

ALLEGAN COUNTY ANNUAL FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2021

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### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners Allegan County, Michigan

### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Allegan County, Michigan (the "County"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Allegan County Road Commission, which represents 88.5%, 92.3%, and 91.5%, respectively, of the assets and deferred outflows, net position, and revenues of the aggregate discretely presented component units as of December 31, 2021, and the respective changes in financial position thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for the Allegan County Road Commission, are based solely on the report of the other auditors. Also, we did not audit the financial statements of the Allegan County Medical Care Community, which represents 27.2% of the assets and deferred outflows of resources, 22.2% of the net position, and 85.4% of the revenues of the business-type activities. Those statements, also, were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Allegan County Medical Care Community is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller general of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing

an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual general fund, nonmajor governmental funds, internal service funds, transportation fund, and Allegan County Drains (discretely presented component unit) financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual general fund, nonmajor governmental

funds, internal service funds, transportation fund, and Allegan County Drains (discretely presented component unit) financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Gabridge & Company, PLC Grand Rapids, Michigan

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June 29, 2022

## MANAGEMENT'S DISCUSSION AND ANALYSIS

# Allegan County Management's Discussion and Analysis December 31, 2021

As management of Allegan County, Michigan (the "County" or "government") we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with the accompanying basic financial statements.

### **Financial Highlights**

- The assets and deferred outflows of the County, as presented in the government-wide financial statements, exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$74,547,518 (net position), an increase of \$1,573,525 from the prior year. Of this amount, \$31,155,193 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the County's governmental funds (this includes the general fund, special revenue, capital projects, and debt service funds) reported combined ending fund balances of \$39,798,056, an increase of \$3,400,809 in comparison with the prior year. Of the fund balance amount, \$11,425,168 is available for spending at the government's discretion (unassigned fund balance).
- Total fund balance for the general fund was \$18,679,422, an increase of \$4,078,685. At the end of the year, the unassigned portion of the fund balance in the general fund was \$11,425,168, or approximately 34.2% of total general fund expenses and transfers out for the current year.
- The County's investment in capital assets was \$42,201,383 at the end of the current year, compared to \$43,211,319 at the end of the prior year.
- The County's total debt equaled \$22,180,164 (excluding the component units) at the close of this year, a decrease of \$2,192,634 from the prior year.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements which contain three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the County's assets, deferred outflows, liabilities, and deferred inflows, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., depreciation of capital assets and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government services (administration, clerk, and treasurer), public safety (sheriff, road patrol, marine safety), legislative, judicial (courts), public works, health and welfare (health and child care), and recreation and cultural. The business-type activities of the County include the Medical Care Community (which provides long-term skilled nursing care), the delinquent tax revolving fund, and the inmate commissary fund.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also a legally separate drain commission and road commission, for which the County is financially accountable. Financial information for these *component units* are reported separately from the financial information presented for the primary government itself. The Medical Care Community, although also legally separate, functions for all practical purposes as a department of the County, and therefore has been included as an integral part of the primary government.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental fund financial statements focus on a short-term view of spendable resources and the balance of those spendable resources at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *government funds* with similar information presented for *government activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, central dispatch E911 fund, senior millage fund, and the American Rescue Plan Act fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for its general fund and special revenue funds. Budgetary comparison schedules have been provided for the general fund and each major special revenue funds to demonstrate budget compliance.

**Proprietary Funds.** The County maintains two different types of proprietary funds, known as enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses three enterprise funds to account for its business-type activities. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for insurance, employee benefits, workers' compensation, and accident administrative expenses. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the delinquent property tax fund and the Medical Care Community, which are considered to be major funds of the County, along with the nonmajor inmate commissary fund. Conversely, the internal service fund is combined into a single, aggregated presentation in the proprietary fund financial statements.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the County's own programs. The County's fiduciary balances are reported in a statement of fiduciary net position. The accounting used for fiduciary funds is similar to that used for proprietary funds.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information**. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the County's progress in funding its obligation to provide pension benefits to its employees and demonstrating the County's compliance with its budgets.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$74,547,518 at the close of the most recent fiscal year. The following schedule shows the County's elements of net position, for the two most recent years, by category:

Allegan County's Net Position	Allegan	County's	Net	Position
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	Governmental Activities		Business-ty	pe Activities	Total Primary	Government	
	2021	2020	2021	2020	2021	2020	
ASSETS							
Current Assets							
Cash and pooled investments	\$ 56,796,950	\$ 41,468,851	\$ 11,325,345	\$ 9,984,221	\$ 68,122,295	\$ 51,453,072	
Accounts receivable	1,294,643	1,224,737	766,430	1,417,011	2,061,073	2,641,748	
Property taxes receivable	3,867,327	3,722,722	3,852,199	4,144,519	7,719,526	7,867,241	
Due from other governments	2,694,909	3,120,193	147,441	467,489	2,842,350	3,587,682	
Inventory	24,292	29,991	-	-	24,292	29,991	
Prepaids	1,048,978	954,122	12,554	22,758	1,061,532	976,880	
Total Current Assets	65,727,099	50,520,616	16,103,969	16,035,998	81,831,068	66,556,614	
Noncurrent Assets							
Capital assets not being depreciated	2,839,814	1,247,080	-	-	2,839,814	1,247,080	
Capital assets being depreciated, net	37,530,400	40,074,170	1,831,169	1,890,069	39,361,569	41,964,239	
Advance to component unit	1,102,040	250,000	-	-	1,102,040	250,000	
Total Assets	107,199,353	92,091,866	17,935,138	17,926,067	125,134,491	110,017,933	
DEFERRED OUTFLOWS OF RESOURCES							
Pension	822,036	2,350,973	1,860	60,527	823,896	2,411,500	
Total Deferred Outflows of Resources	822,036	2,350,973	1,860	60,527	823,896	2,411,500	
LIABILITIES		<u> </u>					
Current Liabilities							
Accounts payable	3,002,192	1,807,587	794,401	948,304	3,796,593	2,755,891	
Accrued liabilities	3,085,002	2,839,264	118,004	109,212	3,203,006	2,948,476	
Due to other governments	444,850	209,360	225	1,157	445,075	210,517	
Unearned revenue	11,642,700	467,924	-	-	11,642,700	467,924	
Accrued interest	134,492	146,338	-	-	134,492	146,338	
Current portion of long-term debt	2,045,102	1,915,038	-	-	2,045,102	1,915,038	
Total Current Liabilities	20,354,338	7,385,511	912,630	1,058,673	21,266,968	8,444,184	
Noncurrent Liabilities							
Long-term debt	20,135,062	22,457,760	-	-	20,135,062	22,457,760	
Compensated absences	1,600,786	1,691,413	139,460	76,263	1,740,246	1,767,676	
Net pension liability	3,534,354	4,155,490	93,274	94,797	3,627,628	4,250,287	
Internal balances	-	(390,000)	-	390,000	-	-	
Total Liabilities	45,624,540	35,300,174	1,145,364	1,619,733	46,769,904	36,919,907	
DEFERRED INFLOWS OF RESOURCES							
Revenues intended to finance a subsequent year	2,606,530	2,507,963	-	-	2,606,530	2,507,963	
Pension	1,957,652	-	76,783	27,570	2,034,435	27,570	
Total Deferred Inflows of Resources	4,564,182	2,507,963	76,783	27,570	4,640,965	2,535,533	
NET POSITION							
Net investment in capital assets	29,078,055	27,793,452	1,831,169	1,890,069	30,909,224	29,683,521	
Restricted	12,483,101	12,080,010	-	-	12,483,101	12,080,010	
Unrestricted	16,271,511	16,761,240	14,883,682	14,449,222	31,155,193	31,210,462	
Total Net Position	\$ 57,832,667	\$ 56,634,702	\$ 16,714,851	\$ 16,339,291	\$ 74,547,518	\$ 72,973,993	

A significant portion of the County's net position (\$30,909,224, or 41.5%) represents its investment in capital assets (e.g., land and improvements, buildings and improvements, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses capital assets to provide services to citizens; consequently, these assets are not cash and not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be

provided from other sources, the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the County's net position (\$12,483,101, or 16.7%) represents resources that are subject to external restrictions on how they may be used. The County's unrestricted net position is \$31,155,193 (or 41.8%) which may be used to meet the County's ongoing obligations to citizens and creditors. At the end of the fiscal year, the County is able to report positive balances in all three net position categories (net investment in capital assets, restricted, and unrestricted) both for the government as a whole, as well as for its separate governmental and business-type activities.

Cash and pooled investments increased by \$16,669,223 largely due to American Rescue Plan Act (ARPA) funds, along with the current year increase in fund balance in the general fund. Unearned revenues also increased significantly due to the ARPA funds not having been spent as of fiscal year end. Pension related deferred inflows increased by \$2,006,865 due to continued gains on investment over the actuarial expectations.

The County's total net position increased by \$1,573,525 during the fiscal year. Governmental and business-type activities both accounted for this increase.

### Allegan County's Changes in Net Position

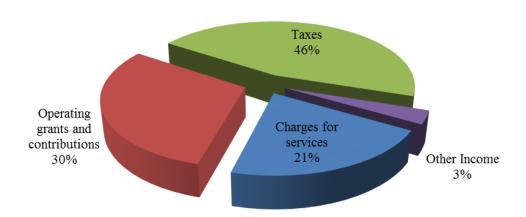
	Governmen	tal Activities	<b>Business-type Activities</b>		Total Primar	y Government	
	2021	2020	2021	2020	2021	2020	
Revenue							
Program Revenues							
Charges for services	\$ 12,488,320	\$ 11,320,890	\$ 5,907,018	\$ 7,305,562	\$ 18,395,338	\$ 18,626,452	
Operating grants and contributions	18,142,634	19,015,315	1,531,217	1,779,874	19,673,851	20,795,189	
Capital grants and contributions	66,382	647,783			66,382	647,783	
Total Program Revenues	30,697,336	30,983,988	7,438,235	9,085,436	38,135,571	40,069,424	
General Revenues							
Taxes	27,472,680	26,191,710	1,340,919	1,300,177	28,813,599	27,491,887	
Unrestricted intergovernmental revenues	1,839,723	2,042,545	-	-	1,839,723	2,042,545	
Interest income	11,895	273,210	2,159	64,293	14,054	337,503	
Total General Revenues	29,324,298	28,507,465	1,343,078	1,364,470	30,667,376	29,871,935	
Total Revenues	60,021,634	59,491,453	8,781,313	10,449,906	68,802,947	69,941,359	
Expenses							
Legislative	265,600	352,887	-	-	265,600	352,887	
Judicial	8,904,616	8,060,693	-	-	8,904,616	8,060,693	
General government	14,131,192	13,087,620	-	-	14,131,192	13,087,620	
Public safety	20,298,594	17,440,636	-	-	20,298,594	17,440,636	
Health and welfare	12,687,418	11,584,595	-	-	12,687,418	11,584,595	
Recreation and culture	477,518	343,003	-	-	477,518	343,003	
Public works	1,802,751	1,014,778	-	-	1,802,751	1,014,778	
Community and economic development	325,904	233,246	-	-	325,904	233,246	
Other expenses	-	408,668	-	-	-	408,668	
Interest on long-term debt	734,634	781,379	-	-	734,634	781,379	
Delinquent property tax	-	-	176,857	243,379	176,857	243,379	
Medical Care Community			7,424,338	8,226,069	7,424,338	8,226,069	
Total Expenses	59,628,227	53,307,505	7,601,195	8,469,448	67,229,422	61,776,953	
Changes in Net Position Before Transfers	393,407	6,183,948	1,180,118	1,980,458	1,573,525	8,164,406	
Transfers, net*	804,558	771,968	(804,558)	(771,968)			
Change in Net Position	1,197,965	6,955,916	375,560	1,208,490	1,573,525	8,164,406	
Net Position at the Beginning of Period	56,634,702	49,678,786	16,339,291	15,130,801	72,973,993	64,809,587	
Net Position at the End of Period	\$ 57,832,667	\$ 56,634,702	\$ 16,714,851	\$ 16,339,291	\$ 74,547,518	\$ 72,973,993	

**Governmental Activities**. Net position of governmental activities showed an overall increase of \$1,197,965 during the year. The County had an increase of charges for services due to services being provided for the full fiscal year. In the prior year services were shut down for a time due to

the COVID-19 pandemic. Total revenue generated by the increase in the tax base was off set in the current year by the decrease in state revenue sharing through the CIP program, because of sales tax revenue projections at the state level decreasing due to the ongoing COVID-19 pandemic. Total expenditures increased \$5,452,469, due in most part to the current year results of the change in net pension liability and related deferred outflows and inflows.

