

ALLEGAN COUNTY BOARD OF COMMISSIONERS

INDEX

JULY 8, 2021 SESSION

JOURNAL 69

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MORNING SESSION

JULY 8, 2021 SESSION - PLEDGE OF ALLEGIANCE, ROLL CALL

1/ The Board of Commissioners of the County of Allegan, State of Michigan, met in the Board Room of the County Services Building in the Township of Allegan on July 8, 2021 at 9:04 A.M. in accordance with the motion for adjournment of June 24, 2021, and rules of this board; Chairman Storey presiding.

The Deputy Clerk led the Board in the Pledge of Allegiance to the flag.

Upon roll call the following members answered as Commissioners for the respective Districts:

DIST #1	DEAN KAPENGA - Absent	DIST #5	TOM JESSUP - left at 11:20AM; returned at 11:55AM
DIST #2	JIM STOREY	DIST #6	GALE DUGAN
DIST #3	MAX THIELE	DIST #7	RICK CAIN
DIST #4	MARK DeYOUNG		

PUBLIC PARTICIPATION - NO COMMENTS

2/ Chairman Storey opened the meeting to public participation and as there were no comments from the public, he closed the meeting to public participation.

AGENDA - ADOPTED AS PRESENTED

3/ Moved by Commissioner Thiele, seconded by Commissioner DeYoung to adopt the meeting agenda as presented. Motion carried by roll call vote. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.

DISCUSSION ITEMS:**AMERICAN RESCUE PLAN ACT (ARPA) REVIEW**

4/ Administrator Sarro addressed the board on the American Rescue Plan Act (ARPA) and outlined the framework for the development of a plan. The plan shall be subject to Board consideration prior to reimbursement or expenditure of funds being sought.

BREAK - 9:55 A.M.

5/ Upon reconvening at 10:05 A.M., the following Commissioners were present: Commissioner Storey, Thiele, DeYoung, Jessup, Dugan and Cain. Absent: Kapenga.

AMERICAN RESCUE PLAN ACT (ARPA) REVIEW - CONTINUED

6/ Public input was sought before June 30, 2021 for the use of ARPA funds. Those results were compiled and 21 requests were reviewed with the board. Discussion followed on each request.

Dorr Township Supervisor Jeff Milling addressed the board in regards to item #9 from Lakeshore Advantage regarding broadband and the county working with the local units to keep this on the list. He also noted to the board that Dorr Township is working with Kent County on a sustainable business park.

Deputy supervisor at Dorr Township Jim Martin addressed the board regarding the sustainable business park and noted this is a two county plan

- Kent and Allegan. The property will be leased out and will be taxable bringing taxable monies to the local unit and the county.

Moved by Commissioner Dugan, seconded by Commissioner Cain to suspend discussion on the ARPA funds. Motion carried by roll call vote. Yeas: 5 votes. Nays: 0 votes. Absent: 2 votes.

ADMINISTRATIVE UPDATE

7/ Administrator Rob Sarro noted his written report was submitted to Commissioners. Highlights included: employment opportunities; courthouse construction progress; animal shelter project updates; paperless journal entry documents; public defender updates; transportation emergency response; and public health updates.

PUBLIC PARTICIPATION - COMMENTS

8/ Chairman Storey opened the meeting to public participation and the following individuals offered comments:

1. Dorr Township Supervisor Jeff Milling addressed the board regarding broadband

ADJOURNMENT UNTIL JULY 22, 2021 AT 9:00 A.M.

9/ Moved by Commissioner Thiele, seconded by Commissioner Cain to adjourn until July 22, 2021 at 9:00 A.M. The motion carried by voice vote and the meeting was adjourned at 12:07 P.M. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.

AFTERNOON SESSION

JULY 8, 2021 SESSION - INVOCATION, PLEDGE OF ALLEGIANCE, ROLL CALL

10/ The Board of Commissioners of the County of Allegan, State of Michigan, met in the Board Room of the County Services Building in the Township of Allegan on July 8, 2021 at 1:09 P.M. in accordance with the motion for adjournment of June 24, 2021, and rules of this Board; Chairman Storey presiding.

The invocation was offered by District #2 Commissioner Storey.

The Deputy County Clerk led the Board in the Pledge of Allegiance to the flag.

