care services, and Arbor Circle provides Outpatient level of care services across active programming. All levels of care, including withdrawal management, detoxification, short-term residential treatment, and long-term residential treatment are contracted with out-of-county service providers. Withdrawal management and medication-assisted treatment can be supported through an individual's primary care physician within the county if they are able and willing to provide the prescription. The Grand Rapids Red Project also supports Allegan County with grant-funded suboxone distribution through their Mobile Unit site that is in the downtown Allegan location, as well as recovery coaching services. These CMHSP and contracted services are supported through Federal block grant funding, Medicaid/Healthy Michigan Plan billing, and additional MDHHS grant funding.

Harm Reduction and Medication-Assisted Treatment (MAT): Harm reduction strategies, including medication-assisted treatment (MAT), face significant barriers in Allegan County. MAT, which combines the use of medications such as methadone, buprenorphine, or naltrexone with counseling and behavioral therapies, is an effective treatment for opioid use disorders (Substance Abuse and Mental Health Services Administration [SAMHSA], 2020).

An identified barrier to treatment is the limited availability of MAT providers and treatment facilities in the region, with only one MAT-specific provider within the county. This scarcity results in longer drive-times for individuals receiving MAT. Data from the Lakeshore Regional Entity (LRE) also reflects a consistent wait-time for MAT induction with Allegan reflecting at 8.3 days to service from service request date (2023). With the recent changes to the requirements for SAMHSA-waivered practitioners to prescribe and induct MAT, the medications can be more easily accessed through primary care physicians local to the patient if the physician is willing to prescribe (SAMHSA, 2023). Limited data exists at this time in relation to primary care physicians within Allegan County willing and able to prescribe MAT.

Conclusion: Allegan County has a significant prevalence of opioid and substance use, as reflected in numerous data sources. Specific overdose counts, the number of ER admissions, and the availability of substance use prevention and treatment providers highlight the significance of the issue. Specific programs in existence continue to support the efforts for prevention and treatment of substance use disorders. Current availability of treatment providers is limited within Allegan County, leading to transportation barriers and accessibility concerns. With expanded capability for primary care MAT administration, access has increased pending individual practitioner prescription. Allegan County continues to have a lower opioid use disorder and overdose report than Michigan and the United States.

Sources Cited:

Allegan County Community Health Improvement Plan (CHIP), (2022). [Allegan County Community Health Survey Report](#)

Allegan County Community Health Needs Assessment (CHNA), (2022). [Allegan County Community Health Survey Report](#)

Allegan County Medical Examiner's Office – WMed, (2023). [Kalamazoo Annual DROOD Report 2021.pdf \(mimedicalexaminer.com\)](#)

Allegan County Correctional Center, (2023). Unpublished raw data.

Health Rankings by County, County Health Rankings, 2023.

<https://www.countyhealthrankings.org/explore-health-rankings/michigan/allegan?year=2023>

Opioid Settlement Distribution for the State of Michigan. (2023). [Exhibit-E-Final-Distributor-Settlement-Agreement-8-11-21.pdf \(attorneygeneral.gov\)](#)

Removal of the DATA Waiver, Substance Abuse and Mental Health Services Administration (SAMHSA), 2023. [Waiver Elimination \(MAT Act\) | SAMHSA](#)

Medication-Assisted Treatment (MAT), SAMHSA, 2023. [Medications for Substance Use Disorders | SAMHSA](#)

Appendix B

ALLEGAN COUNTY OPIOID STEERING COMMITTEE MEMBERS

1	Allegan County Administration
2	Allegan County Assistant Corporate Counsel
3	County Sheriff's Office
4	Allegan County Courts
5	Public Health
6	Public Defender Office
7	OnPoint – Managed Mental Health Care
8	Individuals with lived experience
9	Allegan County Medical Control Authority
10	Ascension Borgess Allegan Hospital
11	Medical Examiner's Office
12	Allegan Area Educational Services Agency (Schools)

Appendix C

Allegan County Anticipated Funding From Settlements

[Michigan Department of Attorney General Opioids website](#)