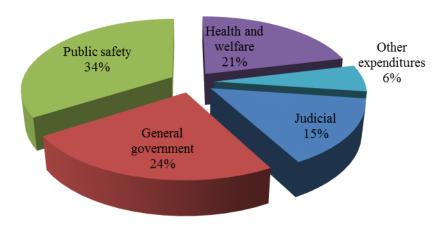
The following chart summarizes the revenue sources for the governmental activities of the County for the most recent fiscal year-end:

### **Governmental Activities Revenues**



The following chart summarizes the expenses for the governmental activities of the County for the most recent fiscal year-end:

### **Governmental Activities Expenses**



**Business-type activities.** 

The business-type activities of the County increased the County's net position by \$375,560. The key elements of the revenue and expense activity for the current year are as follows:

- The delinquent property tax fund had income before transfers of \$1,047,815. There were transfers out of the fund totaling \$898,750 that went to multiple special revenue funds and the general fund.
- The medical care community fund experienced an increase of net position of \$219,555.

### Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$39,798,056 an increase of \$3,400,809 in comparison with the prior year. Some of the key factors that led to the increase of fund balance are listed below. Of the fund balance amount, \$11,425,168, or 28.7%, constitutes unassigned fund balance, which is available for spending at the government's discretion. Fund balance that was restricted for particular purposes was \$12,336,964, or 31.0%, of the total fund balance. Committed fund balance, which is committed for a particular purpose, was \$13,420,303, or 33.7% of total fund balance. Assigned fund balance, which is assigned for a particular purpose, was \$1,136,721, or 2.9% of total fund balance. Nonspendable fund balance, which is nonspendable in form primarily for prepaid expenses, inventory, and advances to other funds and component units, was \$1,478,900, or 3.7% of total fund balance.

The general fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the general fund was \$11,425,168, while total fund balance was \$18,679,422. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance to general fund expenditures. Unassigned fund balance represents 34.2% of total general fund expenditures and transfers out for the current year.

General fund balance increased by \$4,078,685, from \$14,600,737 in the prior year to \$18,679,422 in the current year. The County consolidates certain funds into the general fund for external financial reporting purposes. A combining schedule is provided as supplementary information to show the various components. The increase in fund balance is explained in an earlier section of this report.

The central dispatch E911 fund experienced an increase of fund balance during the year of \$430,478, bringing its total fund balance to \$5,997,517.

The senior millage fund increased its fund balance by \$276,895, bringing its total fund balance to \$1,117,922. The increase is attributable to an increase in tax revenues and decreased expenditures.

The American rescue plan act (ARPA) fund was created this year. At fiscal year-end it has a fund balance of \$2,407.

Nonmajor governmental funds decreased total governmental fund balance by \$1,387,656 during the year for an ending combined fund balance of \$14,000,788.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the delinquent property tax fund, the Medical Care Community, and the jail commissary fund at the end of the year amounted to \$12,798,811, \$1,879,100, and \$205,771, respectively. Factors concerning the finances of these funds have already been addressed in the discussion of the County's business-type activities.

### **General Fund Budgetary Highlights**

*Original budget compared to final budget*. During the year there was no need for any significant amendments to increase either the original estimated revenues or original budgeted appropriations. However, there was a need to make an amendment to reallocate appropriations among departments when it became clearer which departments would actually be charged for certain expenditures. Generally, the movement of the appropriations between departments was *not* significant.

*Final budget compared to actual results.* The County had the following budget exceptions in the general fund:

		Final		Actual	Negative			
	]	Budget		Amount	V	ariance		
General Fund								
Treasurer	\$	582,068	\$	606,912	\$	(24,844)		
Sick and Vacation		193,303		253,497		(60,194)		
Accounting department		442,479		450,839		(8,360)		
Mail and copy services		192,321		227,076		(34,755)		
Dumont Lake complex		47,388		56,657		(9,269)		
Economic Development		50,000		53,332		(3,332)		

### **Capital Asset and Debt Administration**

Capital assets. A capital asset is an asset with a cost that exceeds \$5,000 and a useful life that is greater than two years. Included in the cost of a capital asset are items such as labor, freight, and any other costs associated with bringing the asset into full operation. Assets are depreciated using the straight-line method over the course of their useful lives.

The County's investment in capital assets (net of accumulated depreciation) as of year-end for its governmental and business-type activities amounted to \$40,370,214 and \$1,831,169, respectively. These capital assets include land and improvements, buildings and improvements, equipment, furniture, and vehicles, and infrastructure.

The total decrease in the primary government's investment in capital assets for the current fiscal year was \$1,009,936, due to depreciation expense being greater than capital asset additions.

Additional information on the County's capital assets can be found in the notes to the financial statements section of this report.

**Long-term debt.** At the end of the current year, the County had total long-term debt outstanding, exclusive of compensated absences, of \$22,180,164, a decrease of \$2,192,634 from the prior year. This balance incorporates all governmental and business-type bonds backed by the full faith and credit of the county. The County has an "AA" rating for both general obligation bonds and tax anticipation notes from Standard & Poor's Rating Services.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10 percent of its total assessed valuation (i.e., State Equalized Value). The current debt limitation for the County is significantly higher than the County's total outstanding general obligation debt, resulting in the County maintaining significant available debt capacity.

Additional information on the County's long-term debt can be found in the notes to the financial statements section of this report.

### **Economic Factors and Next Year's Budgets**

The following factors were considered in preparing the County's budget for the upcoming year:

Property tax revenue is forecasted to continue to increase near the rate of inflation. Property tax revenues will continue to be relied upon to support general fund expenditures.

Pension costs will continue to rise in the near-term as a result of actuarial assumption changes implemented by the Municipal Employees Retirement System Board.

Allegan County will continue to pass balanced operational budgets and continue to develop its five-year budget / planning document. This planning document and recently developed 15-year capital plan includes dedicated funding sources and will help position Allegan County for future growth with a stable foundation.

### **Contacting the County's Financial Management**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Allegan County Financial Services 3283 122<sup>nd</sup> Avenue Allegan, Michigan 49010 Phone (269) 673-0228

Additional information can be found at our website at www.allegancounty.org.

### **BASIC FINANCIAL STATEMENTS**

### Allegan County Statement of Net Position December 31, 2021

		Primary Governmen		
	Governmental	Business-type	<u></u>	
	Activities	Activities	Total	<b>Component Units</b>
ASSETS				
Current Assets				
Cash and pooled investments	\$ 56,796,950	\$ 11,325,345	\$ 68,122,295	\$ 13,960,537
Accounts receivable	1,294,643	766,430	2,061,073	3,086,534
Special assessments receivable				1,732,013
Leases receivable				619,357
Property taxes receivable	3,867,327	3,852,199	7,719,526	3,923,791
Due from other governments	2,694,909	147,441	2,842,350	3,084,241
Inventory	24,292		24,292	1,942,819
Prepaids	1,048,978	12,554	1,061,532	145,536
Total Current Assets	65,727,099	16,103,969	81,831,068	28,494,828
Noncurrent Assets				
Capital assets not being depreciated	2,839,814		2,839,814	107,188,255
Capital assets being depreciated, net	37,530,400	1,831,169	39,361,569	147,373,038
Special assessments receivable, long-term				4,682,992
Leases receivable, long-term				4,072,329
Advance to component unit	1,102,040		1,102,040	, , ,
Net OPEB asset			· · ·	165,528
Total Assets	107,199,353	17,935,138	125,134,491	291,976,970
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charge on bond refunding				55,409
Pension	822,036	1,860	823,896	3,666,755
Total Deferred Outflows of Resources	822,036	1,860	823,896	3,722,164
LIABILITIES	022,030	1,000	023,070	3,722,104
Current Liabilities				
	3,002,192	794,401	3,796,593	481,123
Accounts payable Bonds payable	837,300	754,401	837,300	401,123
Accrued liabilities	2,247,702	118,004	2,365,706	186,427
		225		
Due to other governments	444,850	223	445,075	2,200
Due to primary government	11 642 700		11 642 700	6,327,218
Unearned revenue	11,642,700	<del></del>	11,642,700	140.610
Accrued interest	134,492		134,492	140,619
Current portion of long-term debt	2,045,102		2,045,102	1,976,274
Total Current Liabilities	20,354,338	912,630	21,266,968	9,113,861
Noncurrent Liabilities				
Long-term debt	20,135,062		20,135,062	15,705,750
Advance from primary government				1,102,040
Compensated absences	1,600,786	139,460	1,740,246	468,471
Net pension liability	3,534,354	93,274	3,627,628	4,752,749
Total Liabilities	45,624,540	1,145,364	46,769,904	31,142,871
DEFERRED INFLOWS OF RESOURCES				
Revenues intended to finance a subsequent year	2,606,530	76,783	2,683,313	4,155,383
Pension	1,957,652		1,957,652	806,703
Total Deferred Inflows of Resources	4,564,182	76,783	4,640,965	4,962,086
NET POSITION				
Net investment in capital assets	29,078,055	1,831,169	30,909,224	242,209,768
Restricted for:				
Various functions (Note 10)	12,483,101		12,483,101	5,304,314
Unrestricted	16,271,511	14,883,682	31,155,193	12,080,095
Total Net Position	\$ 57,832,667	\$ 16,714,851	\$ 74,547,518	\$ 259,594,177
TOWN TION TOURIUM	,	,,	,,- 10	,

### Allegan County Statement of Activities For the Year Ended December 31, 2021

			Program Revenues					Net (Expense) Revenue							
					Operating		Capital Grants		Primary Government						
			Charges for		Grants and		and		Governmental		<b>Business-type</b>				Component
Functions/Programs	 Expenses	_	Services	_	Contributions		Contributions	-	Activities	_	Activities	_	Total	_	Units
Primary Government															
Governmental Activities:															
Judicial	\$ 8,904,616	\$	2,027,446	\$	2,741,046	\$		\$	(4,136,124)	\$		\$	(4,136,124)	\$	
General government	14,131,192		6,933,139		3,571,915		66,382		(3,559,756)				(3,559,756)		
Public safety	20,298,594		895,153		6,326,833				(13,076,608)				(13,076,608)		
Public works	1,802,751		957,521		114,651				(730,579)				(730,579)		
Health and welfare	12,687,418		1,470,920		5,145,046				(6,071,452)				(6,071,452)		
Recreation and cultural	477,518		153,996		242,473				(81,049)				(81,049)		
Community and economic development	325,904		50,145						(275,759)				(275,759)		
Interest on long-term debt	734,634								(734,634)				(734,634)		
Legislative	 265,600				670				(264,930)				(264,930)		
Total Governmental Activities	59,628,227		12,488,320		18,142,634		66,382	-	(28,930,891)				(28,930,891)		
Business-type Activities:			_												
6160-6210 Delinquent Property Tax	176,857		1,222,513								1,045,656		1,045,656		
Allegan County Medical Care Community	7,424,338		4,627,565		1,531,217						(1,265,556)		(1,265,556)		
5950 Jail Commisary - Nonmajor			56,940								56,940		56,940		
Total Business-type Activities	 7,601,195		5,907,018		1,531,217						(162,960)		(162,960)		
Total Primary Government	\$ 67,229,422	\$	18,395,338	\$	19,673,851	\$	66,382		(28,930,891)		(162,960)		(29,093,851)		
Component Units						_									
Allegan County Road Commission	\$ 22,314,495	\$	165,234	\$	18,198,690	\$	9,967,236								6,016,665
Allegan County Drains	2,397,982		1,177,787		142,829		1,694,518								617,152
2430 Brownfield Redevelopment Authority	63,850														(63,850)
Total Component Units	\$ 24,776,327	\$	1,343,021	\$	18,341,519	\$	11,661,754								6,569,967
						_									
		(	Seneral Purpose	Reve	nues and Trans	fers	:								
		F	Revenues												
		I	ntergovernmenta	l revei	nues - state				1,468,556				1,468,556		
			ntergovernmenta						371,167				371,167		
		I	nterest income						11,895		2,159		14,054		12,822
		F	roperty taxes						27,472,680		1,340,919		28,813,599		4,024,321
			ransfers						804,558		(804,558)				
			Total General I	Reveni	es and Transfer	·s			30,128,856		538,520		30,667,376		4,037,143
			Change in Net		v				1,197,965		375,560		1,573,525		10,607,110
		Λ	let Position at Be			tate	d, note 18)		56,634,702		16,339,291		72,973,993		248,987,067
			let Position at E	-			,	\$	57,832,667	\$	16,714,851	\$	74,547,518	\$	259,594,177
		_						_				_			