Upon roll call the following members answered as Commissioners for the respective Districts:

DIST #1	DEAN KAPENGA - Absent	DIST #5	TOM JESSUP
DIST #2	JIM STOREY	DIST #6	GALE DUGAN
DIST #3	MAX THIELE	DIST #7	RICK CAIN
DIST #4	MARK DeYOUNG		

JUNE 24, 2021 SESSION MINUTES - ADOPTED

11/ Moved by Commissioner Dugan, seconded by Commissioner DeYoung to approve the minutes for the June 24, 2021 session as distributed. Motion carried by voice vote. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.

PUBLIC PARTICIPATION - NO COMMENTS

12/ Chairman Storey opened the meeting to public participation and as there were no comments from the public, he closed the meeting to public participation.

AGENDA - ADOPTED AS PRESENTED

13/ Moved by Commissioner Cain, seconded by Commissioner DeYoung to adopt the meeting agenda as presented. Motion carried by voice vote. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.

INFORMATIONAL SESSION - COMMUNITY MENTAL HEALTH

14/ Community Mental Health Director Mark Witte presented the annual update for 2021 from Allegan County Community Mental Health Services.

DRAFT



Annual Update to the Allegan County Commission

July 8, 2020

Our Mission

Strengthening our community by improving and advocating for the lives of individuals and families.

Our Vision

Building a community which provides integrated behavioral health care effectively, efficiently, and sustainably for all who require it.

Our Core Values

- Integrity
- Honor
- Equality
- Innovation
- Teamwork
- Cultural Competency

Thank you, Commissioners and Administrator Sorro, for the opportunity to present this annual update for 2021 from Allegan County Community Mental Health Services. As we emerge from the COVID-19 remote work configuration, there are many important developments in the CMH world that I'm eager to share with you today.

GRATITUDE

Above all, we want to take a moment to thank you and all of the County's staff and operations for the service provided to the people of Allegan County, our clients and staff throughout the COVID-19 pandemic.

We have been protected and supported in our work because of the actions that you and county staff have taken to keep us safe and healthy. Led by Administrator Sarro, his staff and this Commission, and for us most notably, Angelique Joynes and Health Department and Scott Corbin and the Emergency Operations Center, we have benefited from the coordination and collaboration of all county resources to assure the health, welfare and safety of everyone throughout the pandemic. It has truly been a remarkable experience. On behalf of the people we serve and their families, and the staff we employ and their families, thank you.

Beyond the COVID-19 context, we appreciate your continued support of our board by dedication of Commissioners Storey, DeYoung, and (our chairperson) Dugan, and we thank them for their excellent service. Special note should be given to the role Commissioner DeYoung has played in his capacity as chairperson of the Lakeshore Regional Entity, the organization through which the majority of our funding is obtained.

Takeaway: We are grateful to you.

COVID-19

Like all county programs and services, we are plotting our course for resumption of normal activities on a gradual basis, taking time to consider whether any of the changes made to respond to COVID-19 should be

retained as service improvements. For example, we have seen success in engaging some clients more effectively with telehealth technology. So long as the state and federal rules regarding these delivery platforms support it, and it is an advantage to our clients, we will continue to offer it as a way of serving the public. It has helped to overcome the barriers of transportation for many. That said, we also know that some of our clients will rejoice in the ability to once again enjoy face-to-face service delivery that has been so limited over the past year and a half. Some of our clients have also not had good access to wireless or broadband technology, or the financial wherewithal to use it. I surely don't want to give you the wrong impression though ... we have been serving some of our clients face-to-face throughout the pandemic as well. Crisis services, injection services, homelessness services, assertive community treatment are all services which we have provided with strong protection of masks and other kinds of personal protective equipment for all people involved and conscientious cleaning protocols before and after these visits. We regret to inform you that a small number of clients with compromising health conditions living in congregate care settings did pass away from COVID-19 since March 2020. However, I am equally proud to tell you that with the support of the County's environmental services staff, we have not yet had one known instance of workplace transmission of the COVID-19 virus, and have only had 14 staff become ill with the virus since it began.

Takeaway: We will safely emerge from this pandemic with resilience and new-found skills and abilities.

PROGRAMMING DIRECTIONS

The agency is awaiting notification of the outcome of what we believe was a strong application for federal funding to become a Certified Community Behavioral Health Clinic (CCBHC). This grant, which would bring \$2,000,000 per year for two years, is more than what it may first appear.