– Opioid Settlement Payment Estimator

Settlement Totals Per Calendar Year

Allegan County

	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038
Allergan	\$0	\$38,879	\$19,072	\$19,072	\$19,072	\$19,072	\$19,072	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
CVS	\$0	\$35,769	\$33,773	\$33,773	\$33,773	\$33,773	\$32,086	\$30,398	\$30,372	\$30,372	\$0	\$0	\$0	\$0	\$0	\$0
McKinsey	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Distributors	\$119,899	\$104,662	\$72,675	\$72,675	\$27,689	\$85,474	\$85,474	\$85,474	\$71,850	\$71,850	\$71,850	\$71,850	\$71,850	\$71,850	\$71,850	\$71,850
Janssen	\$212,786	\$0	\$0	\$11,154	\$11,154	\$11,154	\$14,201	\$14,201	\$14,201	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Kroger	\$0	\$13,983	\$13,983	\$13,983	\$13,983	\$13,983	\$13,983	\$13,983	\$14,719	\$14,719	\$14,719	\$14,719	\$0	\$0	\$0	\$0
Litigation Costs Fund	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Mallinckrodt	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Meijer	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Publicis	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Teva	\$0	\$32,678	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$17,238	\$0	\$0	\$0
Walgreens	\$0	\$35,101	\$16,416	\$16,416	\$16,416	\$16,416	\$16,416	\$24,870	\$24,870	\$24,870	\$24,870	\$24,870	\$24,870	\$24,870	\$24,870	\$0
Walmart	\$0	\$179,857	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Total:	\$332,685	\$440,930	\$173,156	\$184,310	\$139,324	\$197,109	\$198,469	\$186,164	\$173,249	\$159,048	\$128,676	\$128,676	\$113,957	\$96,719	\$96,719	\$71,850

Grand Total: \$2,821,042

Appendix D

Allegan County Opioid Spending Plan

FY25-26

#	Activity/Strategy	Organization providing service	Description	Target Audience	Goal/Outcome	Strategy Category	% of Annual Funds	Year 1 2025	Year 2 2026
1	Positive Youth Development and Well Being	AAESA, Great Start Collaborative, and local districts	Expand and enhance education to school aged individuals with focus on dangers of use and overall health and well-being (physical and mental) in partnership with school districts and early childhood agencies (understanding there may be limitations or restrictions).	K-12 individuals	Through early education prevent drug use and reduce current users through education on the dangers and impact of drug use.	Prevention; Harm Reduction	14%	\$ 24,299	\$ 24,299
2	Education and Marketing of Existing Resources and Programs for Support of Homeless and Other Populations	OnPoint Treatment Services	Community Health Worker program, Peer Recovery, Housing Assessment Resource Agency (HARA), Grants to Benefit Homeless Individuals (GBHI)	General Population	Increase assess to existing programs.	Prevention	3%	\$ 5,000	\$ 5,000
3	Implement SBIRT Training Plan	OnPoint	Education and direct intervention	General Population	Education	Prevention	6%	\$ 11,333	\$ 11,333
4	OUD Treatment Interdisciplinary (links with #7)	Onpoint	Partial support of recovery based team .5 fte	General Population	Treatment of OPIOID use disorder	Treatment; Recovery Supports	21%	\$ 37,459	\$ 37,459
5	Indirect for administrative fees	OnPoint	Funds for items that are not service-based (#4 & #7)				2%	\$ 4,063	\$ 4,063
6	Annual funds reserved for additional services	Allegan County Contracts		General Population, older adults, K-12, Jail		Any Strategy Category	53%	\$ 94,161	\$ 94,161
7	Community-based Medication Assisted Treatment (MAT) program (links with #4)	OnPoint	Creation of a community-based MAT program that may be able to be supported through other funding for sustainability.	General Population	Reduce usage through the use of medications in combination with counseling and behavioral therapies resulting in sustainable recovery.	Treatment; Recovery Supports	0%	\$ -	\$ -
8	Syringe Service Program	Red Project	Allow for the exchange of syringes for clean syringes and increase access to individuals to support access to treatment.	Current users	Reduce disease and infection due to contaminated syringe use and increase access and use of treatment.	Harm Reduction; Linkage to Care	0%	\$ -	\$ -
9	Jail-based Medication Assisted Treatment (MAT) program	OnPoint	Creation of a jail-based MAT program that may be able to be supported through other funding for sustainability.	Jail Population	Reduce usage through the use of medications in combination with counseling and behavioral therapies resulting in sustainable recovery.	Treatment; Recovery Supports	0%	\$ -	\$ -
10	Naloxone/Overdose Kits (recognizable bag)	MDHHS/3 local EMS	Easily accessible distribution of Naloxone throughout community e.g. general distribution centers, public safety vehicles and facilities, nursing facilities, etc.	General Population, older adults	Reduce death/harm due overdose and increase access to treatment.	Harm Reduction; Treatment	0%	\$ -	\$ -
11	Narcan Administration- Training	The Red Project (Training to LE)	Training for Corrections, First Responders - e.g. patrol, fire, Ems, etc.	First Responders	Training	Harm Reduction: Prevention	0%	\$ -	\$ -
12	Education for Elderly Population including appropriate use of prescribed medications	TBD	Education for Elderly Population including appropriate use of prescribed medications	General Population	Education	Prevention	0%	\$ -	\$ -
								\$ 176,315	\$ 176,315



Funds Project through 2040:	\$2,821,042	Annual Average Funds Available: \$176,315 (Year 1 & 2) Allocated Funds: \$352,630 One-Time Costs: \$0 Balance: \$2,468,412
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