### Allegan County Balance Sheet Governmental Funds December 31, 2021

			S	pecial Revenue					
	General	2110/2113/2118 Central Dispatch E911 Fund		2950 Senior Millage	990 American scue Plan Act - ARPA	G	Other Sovernmental Funds	(	Total Governmental Funds
ASSETS	 	 							
Cash and pooled investments	\$ 18,654,695	\$ 5,303,770	\$	1,338,517	\$ 11,470,332	\$	15,008,608	\$	51,775,922
Accounts receivable	280,343	885,363		7,426			118,439		1,291,571
Property taxes receivable	1,385,801			2,481,526					3,867,327
Due from other governments	734,768	92,027		72,855			1,795,259		2,694,909
Inventory							24,292		24,292
Prepaids	209,724	86,699		7,620			48,525		352,568
Due from other funds	28,500								28,500
Advance to component unit	1,102,040								1,102,040
Total Assets	\$ 22,395,871	\$ 6,367,859	\$	3,907,944	\$ 11,470,332	\$	16,995,123	\$	61,137,129
LIABILITIES									
Accounts payable	\$ 625,499	\$ 289,253	\$	177,868	\$ 6,102	\$	1,886,129	\$	2,984,851
Bonds payable	837,300								837,300
Accrued liabilities	1,295,204	81,089		5,624			474,224		1,856,141
Due to other governments							444,850		444,850
Unearned revenue	20,245				11,461,823		160,632		11,642,700
Due to other funds							28,500		28,500
Total Liabilities	2,778,248	370,342		183,492	11,467,925		2,994,335		17,794,342
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenues	938,201								938,201
Revenues intended to finance a subsequent year	 	 		2,606,530	 <u></u>				2,606,530
Total Liabilities and Deferred Inflows of Resources	 3,716,449	370,342		2,790,022	11,467,925		2,994,335		21,339,073
FUND BALANCE					 				
Nonspendable	1,311,764	86,699		7,620			72,817		1,478,900
Restricted		5,910,818		1,110,302	2,407		5,313,437		12,336,964
Committed	4,805,769						8,614,534		13,420,303
Assigned	1,136,721								1,136,721
Unassigned	11,425,168								11,425,168
Total Fund Balance	18,679,422	5,997,517	_	1,117,922	2,407		14,000,788		39,798,056
Total Liabilities, Deferred Inflows of Resources and									
Fund Balance	\$ 22,395,871	\$ 6,367,859	\$	3,907,944	\$ 11,470,332	\$	16,995,123	\$	61,137,129

# Allegan County Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2021

Total Fund Balance - Governmental Funds	\$	39,798,056
Net position of internal service funds that are treated as proprietary in the fund level statements are treated as governmental in the entity-wide statements.		5,311,608
General government capital assets of \$83,712,720, net of accumulated depreciation of \$42,391,470, are not financial resources and, accordingly, are not reported in the funds.		40,370,214
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those asset (such as property taxes, state grants, and loans receivable not collected in 60 days of year end) are offset by deferred inflows of resources in the governmental funds, and thus are not included in fund balance.	S	938,201
Compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.		(1,600,786)
In the statement of net position, interest is accrued on outstanding bonds and installment purchase agreements, whereas in the governmental funds, the interest expenditure is reported when due.		(134,492)
Net pension liability and related deferrals are not due and payable in the current period and are not reported in the funds.	;	(4,669,970)
Certain liabilities, including bonds payable and installment purchase agreements, are not due and payable in the current period and, therefore, are not reported in the funds.		(22,180,164)
<b>Total Net Position - Governmental Activities</b>	\$	57,832,667

# Allegan County Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds For the Year Ended December 31, 2021

			Special Revenue			
		2110/2113/2118		2990 American	Other	Total
		Central Dispatch	2950 Senior	Rescue Plan Act -	Governmental	Governmental
	General	E911 Fund	Millage	ARPA	Funds	Funds
Revenues						
Taxes	\$ 24,768,057		\$ 2,545,659	\$	\$ 109,633	\$ 27,423,349
Licenses and permits	335,629				1,099,157	1,434,786
Intergovernmental revenues - federal	132,617			6,102	3,099,503	3,238,222
Intergovernmental revenues - state	2,806,979		185,012		8,277,760	11,269,751
Intergovernmental revenues - local					1,648,408	1,648,408
Charges for services	5,331,903	· · · · · ·			1,832,799	11,019,459
Fines and forfeitures	137,240				61,840	199,080
Interest and rentals	306,358	1,066	431	2,407	140,109	450,371
Other revenues	3,008,951	716	4,498		274,338	3,288,503
Total Revenues	36,827,734	3,856,539	2,735,600	8,509	16,543,547	59,971,929
Expenditures						
Legislative	265,600					265,600
Judicial	4,127,944				4,633,738	8,761,682
General government	10,046,834	<del></del>		6,102	1,658,412	11,711,348
Public safety	11,600,104	2,496,476			1,995,198	16,091,778
Public works	114,554				960,821	1,075,375
Health and welfare	687,469		2,458,705		9,170,343	12,316,517
Recreation and cultural					405,098	405,098
Community and economic development	234,858				91,046	325,904
Other	557,144					557,144
Capital outlay					2,926,118	2,926,118
Debt service - principal					2,186,501	2,186,501
Debt service - interest					752,613	752,613
Total Expenditures	27,634,507	2,496,476	2,458,705	6,102	24,779,888	57,375,678
Excess of Revenues Over						
(Under) Expenditures	9,193,227	1,360,063	276,895	2,407	(8,236,341)	2,596,251
Other Financing Sources (Uses)						
Transfers in	656,277				8,490,010	9,146,287
Transfers out	(5,770,819)	(929,585)			(1,641,325)	(8,341,729)
Net Other Financing Sources (Uses)	(5,114,542)				6,848,685	804,558
Net Change in Fund Balance	4,078,685	430,478	276,895	2,407	(1,387,656)	3,400,809
Fund Balance at Beginning of Period	14,600,737	5,567,039	841,027		15,388,444	36,397,247
Fund Balance at End of Period	\$ 18,679,422	\$ 5,997,517	\$ 1,117,922	\$ 2,407	\$ 14,000,788	\$ 39,798,056

## Allegan County Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and **Changes in Fund Balance with Statement of Activities** For the Year Ended December 31, 2021

Total Net Change in Fund Balances - Governmental Funds	\$	3,400,809
Changes in net position of internal service funds that are treated as enterprise fund changes in net position in the fund level statements are treated as governmental fund changes in net position in the entity-wide statements.		(730,793)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay expenditures of \$3,068,005 is exceeded by depreciation expense of \$3,747,718 and net disposals of capital		
assets of \$37,458.		(951,036)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds; they are deferred into the following year.	į	49,331
The repayment of principal of long-term debt consumes the current financial resources of governmental funds and is recorded as an expenditure; however, the repayment of long-term debt, and the amortization of premiums and discounts, reduces long-term liabilities on the statement of net position.		2,186,501
		2,100,301
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds.		17,979
Change to compensated absences are not shown in the fund financial statements. The net effect of the current year increase in compensated absences is to decrease net position.		90,627
Changes to the net pension liability and related deferrals are not shown in the fund financial statements. The net effect of the current year increase is to decrease net position.		(2,865,453)
Changes in Net Position - Governmental Activities	\$	1,197,965

### Allegan County Statement of Net Position Proprietary Funds December 31, 2021

**Business-type Activities - Enterprise Funds** 6160-6210 5950 Jail **Allegan County** Governmental **Delinquent Medical Care** Commisary -**Total Enterprise Activities Internal Property Tax** Community Nonmajor **Funds Service Funds ASSETS** Current Assets \$ 10,258,275 \$ 872,168 \$ 194,902 \$ 11,325,345 \$ 5,021,028 Cash and pooled investments 10,869 Accounts receivable 755,561 766,430 3,072 2,581,981 1,270,218 3,852,199 Property taxes receivable Due from other governments 147,441 147,441 **Prepaids** 12,554 12,554 696,410 12.852.810 3,045,388 205,771 16,103,969 5,720,510 **Total Current Assets** Noncurrent Assets Capital assets being depreciated, net 1,831,169 1,831,169 12,852,810 4,876,557 205,771 17,935,138 5,720,510 Total Assets DEFERRED OUTFLOWS OF RESOURCES 1,860 1,860 Pension 1,860 1,860 Total Deferred Outflows of Resources ----LIABILITIES Current Liabilities Accounts payable 51,578 742,823 794,401 17,341 Accrued liabilities 2,196 115,808 118,004 391,561 Due to other governments 225 225 53,999 858,631 912,630 408,902 **Total Current Liabilities** Noncurrent Liabilities Compensated absences 139,460 139,460 93,274 93,274 Net pension liability Total Liabilities 53,999 1,091,365 1,145,364 408,902 DEFERRED INFLOWS OF RESOURCES 76,783 Pension 76,783 76,783 76,783 Total Deferred Inflows of Resources --NET POSITION 1,831,169 Net investment in capital assets 1,831,169 Unrestricted 12,798,811 1,879,100 205,771 14,883,682 5,311,608 12,798,811 3,710,269 **Total Net Position** 205,771 16,714,851 5,311,608

# Allegan County Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds For the Year Ended December 31, 2021

		Governmental				
	6160-6210 Delinquent Property Tax	Allegan County Medical Care Community	5950 Jail Commisary - Nonmajor	Total Enterprise Funds	Activities Internal Service Funds	
Operating Revenues						
Interest and penalties on taxes	\$ 653,736	\$	\$	\$ 653,736	\$	
Charges for services	338,868	4,568,078	56,940	4,963,886	4,708,901	
Fines and forfeitures	215,415			215,415		
Other revenues	14,494	59,487		73,981	366,624	
Quality assurance supplement		642,398		642,398		
Total Operating Revenues	1,222,513	5,269,963	56,940	6,549,416	5,075,525	
Operating Expenses						
Administrative expense	176,857			176,857	29,978	
Medical services expense		7,424,088		7,424,088		
Insurance and employee benefits expense					5,776,340	
Total Operating Expenses	176,857	7,424,088		7,600,945	5,806,318	
Operating Income (Loss)	1,045,656	(2,154,125)	56,940	(1,051,529)	(730,793)	
<b>Non-Operating Revenues (Expenses)</b>						
Property taxes		1,340,919		1,340,919		
Interest income	2,159			2,159		
Contributions and donations		888,819		888,819		
Interest expense		(250)		(250)		
Net Non-Operating Revenues (Expenses)	2,159	2,229,488		2,231,647		
Income Before Contributions and Transfers	1,047,815	75,363	56,940	1,180,118	(730,793)	
Transfers in		144,192		144,192		
Transfers out	(898,750)		(50,000)	(948,750)		
Change In Net Position	149,065	219,555	6,940	375,560	(730,793)	
Net Position at Beginning of Period	12,649,746	3,490,714	198,831	16,339,291	6,042,401	
Net Position at End of Period	\$ 12,798,811	\$ 3,710,269	\$ 205,771	\$ 16,714,851	\$ 5,311,608	