Grants come and go, and the projects they support sometimes do not last much longer than the grant. In this case, there is the intention of state and federal partners to convert much of the public behavioral health system of the state to a CCBHC model. The leading features of the CCBHC model is:

- (1) the expansion of a service array to address a wider range of mental health needs;
- (2) opening the doors of service to individuals who ordinarily would not qualify because their needs are less severe (which leaves them stranded); and,
- (3) integrating substance use disorder treatment and primary physical healthcare services into the delivery model.

The state of Michigan itself is a newly designated "Demonstration State" for CCBHC, which may give all of the agencies which have received expansion grants (such as what we've applied for) the opportunity for sustained funding through the state's Medicaid-funded financing system. We are reaching out to organizations and systems that specialized in general and primary medical care to develop effective partnership models that bring the best possible care to the people we serve. We are also staging our efforts to work with local law enforcement entities to increase or capacity to assist with the behavioral health elements involved in their work through service supports for those in jail, responding to crises in the community which involve persons with behavioral health conditions, and the like.

The primary benefit for the public will be a comprehensive system of care that can address all levels of need. This is particularly important for ACCMHS given the staging we are in with respect to the new facility we are working to establish.

Takeaway: We will become an increasingly relevant healthcare provider for all of Allegan County.

NEW BUILDING

We are awaiting the conclusion of our financing processes for the purchase and remodeling of the former Shopko store on Jenner Drive across from Ascension Allegan Hospital. We have been approved for a loan from the US Department of Agriculture, and have issued an RFP for contractor services. The latest curve ball for us has been the incredible financial impact of COVID-19 on the construction industry which resulted in construction bids much higher than projected.

The significant gap between our available funding and the cost of the project is being addressed by efforts to reduce the costs of construction and/or increase the amount of available revenue so that this project can finally move forward. Our primary source of funding (95%) is Medicaid which may not be able to be used for a large capital outlay to close the gap. Owing to our status as a public entity, unspent funds must be returned to the state; they cannot be retained. Without alternatives (e.g., public millage for mental health as has been established in Ottawa County), ACCMHS has little ability to build a cash reserve of unrestricted funds large enough to deal with situations like this.

Because of the economic impact of COVID-19 on our construction bids, and the priority on responsive mental health services that are prioritized in federal COVID-19 stimulus/recovery funding opportunities, our eyes have been drawn to the recently announced American Rescue Plan Act distributions that is soon to be available to Allegan County, as well as to the townships, cities and villages within the county. We have directly appealed to each of these entities, including the City of Holland, to request their consideration of our need. Thank you, too, for the opportunity to present the County with this need; we hope you can respond.

Takeaway: If we can close the gap, we will be in position to offer expanded access to a much wider array of desperately needed behavioral healthcare for all of Allegan County.

MODERNIZING OUR IDENTITY

Last year we reported that we'd evaluated our strategic needs and revised our mission/vision/values. We noted that ACCMHS started as an effort to bring citizens home from institutional care and integrate them into community life in the 1970's, but that the work had shifted over the years. We now work to help everyone who struggles with chronic mental illness or developmental/ intellectual disabilities achieve a full and rich life in their community. In addition, we do so much more to intervene in mental health crises as they happen. We serve in support of courts and the jail as they deal with individuals with mental illness. We facilitate access to addiction treatment and offer recovery supports. We address childhood trauma and behavioral difficulties that emerge in childhood. We support healthy living and positive development for youth. ACCMHS is also the homelessness go-to agency for Allegan County.

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We have completed our evaluation of the need to rebrand/rename the agency, and the board has made a decision to proceed. We are presently developing plans and materials to support a shift from the familiar "Allegan County Community Mental Health Services" to an identity that will become more engaging and relevant as time goes by. It will remove obstacles of misunderstanding and establish the agency as a recognizable resource for a wide array of behavioral and other social services for all of Allegan County's residents. I won't steal the thunder of our planned launch process, but encourage you to look forward to its eventual introduction. I think you'll be very proud of the result it will have.

Takeaway: ACCMHS will change its name in the near future and improve the awareness and accessibility of behavioral health services in Allegan County.

Sincerely,

Mark A. Witte, MSW, LMSW
Executive Director
7/2/2021

FINANCE COMMITTEE - CLAIMS & INTERFUND TRANSFERS

15/ **WHEREAS**, Administration has compiled the following claims for July 2, 2021 and July 9, 2021; and

WHEREAS, the following claims, which are chargeable against the County, were audited in accordance with Section 46.61 to 46.63, inclusive, M.C.L. 1970 as amended and resolutions of the Board; and

WHEREAS, said claims are listed in the 2021 Claims folder of the Commissioners' Record of Claims.