### Allegan County Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2021

	Business-type Activities Enterprise Funds					(	Governmental Activities			
	D	160-6209 elinquent operty Tax	M	egan County ledical Care Community	Con	950 Jail nmissary - onmajor	То	tal Enterprise Funds		Internal Service Funds
Cash Flows from Operating Activities										
Cash received from interfund services provided	\$	-	\$	-	\$	-	\$	-	\$	5,028,663
Cash received from users		554,283		-		52,575		606,858		-
Cash received from residents and third-party payors		-		4,926,042		-		4,926,042		-
Cash received from quality assurance supplement		-		852,502		-		852,502		-
Cash received from other operating receipts		14,494		59,487		-		73,981		-
Cash received from quality measures initiative		-		90,171		-		90,171		-
Cash received from interest and penalties on delinquent taxes		965,123		-		-		965,123		-
Cash payments to employees and suppliers		(146,549)		(6,923,867)		-		(7,070,416)		-
Cash payments for quality assurance provider tax		-		(292,941)		-		(292,941)		-
Cash payments for quality measures initiative		-		(62,157)		-		(62,157)		-
Cash payments for fleet management		-		-		-		-		(20,823)
Cash payments for insurance and employee benefits		<del></del>		<del>-</del>		<del></del>		<del>-</del>		(5,710,138)
Net Cash Provided by (Used in) Operating Activities		1,387,351		(1,350,763)		52,575		89,163		(702,298)
Cash Flows from Non-capital Financing Activities										
Transfer from other funds		-		144,192		-		144,192		-
Transfers to other funds		(898,750)		-		(50,000)		(948,750)		-
Tax revenue		-		1,321,852		-		1,321,852		-
Net change in interfund balances and advances		-		(390,000)		-		(390,000)		-
Contributions and donations				1,208,867		<u> </u>		1,208,867		
Net Cash Provided by (Used in) Non-capital Financing Activities		(898,750)		2,284,911		(50,000)		1,386,161		
Cash Flows from Capital and Related Financing Activities										
Acquisition and construction of capital assets		_		(86,109)		_		(86,109)		_
Interest payments on long-term debt		_		(250)		_		(250)		_
Net Cash Used in Capital and Related Financing Activities				(86,359)		-		(86,359)		-
G										
Cash Flows from Investing Activities										
Interest received on investments		2,159		<u> </u>				2,159		<u> </u>
Net Cash Provided by Investing Activities		2,159		-				2,159		
Net Increase (Decrease) in Cash and Pooled Investments		490,760		847,789		2,575		1,341,124		(702,298)
Cash and Pooled Investments - Beginning of Year		9,767,515		24,379		192,327		9,984,221		5,723,326
Cash and Pooled Investments - End of Year	\$	10,258,275	\$	872,168	\$	194,902	\$	11,325,345	\$	5,021,028
Reconciliation of Operating Income (Loss) to										
Net Cash Provided by (Used in) Operating Activities										
Operating income (loss)	\$	1,045,656	\$	(2,154,125)	\$	56,940	\$	(1,051,529)	\$	(730,793)
Adjustments to Reconcile Operating Income (Loss) to	Ψ	1,043,030	φ	(2,134,123)	Ψ	30,940	Ψ	(1,031,329)	φ	(730,793)
Net Cash Provided by (Used in) Operating Activities										
Depreciation expense		_		145,010		_		145,010		_
Provision for bad debts		_		270,924		_		270,924		_
Changes in Assets, Deferrals, and Liabilities				270,724				270,724		
Accounts receivable		_		387,315		(4,365)		382,950		(28)
Property taxes receivable		311,387		507,515		(1,505)		311,387		(20)
Prepaids		10,204		-		_		10,204		(46,834)
Accounts payable		22,576		(179,773)		_		(157,197)		9,155
Accrued liabilities		(1,540)		73,529		_		71,989		66,202
Due to other governments		(932)		.5,527		_		(932)		-
Net pension liability and related deferreds		(732)		106,357		_		106,357		_
Net Cash Provided by (Used in) Operating Activities	\$	1,387,351	\$	(1,350,763)	\$	52,575	\$	89,163	\$	(702,298)
	4	-,507,551	Ψ	(-,550,705)	-	52,575	Ψ	0,,100	Ψ	(, 02,270)

### Allegan County Statement of Fiduciary Net Position Fiduciary Funds December 31, 2021

	Custodial Funds						
	7010 Trust and Agency			Library nal Fine	Total Custodial Funds		
ASSETS							
Cash and pooled investments	\$	1,106,267	\$	131	\$	1,106,398	
Total Assets		1,106,267		131		1,106,398	
LIABILITIES							
Due to other governments		918,989				918,989	
Undistributed collections		183,866		131		183,997	
Bonds and other payables		3,412				3,412	
Total Liabilities	\$	1,106,267	\$	131	\$	1,106,398	

### Allegan County Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2021

	Custodial Funds						
	70	10 Trust and	7	7210 Library	Total Custodial		
		Agency		Penal Fine	Funds		
Additions							
Taxes collected for other governments	\$	33,766,606	\$		\$	33,766,606	
Library penal fine collections				522,076		522,076	
Court collections		1,569,547				1,569,547	
County clerk/register of deeds collections		852,293				852,293	
Treasurer collections		11,708,235				11,708,235	
Total Additions		47,896,681	•	522,076		48,418,757	
Deductions			•				
Payments of property taxes to other governments		33,766,606				33,766,606	
Library penal fine distributions				522,076		522,076	
Court distributions		1,569,547				1,569,547	
County clerk/register of deeds distributions		852,293				852,293	
Treasurer distributions		11,708,235				11,708,235	
Total Deductions		47,896,681		522,076		48,418,757	
Change in Net Position	<u>-</u>						
Net Position at Beginning of Period							
Net Position at End of Period	\$		\$		\$		

# Allegan County Combining Statement of Net Position Component Units December 31, 2021

	Allegan County Drains	2430 Brownfield Redevelopment Authority	Allegan County Road Commission	Total Component Units	
ASSETS					
Current Assets					
Cash and pooled investments	\$ 2,856,632	\$ 95,933	\$ 11,007,972	\$ 13,960,537	
Accounts receivable			3,086,534	3,086,534	
Special assessments receivable	1,732,013			1,732,013	
Leases receivable	619,357			619,357	
Property taxes receivable			3,923,791	3,923,791	
Due from other governments	3,439		3,080,802	3,084,241	
Inventory			1,942,819	1,942,819	
Prepaids			145,536	145,536	
Total Current Assets	5,211,441	95,933	23,187,454	28,494,828	
Noncurrent Assets					
Capital assets not being depreciated	2,267,825	783,005	104,137,425	107,188,255	
Capital assets being depreciated, net	16,917,742		130,455,296	147,373,038	
Special assessments receivable, long-term	4,682,992			4,682,992	
Leases receivable, long-term	4,072,329			4,072,329	
Net OPEB Asset			165,528	165,528	
Total Assets	33,152,329	878,938	257,945,703	291,976,970	
DEFERRED OUTFLOWS OF RESOURCES	S				
Deferred charge on bond refunding	55,409			55,409	
Pension			3,666,755	3,666,755	
Total Deferred Outflows of Resources	55,409		3,666,755	3,722,164	
LIABILITIES					
Current Liabilities					
Accounts payable	263,851	90,748	126,524	481,123	
Accrued liabilities	1,513		184,914	186,427	
Due to other governments			2,200	2,200	
Due to Primary Government			6,327,218	6,327,218	
Accrued interest	140,619			140,619	
Current portion of long-term debt	1,671,379		304,895	1,976,274	
Total Current Liabilities	2,077,362	90,748	6,945,751	9,113,861	
Noncurrent Liabilities					
Long-term debt	10,897,015		4,808,735	15,705,750	
Advance from primary government	250,000	852,040		1,102,040	
Compensated absences			468,471	468,471	
Net pension liability			4,752,749	4,752,749	
Total Liabilities	13,224,377	942,788	16,975,706	31,142,871	
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes			4,155,383	4,155,383	
Pension			806,703	806,703	
Total Deferred Inflows of Resources			4,962,086	4,962,086	
NET POSITION	_	_	_	_	
Net investment in capital assets	11,947,672	783,005	229,479,091	242,209,768	
Restricted for:					
Debt service	5,304,314			5,304,314	
Unrestricted (Deficit)	2,731,375	(846,855)	10,195,575	12,080,095	
Total Net Position	\$ 19,983,361	\$ (63,850)	\$ 239,674,666	\$ 259,594,177	

# Allegan County Combining Statement of Activities Component Units For the Year Ended December 31, 2021

	Allegan County Drains	2430 Brownfield Redevelopment Authority	Allegan County Road Commission	Total Component Units		
Expenses						
Capital outlay	\$	\$ 63,850	\$	\$ 63,850		
Interest expense	356,647		163,185	519,832		
Road commission			22,151,310	22,151,310		
Drains/public works	2,041,335			2,041,335		
Total Expenses	2,397,982	63,850	22,314,495	24,776,327		
Program Revenues						
Charges for services	1,177,787		165,234	1,343,021		
Operating grants and contributions	142,829		18,198,690	18,341,519		
Capital grants and contributions	1,694,518		9,967,236	11,661,754		
Total Program Revenues	3,015,134		28,331,160	31,346,294		
Net Program Revenues (Expenses)	617,152	(63,850)	6,016,665	6,569,967		
General Revenue						
Property taxes			4,024,321	4,024,321		
Interest income	7,291		5,531	12,822		
Total General Revenues	7,291		4,029,852	4,037,143		
Change in Net Position	624,443	(63,850)	10,046,517	10,607,110		
Net Position at Beginning of Period (restated,						
note 18)	19,358,918		229,628,149	248,987,067		
Net Position (Deficit) at End of Period	\$ 19,983,361	\$ (63,850)	\$ 239,674,666	\$ 259,594,177		

## NOTES TO THE FINANCIAL STATEMENTS

### **Allegan County**

### Notes to the Financial Statements

### **Note 1 - Summary of Significant Accounting Policies**

Allegan County, Michigan (the "County" or "government") was organized in 1835 and covers an area of 829 square miles divided into 24 townships, 3 villages, and 6 cities. The County seat is located in the City of Allegan. The County operates under an elected Board of County Commissioners (seven members) and provides services to its more than 120,000 residents in many areas including law enforcement, administration of justice, community enrichment and development, and human services.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

### Reporting Entity

The accompanying financial statements present the County (the primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations, so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the County.

The financial statements for *Allegan County Medical Care Community* (the "Community"), an enterprise fund, are presented for the fiscal year ending December 31, 2021. The Community is a not-for-profit, 70-bed, long-term care Community owned and operated by the County. It is governed by the Allegan County Department of Human Services Board. This board consists of three members, two of whom are appointed by the County Board of Commissioners and one of whom is appointed by the Michigan governor. Furthermore, the County Board of Commissioners approves the Community's revenue and expenses as a line item in the County budget. The fund is audited individually, and complete financial statements may be obtained from the Community's administrative office. Accordingly, the County has elected to omit substantially all note disclosures related to the Community in these financial statements. Complete financial statements of the Community can be obtained from its administrative offices at:

Allegan County Medical Care Community 3265 122<sup>nd</sup> Ave., Allegan, MI 49010

### **Blended Component Unit**

Allegan County Building Authority (the "Building Authority")

The governing board is appointed by the Allegan County Board of Commissioners. The Building Authority's purpose is to finance and construct the County's public buildings. The Building

### **Allegan County**

#### Notes to the Financial Statements

Authority is included as a capital projects and debt service fund in the financial statements. A separate report is not prepared for the Building Authority.

### Discretely Presented Component Units

Allegan County Road Commission (the "Road Commission")

The Road Commission, which is established pursuant to the County Road Law (MCL 224.1), is governed by a three-member Board of County Road Commissioners appointed by the County Board of Commissioners. The Road Commission may not issue debt or levy a tax without the approval of the County Board of Commissioners. The Road Commission's taxes are levied under the taxing authority of the County, as approved by the County electors, and are included as part of the County's total tax levy and reported in the County Road Commission Fund. The County has elected to omit substantially all note disclosures related to the Road Commission in these financial statements given that the Road Commission is audited separately from the County. Complete financial statements of the Road Commission component unit can be obtained from its administrative offices at:

Allegan County Road Commission 1308 Lincoln Road, M-89 Allegan, Michigan 49010

Drain Commission/Department of Public Works

Pursuant to Act 185, Public Acts of 1957, the County entered into a program of water supply and sanitary sewer facility construction. The Allegan County Drain Commissioner was appointed as County agent by the Allegan County Board of Commissioners. The County appoints the voting majority to this organization's governing body. These factors result in the Drain Commission/Department of Public Works being reported as a component unit of the County. The County agent manages water supply and sanitary sewer system construction projects that are financed through bonding by the County. Pursuant to the Drain Code of 1956, the Drain Commissioner has the responsibility to administer the State Drain Code. The Allegan County Drain Commissioner is responsible for planning, developing, and maintaining surface water drainage systems within the County. The Drain Commissioner as a County agent may issue debt or levy a tax as authorized by the Drain Code without approval of the County Board of Commissioners. A separate report is not prepared for the Drain Commission/Department of Public Works.

Allegan County Brownfield Redevelopment Authority (the "Brownfield Authority")

The Brownfield Authority was established in January 2007 under Public Act 381 of 1996 (as amended by Public Act 145 of 2000) for the purpose of identifying and facilitating improvement of environmentally distressed areas, in order to promote revitalization within the County. The Authority is governed by a 9-member Board. All applications for projects must be approved by the County Board of Commissioners.

### **Allegan County**

#### Notes to the Financial Statements

### Government-wide and Fund Financial Statements

The government-wide financial statements (e.g., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The *statement of activities* demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are charged based upon a County-wide cost allocation plan which allocates costs based upon the number of full-time equivalents, number of transactions, and other pertinent information. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the *accrual basis* of accounting, as are the proprietary fund and fiduciary fund financial statements. The fiduciary fund financial statements use the economic resources measurement focus. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. After March 1 of the year for which they were levied, the delinquent tax revolving fund pays the County for any outstanding real property taxes as of that date. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 180 days of the end of the current fiscal period, within 60 days for property taxes, or within one year for reimbursement-based grants. Grant revenues are considered to be available when all

#### Notes to the Financial Statements

eligibility requirements imposed by the provider have been met. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures and compensated absences are recorded only when payment is due.

Property taxes, intergovernmental revenues, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenues are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

General fund – This fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for and reported in another fund.

Central dispatch E911 fund – This fund is used to account for restricted revenues from surcharges on cell phone services and State funding under Public Act 32. These amounts are expended to construct, maintain, and operate emergency dispatching within the County.

Senior millage fund – This fund is used to account for a dedicated property tax millage and related expenditures for senior services.

American Rescue Plan Act fund – This fund is used to account for the American Rescue Plan Act of 2021 resources collected and expended.

The County reports the following major enterprise funds:

Delinquent property tax fund – This fund is used to pay each local governmental unit, including the County itself, the respective amount of real property taxes not collected as of March 1 of each year. Financing is provided by subsequent collection of delinquent property taxes by the County Treasurer.

*Medical Care Community fund* – This fund accounts for the operations of the Allegan County Medical Care Community, which provides long-term health care to residents of the County.

Additionally, the County reports the following fund types:

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*Debt service funds* are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

#### Notes to the Financial Statements

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned for capital outlays, including the acquisition or construction of capital facilities and other capital items.

*Internal service funds* account for insurance coverage provided to County departments on a cost reimbursement basis.

Custodial funds are used to account for assets held on behalf of outside parties, including other governments. The library penal fines fund is used to account for the collection of penal fines and distribution to libraries (including an allocation to the County law library).

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the funds. Elimination of these charges would distort costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are interest and penalties on delinquent taxes and charges for services provided. The principal operating revenues of the County's internal service funds are charges to County departments for insurance coverage. Operating expenses for the enterprise funds consist of the costs of services, administrative expenses, and depreciation on capital assets. Operating expenses for the internal service funds include the cost of services (including claims) and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Restricted net position is comprised of assets that are subject to restrictions beyond the government's control. The restrictions may be externally imposed by law. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted first, then unrestricted resources as they are needed.

## **Budgets and Budgetary Accounting**

A budget is adopted by the Board of Commissioners in accordance with Michigan Public Act 621 of 1978, the Uniform Budgeting and Accounting Act, for the general and special revenue funds. The Board amends the budget as necessary during the year. The budget is adopted on the modified accrual basis of accounting consistent with the actual financial statements for these funds. The budget is adopted at the activity level and control is exercised at the activity level for the general fund and special revenue funds. The County Administrator is authorized to transfer budget amounts for line items within activities without formal Board approval. The Board must approve any amendments at the activity level (department) for the general fund and other budgeted funds. All budget appropriations lapse at the end of each fiscal. All budgetary presentations include original and amended budgets.

#### Notes to the Financial Statements

## Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Equity

#### Cash and Pooled Investments

The County maintains a cash and investment pool that is available for use by select funds. Each funds allocation of this pool is reported on the fund and government-wide statements as cash and pooled investments. For purpose of the statement of cash flows, the County considers all assets held in the cash and investment pools to be cash equivalents because the investments are not identifiable to specific funds and the assets can be withdrawn at any time, similar to a demand deposit account.

## Restricted Cash and Cash Equivalents

Restricted cash is related to patient trust funds and capital campaign dollars for the Medical Care Community. The restricted cash is offset by a "due to patients" liability account, reported as a component of "accounts payable" in the accompanying statement of net position.

#### **Investments**

Statutes authorize the County to invest in the following:

- Bonds, securities, and other direct obligations and repurchase agreements of the United States or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a qualified financial institution.
- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after the day of purchase.
- Bankers' acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles which are legal for direct investment by a public corporation.
- External investment pools as authorized by Public Act 20 as amended through December 31, 1997.

Interest income on cash deposits and investments is allocated only to those funds required by the State to earn income on interest-bearing accounts. Income is allocated based on the cash balance of each fund in comparison to the cash balance of the County as a whole. All interest income remaining after the allocation has been made is credited to the general fund.

#### Notes to the Financial Statements

Investments are carried at fair value.

#### Current Taxes Receivable

Property taxes are levied on the taxable value of the property as established by local units, accepted by the County and equalized under State statute at approximately 50% of the current estimated market value. In March 1994, Michigan voters approved Proposal A, which limits annual increases in taxable values to the lesser of 5% or the rate of inflation with taxable value reverting to 50% of true cash value when the property is sold. Property taxes receivable in governmental funds represent amounts due from taxpayers on the July 1 and December 1 tax levies in the general fund and other governmental funds, respectively.

#### Delinquent Taxes Receivable

Property taxes receivable in the delinquent tax revolving funds represent unpaid balances from the previous years' levies of the County itself as well as other local taxing authorities in the County's geographical region. The County is responsible for pursuing and administering collection of these balances and coordinating the forfeiture and foreclosure activities for the related parcels. This process takes place over a three-year period. Interest at one percent per month (increased to 1.5 percent after 12 months, retroactive to the date of delinquency) and administrative fees at four percent are accrued in accordance with State statute. No amounts have been included in an allowance for uncollectible balances, as the structure of the delinquent tax revolving fund has been designed to make the fund whole either through the eventual auction of the foreclosed parcels or through chargebacks to the local taxing authorities initially levying the taxes.

#### Accounts Receivable and Due from Other Governments

All trade and property tax receivables are shown net of an allowance for uncollectibles, as applicable. Amounts due from other governments include amounts due from grantors for specific programs and capital projects. Program grants and capital grants for capital assets are recorded as receivables and revenues at the time reimbursable project costs are incurred. Revenues received in advance of project costs being incurred are recorded as unearned revenue.

#### Leases and Special Assessments Receivable

The Drain Commission/Department of Public Works component unit has leases and special assessments receivable recorded in the amount of \$4,691,686 and \$6,415,005, respectively. Leases receivable represent amounts owed to the County by other local units of government for the retirement of bonds payable issued to finance construction of water/sewer infrastructure. Special assessments are levied on properties within a drainage district that are deemed to receive the primary benefit of the maintenance/construction. The amounts generally correspond to related bonds and notes payable issued to finance the project and may be assessed over one year or multiple years. Of the leases and special assessment receivables, \$619,357 and \$1,732,013, respectively, are expected to be collected within one year while the remaining balances are long-

#### Notes to the Financial Statements

term. Lease and special assessments receivable are recorded with an offsetting credit to deferred inflows of resources on the fund statements as the balances do not represent expendable available financial resources.

## Deferred Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County only has two items that qualify for reporting in this category, pension related deferred outflows and a deferred charge on bond refunding. The government-wide statements and proprietary funds report deferred outflows from the net difference between projected and actual investment earnings of the pension plan, differences between expected and actual experience, changes in assumptions, and County contributions made after the measurement date of the net pension liability.

The Drain Commission/Department of Public Works component unit refunded certain bonds payable in order to secure lower interest rates and reduce future debt service payments. The difference between the carrying amount of the refunded debt and the amount placed in escrow for purposes of paying the remaining balance of refunded debt is reported as a loss on advance refunding. This amount is being amortized using the straight-line method over the life of the related bonds. Amortization expense for the year ending December 31, 2021, was \$12,711.

#### Due To/Due From

During the course of operations, numerous transactions occur between individual funds and/or between the primary government and component units for goods provided or services rendered. These receivables and payables are classified as "due from other funds/component units" or "due to other funds/component units" on the fund balance sheets.

#### Notes to the Financial Statements

#### Advances to Other Funds

Noncurrent portions of long-term interfund loans receivable in governmental funds are reported as advances and are offset by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation.

#### **Inventory and Prepaids**

Health department inventory is valued at cost, determined by the first-in, first-out (FIFO) method.

Payments made to vendors for services that will benefit periods beyond a fund's fiscal year-end are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The capitalization threshold for drain infrastructure is \$25,000. Capital assets other than infrastructure assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their acquisition value on the date received. The amount reported for infrastructure includes only assets added since December 31, 2000.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

No interest expense has been incurred or capitalized on capital assets reported in proprietary funds.

Depreciation on the capital assets (including infrastructure) is computed using the straight-line method, as follows:

	Years
Land improvements	20
Buildings and improvements	30 - 50
Machinery, equipment, and furniture	5 - 10
Infrastructure	8 - 50

## Compensated Absences

Eligible employees are permitted to accumulate earned but unused vacation and sick pay benefits in varying amounts based on length of service and certain other established criteria. Sick and

#### Notes to the Financial Statements

vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured (e.g. – as a result of employee resignations and retirements).

#### Long-term Obligations

In the government-wide financial statements and proprietary fund type statements, the long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method (which approximates the effective interest method). Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees Retirement System ("MERS") of Michigan and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **Deferred Inflows of Resources**

Property taxes (excluding those for the general fund and soldiers' relief allocation, which are subject to a different timeline) are levied and attach as an enforceable lien of property on December 1. Property taxes are payable through February 14. Although the County's 2021 ad valorem tax (excluding the portion for general operations and soldiers' relief) is levied and collectible on December 1, 2021, it is the County's policy to recognize revenues from the December 1 tax levy in the subsequent year when the proceeds of this levy are budgeted and made available for the financing of the County's operations. Therefore, the entire amount of the December 1, 2021, levy has been reported as deferred inflows of resources at year-end.

The County reports certain receivables in governmental funds that are not due and collectible soon enough to meet the criteria for revenue recognition under the current financial resources method of accounting. These amounts have also been reported as "deferred inflows of resources" in the fund financial statements, but are recognized when earned, regardless of the timing of collection, in the government-wide statements.

#### Notes to the Financial Statements

The County also reports deferred inflows of resources related to pensions for changes in assumptions as well as the net difference between projected and actual investment earnings of the pension plan.

## Net Position Flow Assumption

Sometimes the government will fund outlays for a particular order from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the government's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

#### Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes.

Governmental funds report *nonspendable fund balance* for amounts that cannot be spent because they are either: a) not in spendable form or b) legally or contractually required to be maintained intact. Nonspendable fund balance would be equal to inventory, prepaid items, and the nonspendable portion of endowments.

Restricted fund balance is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The *committed fund balance* classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The County Board of Commissioners is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit

#### Notes to the Financial Statements

fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the *assigned fund balance* classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. The County Board of Commissioners may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.

*Unassigned fund balance* is the residual classification for the County's general fund and includes all spendable amounts not contained in the other classifications and is therefore available to be spent as determined by the County Board of Commissioners.

#### **Interfund Transactions**

During the course of normal operations, the County has numerous transactions between funds and component units, including expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements. Internal service funds are used to record charges for services to all County departments and funds as transfers or operating revenue. All County funds record these payments to the internal service funds as transfers or operating expenditures/expenses.

## Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Note 2 - Stewardship and Budgetary Compliance**

#### **Budget Compliance**

Public Act 621 of 1978, as amended, requires the adoption of a balanced budget for general and special revenue funds, as well as budget amendments as needed to prevent actual expenditures from exceeding those provided for in the budget. The approved budgets of the County for all budgetary funds were adopted at the department (activity) level.

#### Notes to the Financial Statements

During the year ended December 31, 2021, the County had the following budget exceptions:

	Final		Actual		Negative	
	]	Budget		Amount		<u>ariance</u>
General Fund						
Treasurer	\$	582,068	\$	606,912	\$	(24,844)
Sick and Vacation		193,303		253,497		(60,194)
Accounting department		442,479		450,839		(8,360)
Mail and copy services		192,321		227,076		(34,755)
Dumont Lake complex		47,388		56,657		(9,269)
Economic Development		50,000		53,332		(3,332)

**Note 3 - Deposits and Investments** 

Deposits and investments consisted of the following on December 31, 2021:

	Primary	Component	
	Government	Units	Total
Statement of Net Position			
Cash and pooled investments	\$ 68,122,295	\$ 13,960,537	\$ 82,082,832
Statement of Fiduciary Net Position			
Cash and pooled investments	1,106,398		1,106,398
Total Cash and Investments	\$ 69,228,693	\$ 13,960,537	\$ 83,189,230
Less Units Separately Audited			
Allegan County Road Commission	-	(11,007,972)	(11,007,972)
Allegan County Medical Care Community	(872,168)		(872,168)
Total Cash and Investments	\$ 68,356,525	\$ 2,952,565	\$ 71,309,090
	Deposits and In	vestments	
	Checking and sa	vings accounts	\$ 21,573,355
	Investments		49,707,760
	Cash on hand		27,975
	Total Deposits a	and Investments	\$ 71,309,090

These deposits are in multiple financial institutions located in Michigan in varying amounts. State policy limits the Treasurer's investing options to financial institutions located in Michigan. All accounts are in the name of the County and a specific fund or common account. They are recorded in the County records at cost. Interest is recorded when earned.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned. State law does not require and the County's investment policy does not have specific limits in excess of state law pertaining to custodial credit risk. The County does a quarterly internal rating of the banks it has deposits in excess of the FDIC limit with

#### Notes to the Financial Statements

utilizing outside sources to obtain the ratings. As of year-end, \$16,318,355 of the bank balance of \$16,818,355 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial Credit Risk – Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require, and the County does not have a policy for investment custodial credit risk. As of December 31, 2021, none of the County's investments were exposed to risk since the securities are held in the County's name by the counterparty.