July 2, 2021

	TOTAL AMOUNT CLAIMED	AMOUNT ALLOWED	AMOUNT DISALLOWED
General Fund – 1010	104,517.02	104,517.02	
Friend of the Court Office – 2151	379.31	379.31	
Health Department Fund – 2210	8,642.92	8,642.92	
Transportation Grant – 2300	1,483.76	1,483.76	
Register Of Deeds Automation Fund – 2560	134.70	134.70	
Indigent Defense – 2600	88,571.32	88,571.32	
Palisades Emergency Planning Facility UP – 2630	154.14	154.14	
Local Corrections Officers Training Fund - 2640	716.80	716.80	
CDBG Loan Repayment – 2771	33.00	33.00	
Grants – 2790	12,020.54	12,020.54	
Sheriff Contracts - 2807	310.83	310.83	
Child Care-Circuit/Family - 2921	6,593.78	6,593.78	
Senior Millage – 2950	1,343.80	1,343.80	
Tax Reversion – 6200	13,783.00	13,783.00	
Drain Equip Revolving – 6390	-310.00	-310.00	
Fleet Management - 6612	399.35	399.35	
Self-Insurance Fund - 6770	366,863.21	366,863.21	
Drain Fund - 8010	46,316.28	46,316.28	
TOTAL AMOUNT OF CLAIMS	\$651,953.76	\$651,953.76	

July 9, 2021

	TOTAL AMOUNT CLAIMED	AMOUNT ALLOWED	AMOUNT DISALLOWED
General Fund – 1010	122,703.90	122,703.90	
Park/Recreation Fund - 2080	7,726.18	7,726.18	
Central Dispatch/E911 Fund - 2110	896.00	896.00	
Central Dispatch CIP - 2118	39,160.00	39,160.00	
Friend of the Court Office - 2151	233.59	233.59	
Health Department Fund - 2210	6,898.85	6,898.85	
Solid Waste – 2211	22,742.53	22,742.53	

Transportation Grant – 2300	160.05	160.05	
Capital Improvement Fund - 2450	152,936.06	152,936.06	
Register of Deeds Automation Fund – 2560	195.00	195.00	
Indigent Defense - 2600	1,209.00	1,209.00	
Local Corrections Officers Training Fund – 2640	29.74	29.74	
Law Library Fund – 2690	3,345.27	3,345.27	
Grants – 2790	300.00	300.00	
Victim Rights Grant - 2791	435.40	435.40	
Wayland Township - 2806	32.99	32.99	
Child Care-Circuit/Family - 2921	6,533.39	6,533.39	
Soldiers Relief Fund - 2930	2,342.91	2,342.91	
Senior Millage - 2950	660.00	660.00	
Delinquent Tax Revolving Fund - 6160	617.81	617.81	
Fleet Management - 6612	236.31	236.31	
Self-Insurance Fund - 6770	538.60	538.60	
Drain Fund - 8010	14,616.35	14,616.35	
TOTAL AMOUNT OF CLAIMS	\$384,549.93	\$384,549.93	

THEREFORE BE IT RESOLVED that the Board of Commissioners adopts the report of claims for July 2, 2021 and July 9, 2021.

Moved by Commissioner DeYoung, seconded by Commissioner Cain to adopt the report of claims for July 2, 2021 and July 9, 2021. Motion carried by roll call vote. Yeas: Storey, DeYoung, Jessup, Dugan and Cain. Nays: Thiele. Absent: Kapenga.

DISCUSSION ITEMS:

SENIOR SERVICES – APPROVE IN-HOME SUPPORT SERVICES CONTRACT

16/ BE IT RESOLVED that the Board of Commissioners hereby approves the recommendations of the Commission on Aging to approve as presented the In-Home Support Services contract with Paragon Home Healthcare Inc, 601 E Centre Avenue, Kalamazoo, Michigan 49002, to provide additional services to include Homemaking, Personal Care and In-Home Respite Services, to the seniors of Allegan County for an amount not to exceed \$26.52 per unit for 2021 and \$27.32 per unit for 2022; and

BE IT FURTHER RESOLVED that the County Administrator is authorized to negotiate the contract and execute the necessary documents on behalf of the County and that the Executive Director of Finance is authorized to make the necessary budget adjustments to complete this action.