The County's investments at year-end are summarized as follows:

Money market accounts	\$ 15,881,568
Michigan CLASS	16,699,468
Asset backed securities	1,076,278
Certificate of deposits	9,845,207
Municipal bonds	6,205,239
	\$ 49,707,760

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified above. The County's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The maturity dates for investments and Certificates of Deposits held at year-end are summarized as follows:

No maturity	\$ 37,756,219
Less than 1 year	4,500,569
Due within 1-5 years	6,693,803
Due more than 5 years	757,169
	\$ 49,707,760

Credit Risk. State law limits investments to specific government securities, certificates of deposits, and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers' acceptances of the County's specific financial institutions, qualified mutual funds, and qualified external investment pools as identified in "statutory authority" below. The investment policy does not have specific limits in excess of state law on investment credit risk.

#### Notes to the Financial Statements

The credit risk ratings for investments held at year-end are summarized as follows:

S&P AAA	\$ 16,699,468
S&P AA+	3,234,278
S&P AA	2,371,811
S&P AA-	1,153,973
S&P SP-1+	521,455
N/A or not rated	25,726,775
	\$ 49,707,760

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk. The County's investment policy does not have specific limits in excess of State law on concentration of credit risk. All investments held at year-end are reported above.

Fair Value Measurement. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; level 3 inputs are significant unobservable inputs.

The County has the following recurring fair value measurements as of December 31, 2021:

	Level 1	Level 2	Level 3	<b>Total</b>
Asset backed securities	\$ -	\$ 1,076,278	\$ -	\$ 1,076,278
Municipal bonds	6,205,239	-	-	6,205,239
Michigan CLASS		16,699,468		16,699,468
	\$ 6,205,239	\$ 17,775,746	\$ -	23,980,985

## Investment accounts not subject to fair value disclosure requirements:

Money market accounts	15,881,568
Certificates of deposit	 9,845,207
<b>Total Investments</b>	\$ 49,707,760

## **Note 4 - Interfund Receivables and Payables**

The amounts of interfund balances as of December 31, 2021 represent loans for cash flow purposes and are as follows:

	D	Due from		Due to	
	Oth	Other Funds		ner Funds	
General fund	\$	28,500	\$	_	
Nonmajor governmental funds		-		28,500	
	\$	28,500	\$	28,500	

#### Notes to the Financial Statements

As of December 31, 2021, the general fund had an advance to the brownfield redevelopment authority in the amount of \$852,040 to finance capital improvements and building expansion. The general fund also had an advance to the drains commission, a discretely presented component unit, in the amount of \$250,000 to finance drain improvements.

For the year ended December 31, 2021 interfund transfers consisted of the following:

	Transfers In		Transfers Out
General fund	\$	656,277	\$ (5,770,819)
2110/2113/2118 central dispatch E911 fund		-	(929,585)
2600 indigent defense fund		-	-
Nonmajor governmental funds		8,490,010	(1,641,325)
6160-6209 delinquent property tax		-	(898,750)
Allegan County Medical Care Community		144,192	-
5950 jail commissary - nonmajor			(50,000)
	\$	9,290,479	\$ (9,290,479)

Transfers are used to: 1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them, 2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and 3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## Notes to the Financial Statements

**Note 5 - Capital Assets** 

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning			Ending
<b>Governmental Activities</b>	<b>Balance</b>	Additions	Reductions	Balance
Capital assets not being depreciated:				
Land	\$ 759,162	\$ -	\$ -	\$ 759,162
Construction in process	487,918	1,822,709	(229,975)	2,080,652
Subtotal	1,247,080	1,822,709	(229,975)	2,839,814
Capital assets being depreciated:				
Land improvements	3,411,107	290,153	-	3,701,260
Buildings and improvements	51,838,263	5,356	-	51,843,619
Equipment and furniture	25,531,374	1,143,651	(448,557)	26,226,468
Infrastructure	1,684,896			1,684,896
Subtotal	82,465,640	1,439,160	(448,557)	83,456,243
Less accumulated depreciation for:				
Land improvements	(2,646,965)	(113,408)	-	(2,760,373)
Buildings and improvements	(23,088,284)	(1,966,953)	-	(25,055,237)
Equipment and furniture	(15,826,061)	(1,839,181)	439,288	(17,225,954)
Infrastructure	(830,160)	(54,119)		(884,279)
Subtotal	(42,391,470)	(3,973,661)	439,288	(45,925,843)
Capital assets being depreciated, net	40,074,170	(2,534,501)	(9,269)	37,530,400
Capital assets, net	\$ 41,321,250	\$ (711,792)	\$ (239,244)	\$ 40,370,214

Depreciation expense was charged to functions/programs of governmental activities as follows:

## **Governmental Activities:**

Judicial	\$	68,845
General government		1,022,768
Public safety	:	2,496,231
Health and welfare		308,499
Recreation and culture		77,318
Total depreciation expense	\$	3,973,661

#### Notes to the Financial Statements

A summary of changes in the Drain Commission/Department of Public Works capital assets was as follows:

	]	Beginning						Ending
Allegan County Drains	<b>Balance</b>		Additions		Reductions		]	Balance
Capital assets not being depreciated:								
Land	\$	853,800	\$	-	\$	-	\$	853,800
Construction in process		733,712		769,392		(89,079)		1,414,025
Subtotal		1,587,512		769,392		(89,079)		2,267,825
Capital assets being depreciated:								
Machinery and equipment		76,125		-		-		76,125
Infrastructure		21,076,359		1,555,187		-	2	2,631,546
Subtotal		21,152,484		1,555,187		-	2	2,707,671
Less accumulated depreciation for:								
Machinery and equipment		(51,303)		(12,489)		-		(63,792)
Infrastructure		(4,599,633)	(	1,126,504)			(	(5,726,137)
Subtotal		(4,650,936)	(	1,138,993)		-	(	(5,789,929)
Capital assets being depreciated, net		16,501,548		416,194			1	6,917,742
Capital assets, net	\$	18,089,060	\$	1,185,586	\$	(89,079)	\$ 1	9,185,567

Depreciation expense of \$1,138,993 was charged to the public works/drains function of the Allegan County Drains.

Additionally, the Brownfield Redevelopment Authority (discretely presented component unit) has \$783,005 of construction in progress as of December 31, 2021.

#### **Note 6 - Long-term Obligations**

The individual long-term debt and other long-term obligations of the County, and the changes therein, are summarized as follows:

	Beginning			Ending	D	ue Within	
<b>Governmental Activities</b>	Balance Deduction		ductions	ctions Balance		One Year	
General obligation bonds	\$ 10,125,000	\$	600,000	\$ 9,525,000	\$	700,000	
Pension obligation bonds	10,845,000		740,000	10,105,000		760,000	
Installment purchase agreement							
(Direct Placement)	3,333,284		846,501	2,486,783		585,102	
Net premium/discount	69,514		6,133	63,381		-	
Compensated Absences	1,691,413		90,627	1,600,786			
Total Long-term Obligations	\$ 26,064,211	\$ 2	,283,261	\$ 23,780,950	\$	2,045,102	

Compensated absences in the governmental activities are liquidated by the general fund. The County has designated a portion of its general fund to fund future sick and vacation liabilities.

## Notes to the Financial Statements

The individual long-term debt of the Allegan County Drains, a discretely-presented component unit, and the changes therein, are summarized as follows:

	Beginning			Ending	<b>Due Within</b>
Allegan County Drains	Balance	Additions	Deductions	Balance	One Year
General obligation bonds	\$ 9,694,790	\$ -	\$ (979,200)	\$ 8,715,590	\$ 1,054,200
Notes payable	2,087,722	2,250,000	(484,286)	3,853,436	617,179
Net premium/discount	8,928	204	(9,764)	(632)	
Total Long-term Obligations	\$ 11,791,440	\$ 2,250,204	\$ (1,473,250)	\$ 12,568,394	\$ 1,671,379

The following is the description of the above long-term debt of the County and Allegan County Drains, a discretely-presented component unit:

Governmental Activities	
\$13,500,000 2012 Capital Improvement Bonds, due in annual installments of \$350,000 to \$1,000,000 plus interest ranging from 2.00 to 4.00%, payable semi-annually, through May 1, 2032.	\$ 9,525,000
\$15,060,000 2014 Pension Obligation Bonds, due in annual installments of \$680,000 to \$1,110,000 plus interest ranging from 0.30 to 4.00%, payable semi-annually, through May 1, 2032.	10,105,000
\$5,807,685 2017 Installment Purchase Agreement, due in annual installments of \$638,121, payable annually through July 1, 2026, with an interest rate of 1.75%.	2,486,783
Total Long-term Debt	\$ 22,116,783

## Notes to the Financial Statements

Allegan County Drains	
\$1,549,000 2017 Selkirk Lake Drain Bond Payable, due in annual installments of \$77,000 to \$78,000 plus interest of 3.29%, payable semi-annually, through June 1, 2037.	\$ 1,241,000
\$1,358,000 2016 Cuddy Intercounty Drain Bonds Payable, due in annual installments of \$90,533 plus interest at 2.59%, payable semi-annually, through June 1, 2031.	620,000
\$1,195,000 2012 Village of Martin Water System No. 8 General Obligation Limited Tax Refunding Bonds, due in annual installments of \$35,000 to \$55,000 plus interest ranging from 2.00 to 4.00%, payable semi-annually, through May 1, 2040.	855,000
\$659,000 2012 Moline Drainage District Bonds, due in annual installments of \$65,900 plus interest at 2.95%, payable semi-annually, through June 1, 2022.	65,900
\$4,633,615 2012 Kalamazoo Lake Sewer and Water Authority Sewage Disposal System General Obligation Limited Tax Bonds (Clean Water Revolving Loan Program) Sewer Authority Bonds, due in annual installments of \$183,525 to \$295,000 plus interest at 2.50%, payable semi-annually, through April 1, 2033.	3,085,090
\$2,920,000 2013 Fillmore Township Water Supply an Sewage Disposal System No. 8 General Obligation Refunding Bonds, due in semi-annual installments of \$30,000 to \$335,000 plus interest ranging from 2.00 to 2.50%, payable semi-annually, through May 1, 2025.	1,335,000
\$427,000 2013 Coffey Drain Drainage District bonds payable, due in annual installments of \$42,700 plus interest at 2.30%, payable annually through June 1, 2023.	85,400
\$316,000 2013 Golf Drainage District bonds payable, due in annual installments of \$31,600 plus interest at 2.30%, payable annually through June 1, 2023.	63,200
Miscellaneous Drainage District Notes, due in annual installments plus interest ranging from .70 to 4.95%, payable annually, through June 1, 2041.	5,218,436
Total Long-term Debt	\$ 12,569,026

The annual requirements to maturity on the long-term installment debt outstanding on December 31, 2021 are as follows:

Year Ended	ed Governmental Activities			Drain Commission, Component Unit			
December 31,	Principal	Interest	Total	Principal	Interest	Total	
2022	\$ 2,045,102	\$ 700,910	\$ 2,746,012	\$ 1,671,379	\$ 322,028	\$ 1,993,407	
2023	2,080,341	645,026	2,725,367	1,464,979	283,087	1,748,066	
2024	2,190,759	584,793	2,775,552	1,369,578	246,760	1,616,338	
2025	2,256,360	525,236	2,781,596	1,350,900	211,860	1,562,760	
2026	1,804,220	458,600	2,262,820	889,600	181,350	1,070,950	
2027 - 2031	9,630,000	1,259,288	10,889,288	3,357,500	616,938	3,974,438	
2032 - 2036	2,110,001	38,450	2,148,451	1,832,090	233,514	2,065,604	
2037 - 2040	-	-	-	633,000	44,985	677,985	
Total	\$ 22,116,783	\$ 4,212,303	\$ 26,329,086	\$ 12,569,026	\$ 2,140,522	\$ 14,709,548	

#### Notes to the Financial Statements

## **Note 7 - Net Investment in Capital Assets**

The composition of the net investment in capital assets as of December 31, 2021 was as follows:

	Governmental	Drain
	Activities	Commission
Capital assets:		
Capital assets not being depreciated	\$ 3,622,819	\$ 2,267,825
Capital assets being depreciated	37,530,400	16,917,742
Subtotal	41,153,219	19,185,567
Less long-term debt:		
Total long-term debt	(22,116,783)	(12,569,026)
Premiums/discounts on long-term debt	(63,381)	632
Subtotal	(22,180,164)	(12,568,394)
Add deferred charge on bond refunding:		55,409
Add unrelated long-term debt:		
Pension obligation bonds	10,105,000	-
Other bonds payable*		5,275,090
Subtotal	10,105,000	5,275,090
Net investment in capital assets	\$ 29,078,055	\$ 11,947,672

<sup>\*</sup>Certain bonds payable in the Allegan County Drains component unit are issued to fund construction projects for other local units of government (for which principal and interest payments on the related-debt will be repaid by the other entities in their entirety). The assets constructed with the debt proceeds are not owned by the County and therefore have been excluded from the calculation of the net investment in capital assets.

#### **Note 8 - Employees' Retirement Systems**

#### Defined Benefit

#### Plan description

The employer's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The employer participates in the Municipal Employees Retirement System (MERS) of Michigan. MERS is an agent multiple-employer, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and administered by a nine-member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at www.mersofmich.com.

#### Notes to the Financial Statements

## Benefits Provided

Retirement benefits for employees are calculated as follows:

			Final Average	Normal	Unreduced Benefit	Reduced Benefit		
	Benefit	Benefit	Compensation	Retirement	(Age/Years of	(Age/Years of	Vesting	
Division	Multiplier	Maximum	(Years)	Age	Service)	Service)	(Years)	
01 - Tmstr Unit II - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
02 - POLC Rd Commd & Undersheriff - closed	2.50%/2.00%	80%/No Max	3	60	50/25	55/15	10	
06 - Mtl Hlth Dept - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
08 - Court Salaried - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
09 - Asst Pros Atty - closed	2.50%	80%	5	60	50/25	55/15	6	
10 - Genl. Non Union - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
12 - Court Hourly - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
15 - Tmstrs. Unit 1 - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
16 - County Admnstr closed	2.00%	No Max	5	60	50/25	55/15	6	
17 - Tmstr Unit 111 - closed	2.00%	No Max	5	60	-	50/25 or 55/15	6	
20 - Polc Deputies - closed	2.50%	80%	3	60	50/25 or 55/15	-	10	
21 - POLC Corr Comm - closed	2.50%	80%	5	60	55/25	50/25 or 55/15	10	
22 - Captains & Undersheriff - closed	2.50%/2.00%	80%/No Max	3	60	50/25	55/15	10	

## Employees Covered by Benefit Terms

At the December 31, 2020 measurement date, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	258
Inactive plan members entitled to but not yet receiving benefits	76
Active plan members	41
Total employees covered by MERS	375

#### **Contributions**

The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by the MERS Retirement Board. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer may establish contribution rates to be paid by its covered employees.

#### Notes to the Financial Statements

For the year ended December 31, 2021, the County had the following required contribution rates:

	<b>Employee</b>	En	nployer
Division	Contributions	Con	tributions
01 - Tmstr Unit II - closed	4.00%	\$	2,357
02 - POLC Rd Commd & Undersheriff - closed	8.00%		12,695
06 - Mtl Hlth Dept - closed	4.00%		-
08 - Court Salaried - closed	4.00%		6,462
09 - Asst Pros Atty - closed	10.79%		946
10 - Genl. Non Union - closed	4.00%		7,949
12 - Court Hourly - closed	4.00%		3,183
15 - Tmstrs. Unit 1 - closed	4.00%		3,253
16 - County Admnstr closed	4.00%		902
17 - Tmstr Unit 111 - closed	4.00%		3,352
20 - Polc Deputies - closed	8.00%		25,664
21 - POLC Corr Comm - closed	8.00%		1,598

As all the divisions for the County are closed, the County makes monthly contributions for a set fixed amount rather than a percent of pay.

#### Net Pension Liability

The County's net pension liability was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of that date.

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2020 annual actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation		2.50%
Salary increases		3.00%
_	~	

Investment rate of return 7.35%, net of investment expense, including inflation

Mortality rates used were based on a version of Pub-2010 and fully generational MP-2019.

The actuarial assumptions used in valuation were based on the results of the most recent actuarial experience study of 2014-2018.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting

#### Notes to the Financial Statements

the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Target	Target Allocation Gross Rate of	Long-term Expected Gross Rate of	Inflation	Long-term Expected Real Rate of
Asset Class	Allocation	Return	Return	Assumption	Return
Global equity	60.00%	7.45%	4.47%	2.50%	2.97%
Global fixed income	20.00%	4.90%	0.98%	2.50%	0.48%
Private investments	20.00%	9.50%	1.90%	2.50%	1.40%
	100.00%		7.35%		4.85%

#### Discount Rate

The discount rate used to measure the total pension liability is 7.6%. The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because, for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes, it is net of administrative expenses. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Notes to the Financial Statements

## Changes in Net Pension Liability

The components of the change in the net pension liability are summarized as follows:

	Increase (Decrease)										
	T	otal Pension			N	et Pension					
Changes in Net Pension Liability		Liability	Pla	n Net Position		Liability					
Balance at December 31, 2019		\$ 68,816,023 \$		64,565,736	\$	4,250,287					
Service cost		387,131		-		387,131					
Interest		5,061,448		-		5,061,448					
Differences between expected and actual experience		(149,467)		-		(149,467)					
Changes in assumptions		2,581,598		-		2,581,598					
Contributions - employer		-		556,320		(556,320)					
Contributions - employee		-		253,603		(253,603)					
Net investment loss		-		7,820,652		(7,820,652)					
Benefit payments, including refunds		(4,823,184)		(4,823,184)		-					
Administrative expenses		-		(127,206)		127,206					
Net changes	-	3,057,526		3,680,185		(622,659)					
Balance at December 31, 2020	\$	71,873,549	\$	68,245,921	\$	3,627,628					
				Allocated to:							
		Go	vernn	nental Activities	\$	3,534,354					
		Bu	siness	-type Activities		93,274					
					\$	3,627,628					

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the County, calculated using the discount rate of 7.60%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1% higher (8.60%) than the current rate:

	Current								
	19	<b>6 Decrease</b>	Dis	count Rate	19	% Increase			
		(6.60%)		(7.60%)		(8.60%)			
Net pension liability (asset) of the County	\$	11,694,763	\$	3,627,628	\$	(3,136,974)			

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes, it is net of administrative expenses.

#### Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended December 31, 2021, the County recognized pension expense of \$2,865,452 while the Allegan County Medical Care Community recognized pension expense of \$115,649.

#### Notes to the Financial Statements

The County reported deferred outflows/inflows of resources related to pensions from the following sources:

Source	O	Deferred utflows of esources	Deferred Inflows of Resources		
Net difference between projected and actual earnings on pension plan investments	\$	-	\$	1,894,654	
Differences between expected and actual experience		-		(13,785)	
Employer contributions to the plan subsequent to the measurement date*		823,896			
Total	\$	823,896	\$	1,880,869	
Allocated to:					
Governmental Activities	\$	822,036	\$	1,957,652	
Business-type Activities		1,860		(76,783)	
	\$	823,896	\$	1,880,869	

<sup>\*</sup> The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability for the year ending December 31, 2021.

Amounts reported as deferred outflows/inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending	
December 31,	 Amount
2022	\$ (331,994)
2023	235,467
2024	(1,208,178)
2025	(576,164)

Payable to the Pension Plan. On December 31, 2021, the County reported a payable of \$63,869 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2021.

#### Defined Contribution Plan

The County's defined contribution plan is offered through MERS; benefit provisions and contribution requirements are established and may be amended by the Allegan County Board of Commissioners. The County makes contributions of 7% of each participants' salary and the employees contribute an additional 3% of their salary. Total contributions for the year were \$2,098,618 (\$706,963 employee and \$1,391,655 employer).

#### Section 457 Deferred Compensation Plan

The County offers a supplemental retirement program in accordance with Section 457 of the Internal Revenue Code (IRC) that will provide for payments on retirement, as well as death

#### Notes to the Financial Statements

benefits in the event of death prior to retirement. Inasmuch as the plan assets are held in trust for the exclusive benefit of participants and their beneficiaries, the amounts are not reported in the accompanying financial statements.

## **Note 9 - Other Postemployment Benefits**

#### **Primary Government**

In addition to the pension benefits described in Note 8, the County provides health insurance benefits to certain retirees. The benefit is equal to \$12/month for each year of service at the County, up to a maximum benefit of \$300/month. An alternative measurement method of the County's liability for these benefits in accordance with GASB Statements No. 74 and 75 has been performed. Inasmuch as the plan is only open to a small number of County employees, and participation in the voluntary program has historically been minimal, management has determined that the actuarially accrued liability would be immaterial to the financial statements taken as a whole.

#### Notes to the Financial Statements

## **Note 10 - Fund Balances - Governmental Funds**

The County has adopted the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definition. GASB 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Detailed information on fund balances of governmental funds was as follows:

	General Fund	2110/2113/21 18 Central Dispatch E911 Fund	2950 Senior Millage	2990 American Rescue Plan Act - ARPA	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable		_				
Long-term advances	\$ 1,102,040	\$ -	\$ -	\$ -	\$ 24,292	\$ 1,126,332
Prepaid items and inventory	209,724	86,699	7,620		48,525	352,568
Total Nonspendable	1,311,764	86,699	7,620		72,817	1,478,900
Restricted		<b>7</b> 040 040				
E-911/dispatch services	-	5,910,818	-	-	-	5,910,818
Senior services	-	-	1,110,302	2 107	-	1,110,302
ARPA	-	-	-	2,407	-	2,407
Indigent defense	-	-	-	-	69,349	69,349
Health/mental health	-	-	-	-	1,145,958	1,145,958
Friend of the court	-	-	-	-	1,292,446	1,292,446
Transportation	-	-	-	-	259,037	259,037
Register of deeds automation	-	-	-	-	813,512	813,512
Drug law enforcement	-	-	-	-	102,243	102,243
Sheriff	-	-	-	-	459,768	459,768
Housing assistance	-	-	-	-	133,371	133,371
State and federal grants	-	-	-	-	278,451	278,451
Parks and recreation	-	-	-	-	230,983	230,983
Debt service	-	-	-	-	573	573
Solid Waste	-	-	-	-	207,210	207,210
Concealed pistol licenses					320,536	320,536
Total Restricted		5,910,818	1,110,302	2,407	5,313,437	12,336,964
Committed						
Budget stabilization	4,805,769	-	-	-	-	4,805,769
Child care	-	-	-	-	490,937	490,937
Health/mental health	-	-	-	-	-	-
Animal shelters	-	-	-	-	40,449	40,449
Soldiers and sailors	-	-	-	-	84,748	84,748
Fitness center	-	-	-	-	75,468	75,468
Capital improvements	-	-	-	-	699,799	699,799
Public improvements	-	-	-	-	690,434	690,434
Debt service	-	-	-	-	271,844	271,844
Other purposes					6,260,855	6,260,855
Total Committed	4,805,769				8,614,534	13,420,303
Assigned						
Law library	106,090	-	-	-	-	106,090
Grant administration	23,771	-	-	-	-	23,771
Child care welfare	8,425	-	-	-	-	8,425
Technology	19,526	-	-	-	-	19,526
Budget	978,909					978,909
Total Assigned	1,136,721					1,136,721
Unassigned	11,425,168	<u> </u>		<u> </u>		11,425,168
Total Fund Balance	\$ 18,679,422	\$ 5,997,517	\$ 1,117,922	\$ 2,407	\$ 14,000,788	\$ 39,798,056

#### Notes to the Financial Statements

## Note 11 - Risk Management/Self-Insurance Programs

## **Primary Government**

The County is exposed to risks of loss related to theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The government manages its risk exposures and provides certain employee benefits through a combination of self-insurance programs, risk management pools, and commercial insurance and excess coverage policies. Following is a summary of these self-insurance programs and risk management pool participation.