Moved by Commissioner Dugan, seconded by Commissioner Cain to approve the resolution as presented. Motion carried by roll call vote. Yeas: Storey, DeYoung, Dugan and Cain. Nays: Thiele. Absent: Jessup.

AREA AGENCY ON AGING OF WESTERN MICHIGAN (AAAWM) - APPROVE ANNUAL IMPLEMENTATION PLAN (AIP) FY 2022

17/ Moved by Commissioner DeYoung, seconded by Commissioner Cain to take action on the Area Agency on Aging of Western Michigan Annual Implementation Plan FY2022 during the July 22, 2021 board meeting. Motion carried by roll call vote. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.

BOARD OF COMMISSIONERS - ROCK-TENN SITE DEMOLITION

18/ **WHEREAS**, on July 9, 2020, the Board of Commissioners (Board) authorized the County Administrator to prepare a Request for Proposal (RFP) package for the demolition of the remaining buildings inclusive of a bid alternative to add the removal of the foundations; and

WHEREAS, on September 30, 2020, the Allegan County Brownfield Redevelopment Authority met and by motion recommended the County develop a Brownfield Plan which has now been developed and approved; and

WHEREAS, on October 22, 2020, the Board authorized the use of Local Revenue Sharing Fund (Fund 2470) fund balance to pay for the upfront costs of the development of the Brownfield Plan and the RFP for demolition; and

WHEREAS, expenses that are planned to be recovered through Brownfield Tax Increment Financing should be charged to a Brownfield Redevelopment Authority Fund; and

WHEREAS, consistent with the County's Purchasing Policy, an RFP was developed with the assistance of a professional demolition consultant and released to solicit competitive bids for the necessary Rock Tenn Site Abatement and Demolition Services; and

WHEREAS, based on the bids received, it is estimated that the total Rock Tenn Site Abatement and Demolition project will cost up to \$1,500,00 including a reasonable contingency amount of \$100,000; and

WHEREAS, funding for the RockTenn Site Abatement and Demolition project is available through the County's pooled cash accounts; and

WHEREAS, taxes captured through the Brownfield Plan will replenish the pooled cash accounts.

THEREFORE BE IT RESOLVED that the Board approves the creation of the Brownfield Redevelopment Authority Fund (#2430); and

BE IT FURTHER RESOLVED that the Board appropriates funding of up to \$1,500,000 from the Brownfield Redevelopment Authority Fund to fund the project; and

BE IT FURTHER RESOLVED that the Board hereby awards the Rock Tenn Site Abatement and Demolition Services bid (#1543-21A) to Demolition Contractors Inc. DBA Pitsch Companies of 675 Richmond NW Grand Rapids, Michigan, 49504, to include Alternate A for the full demolition and removal of all substructures, basement and floor slabs for a total project cost not to exceed \$1,500,000; and

BE IT FINALLY RESOLVED that the County Administrator is authorized to negotiate the contract and execute the necessary documents on behalf of the County and that the Executive Director of Finance is authorized to make the necessary budget adjustments to complete this action.

Moved by Commissioner Dugan, seconded by Commissioner Thiele to approve the resolution as presented. Motion carried by roll call vote. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.

PUBLIC PARTICIPATION - NO COMMENTS

19/ Chairman Storey opened the meeting to public participation and as there were no comments from the public, he closed the meeting to public participation.

FUTURE AGENDA ITEMS

20/ Administrator Sarro requested clarification for presenting the ARPA funds for the next board meeting. Discussion followed on what Commissioners would like to see in the report.

ROUNDTABLE

21/ commissioner Storey congratulated employees who recently retired from Allegan County. Captain Chris Kuhn and Deputy Scott Johanson from the Sheriff's Department; and Chris White assignment clerk from Circuit Court.

ADJOURNMENT UNTIL JULY 22, 2021 AT 1:00 P.M.

22/ Moved by Commissioner Cain, seconded by Commissioner Jessup to adjourn until July 22, 2021 at 1:00 P.M. The motion carried by roll call vote and the meeting was adjourned at 3:17 P.M. Yeas: 6 votes. Nays: 0 votes. Absent: 1 vote.



Deputy Clerk

Board Chairperson

Minutes approved during the 00/00/2021 Session