#### Liability

The County participates in the Michigan Municipal Risk Management Authority (MMRMA) for general and automobile liability, motor vehicle physical damage and property damage coverages. The MMRMA provides risk management, underwriting, reinsurance and claims review and processing services for all member governments pursuant to its charter.

The County makes annual contributions to MMRMA based on actuarial studies using historical data and insurance industry statistics. These contributions are paid from an internal service fund (e.g., the self-insurance fund) using premiums paid into it by other funds of the government. Such contributions as received by MMRMA are allocated between its general and member retention funds. Economic resources in the MMRMA's general fund are expended for reinsurance coverage, claim payments and certain general and administrative costs, whereas resources in the member retention fund are used for loss payments and defense costs up to the members' self-insurance retention limits along with certain other member-specific costs. Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated.

Changes in the claims liability for the years ended December 31, were as follows:

				rent Year nims and			
Year Ended December 31,	_	Beginning of Change Year Liability Estima			let Claim Payments	d of Year iability	
2018	\$	179,085	\$	478,234	\$ (540,022)	\$	117,297
2019		117,297		600,433	(591,223)		126,507
2020		126,507		831,122	(741,070)		216,559
2021		216,559		760,214	(750,826)		225,947

There have been no significant reductions in insurance coverage from coverage in prior years and settlements have not exceeded insurance coverage for each of the past three years.

#### Notes to the Financial Statements

Coverage	Self-insured Retention
Liability	\$150,000
Property and crime	\$1,000 deductible per occurrence;
	10% of next \$100,000

#### Unemployment

The County is self-insured for unemployment benefits, which is accounted for in the general fund. Unemployment claims are reimbursed annually to Michigan Employee Security Commission based on actual claims. The reserve for unemployment benefits is determined by management based on prior experience. Unemployment benefits are expended when paid. There was no end of year claims liability for unemployment.

## Workers' Compensation

The government maintains a self-insurance program for workers' compensation coverage which is accounted for in the self-insurance internal service fund. The specific risk retention associated with the worker's compensation self-insurance activity is \$400,000 with a liability limit of \$1,000,000 provided to the County through excess insurance coverage. The program is administered by a third-party administrator who conducts safety inspections and provides claims review and processing services. Premiums are paid into the internal service fund by all other funds based on payrolls and job classifications and are available to pay claims, claim reserves, excess coverage, and administrative costs.

There have been no significant reductions in insurance coverage from coverage in prior years and settlements have not exceeded insurance coverage for each of the past three years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Changes in the claims liability for the years ended December 31 were as follows:

			rent Year nims and		
Year Ended December 31,	U	inning of Liability	anges in timates	et Claim Payments	d of Year iability
2018	\$	43,293	\$ 199,643	\$ (233,325)	\$ 9,611
2019		9,611	312,517	(211,420)	110,708
2020		110,708	205,210	(212,880)	103,038
2021		103,038	146,068	(206,935)	42,171

#### **Note 12 - Litigation**

In the normal course of its activities, the County is a party to various legal actions and subject to certain asserted and unasserted claims and assessments. Although other actions have been brought, the County has not experienced any additional significant losses or costs. It is the County's opinion

#### Notes to the Financial Statements

that the outcome of any pending actions will not have a material effect on the County's financial position or results of operations.

## **Note 13 - Transportation Department Schedules**

Cost Allocation Plans (CAP). The financial statements of the County include several transit schedules as required by the Office of Passenger Transportation (OPT) of the Michigan Department of Transportation. The Allegan County Transportation Department has four approved cost allocation plans: 2006 Indirect County Service, the 2006 Job Access Reverse Commute program, the 2008 Specialized Service program, and the 2015 Building Lease. These cost allocation plans were adhered to in the preparation of the transit schedules.

Nonfinancial Methodology The methodology used for compiling mileage and hours on Schedule 4N (for NonUrban Regular Service, JARC, and Specialized Service) has been reviewed and the recording method was found to be adequate and reliable.

Depreciation. The Allegan County Transportation Department is recognized as a special revenue fund in the County's audited financial statements using the modified accrual basis of accounting. Accordingly, depreciation expense was not recognized in these financial statements for the Allegan County Transportation Department.

Capital Used to Pay for Operating. \$444,835 of expenses are subtracted out as ineligible because capital money was used to for operating expenses.

Expenses Associated with PTMS Codes 406 & 407. There were \$15,868 of expenses associated with 40620 Auxiliary Transportation Revenue and / or codes 40760 and 40799, and therefore, these expenses were deducted as ineligible for the year ended September 30, 2021.

Retirement Benefits. Pension costs incurred for Allegan County Transportation Department's portion of the Michigan Municipal Employees Retirement System were calculated pursuant to the MERS GASB 68 Implementation Guide (the "Guide"). The total pension expense recognized as calculated in step 6 of the Guide is \$15,766. The entire amount of \$15,766 was expensed in the general ledger and is reported in 50200 DB Pensions on the quarterly OAR reports as submitted to MDOT. Allegan County Transportation Department paid \$15,766 (as the fund is reported on the modified accrual basis of accounting), therefore, \$0 is subtracted out under 58020 Ineligible DB Pension for the year ended September 30, 2021.

Explanation of Ineligible Expenses per the BPT's R&E Manual. The Allegan County Transportation Department has determined and separated all ineligible expenses as required by OPT's R&E Manual. Ineligible expenses are classified appropriately according to the definition in the Local Public Transit Revenue and Expense Manual (R&E Manual). Audit costs are claimed as eligible given that they were only the portion allocable toward the federal single audit. The Allegan County Transportation Department did not incur expenses associated with local non-contractual income and therefore, no expenses are subtracted out as ineligible on OAR Schedule 4.

#### Notes to the Financial Statements

## **Note 14 - Contingencies**

Amounts received or receivable under grant programs are subject to audit and adjustment by the grantor agencies, principally the Federal and State governments. Any disallowed claims, including amounts already collected, may constitute a liability of the transit agency. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the transit agency expects such amounts, if any, to be immaterial.

#### Note 15 - Leases

The County is a lessor under an operating lease agreement for office space. The original cost of the leased assets constructed in 2002 is \$5,511,564 with accumulated depreciation of \$3,242,566 at year-end. Future lease revenues for these facility leases are as follows:

Fiscal Year Ended	
December 31,	 Amount
2022	\$ 394,283
2023	394,283
Total	\$ 788,566

#### **Note 16 - Tax Abatements**

Industrial property tax abatements are granted in the State of Michigan under Public Act 198, as amended, to promote economic development, creation of jobs, and new or improvement facilities. The industrial facilities tax (IFT) exemption must be approved by both the local unit (after a public hearing is held) and the State of Michigan. IFT exemptions can cover real and/or personal property. By State law, the exemption must be applied for no later than six months after commencement of the project and must be accompanied by a written agreement between the taxpayer and the local unit. An exemption allows for taxation on IFT property at 50% of the local property tax millage rate for a period of 1 to 12 years. Accordingly, such agreements meet the criteria of "tax abatements" under GASB Statement No. 77. Property taxes abated by the local units during the year ended December 31, 2021 amounted to \$141,272.

#### **Note 17 - Subsequent Events / COVID-19**

On March 11, 2020, the World Health Organization declared the outbreak of a respiratory disease caused by a new coronavirus a pandemic. First identified in late 2019 and now known as COVID-19, the outbreak has impacted millions of individuals in the United States and worldwide. In response, the United States federal government and individual state and local governments have implemented measures to combat the outbreak that have impacted health care business operations. During 2020, the County's operations were significantly impacted, as shelter-in-place orders and government mandates impacted census volumes. The County has moved to mitigate the impact by managing the workforce, actively managing cash balances, and implementing other cost reduction measures. Further, the County is in the process of determining the eligible expenditures and projects to be undertaken in the upcoming years in order to utilize the County's ARPA funds.

## Notes to the Financial Statements

## Note 18 - Restatement

The Allegan County Road Commission had to restate net position for infrastructure that was unrecorded previously as follows:

	C	County Road		
	Commission			
Beginning net position as of December 31, 2020, as reported	\$	228,401,536		
Unrecorded Infrastructure		1,226,613		
Beginning net position as of December 31, 2020, as restated	\$	229,628,149		

## REQUIRED SUPPLEMENTARY INFORMATION

#### Allegan County Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund For the Year Ended December 31, 2021

		Budgeted Amounts						Variance Positive (Negative)
		Original		Final		Actual		Final to Actual
Revenues	Φ.	24 656 612	Φ.	24.656.612	Φ.	24.750.057	Φ.	111 445
Taxes	\$	24,656,612	\$	24,656,612	\$	24,768,057	\$	111,445
Licenses and permits		67,101		67,101		335,629		268,528
Intergovernmental revenues - federal		56,000		56,000		132,617		76,617
Intergovernmental revenues - state		2,363,576 3,668,202		2,347,257 4,168,202		2,806,979 5,331,903		459,722 1,163,701
Charges for services Fines and forfeitures		141,500		141,500		137,240		(4,260)
Interest and rentals		491,744		491,744		306,358		(185,386)
Other revenues		2,367,466		2,373,396		3,008,951		635,555
Total Revenues		33,812,201		34,301,812		36,827,734	_	2,525,922
Other Financing Sources		,,		- 1,000,000		,,		_,,,,
Transfers in		310,039		1,323,703		656,277		(667,426)
Total Revenues and Other						· · · · · · · · · · · · · · · · · · ·		· · · · · · · · ·
Financing Sources		34,122,240		35,625,515		37,484,011		1,858,496
Expenditures								
Legislative - Board of commissioners  Judicial		280,276		280,276		269,200		11,076
Circuit court		695,306		695,306		649,335		45,971
District court		1,561,363		1,563,346		1,519,900		43,446
Jury board		6,806		6,806		2,679		4,127
Probate court		476,458		476,458		476,339		119
Probate court - juvenile		731,476		731,476		724,412		7,064
Guardian/conservators		43,500		43,500		6,499		37,001
Probation - circuit court		7,480		7,480		4,267		3,213
Probation - district court		537,217		537,512		449,057		88,455
Family counseling services		15,125		15,125		16,500		(1,375)
Restitution				500,000		278,956		221,044
Total Judicial		4,074,731		4,577,009		4,127,944	_	449,065
General Government		247.712		267 221		221.021		45.400
Administration Department		347,713		367,321		321,921		45,400
Elections		219,900		219,900		164,414		55,486
Accounting department		436,458		442,479		450,839 52,500		(8,360)
Auditing services Clerk		56,000 708,406		56,000 710,210		621,542		3,500 88,668
Equalization		586,515		586,515		457,556		128,959
Personnel department		458,783		461,691		426,122		35,569
Prosecuting attorney		1,539,022		1,543,581		1,500,277		43,304
Register of deeds		339,184		339,184		321,365		17,819
Treasurer		575,176		582,068		606,912		(24,844)
Sick and vacation		193,303		193,303		253,497		(60,194)
Cooperative extension		98,939		98,939		98,939		
Network system		1,598,271		1,607,301		1,561,738		45,563
Technology		71,153		71,153		34,998		36,155
Drain commissioner		399,934		400,032		336,489		63,543
Records management		96,365		96,365		95,478		887
Other general government		516,270		516,270				516,270
Animal Control		33,219		33,219		21,898		11,321
Courthouse		324,855		324,855		307,390		17,465
Central dispatch building		149,588		149,588		104,831		44,757
Human services building		272,974		272,974		239,185		33,789
Medical care community building		297,800		297,800		256,765		41,035
General facilities management		703,468		705,155		704,563		592
Mail and copy services		192,321		192,321		227,076		(34,755)
ACC Building		13,000		13,000				13,000
CMH Clinic		18,000		18,000		10,772		7,228
Sheriff/jail building		649,613		651,674		631,447		20,227
County services building		148,352		148,352		128,633		19,719
Dumont Lake complex		47,388		47,388		56,657		(9,269)
Youth home building	•	78,500	\$	78,500	•	49,430	\$	29,070
Total General Government	\$	11,170,470	Э	11,225,138	\$	10,043,234	\$	1,181,904

## Allegan County Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund For the Year Ended December 31, 2021

								Positive	
	_	Budgete	d Am					(Negative)	
	_	Original	_	Final	_	Actual		Final to Actual	
Expenditures (Continued from previous page)									
Public safety	¢.	5 120 272	Ф	5 206 010	d.	5 227 025	ф	160.004	
Sheriff WENTER 1 : 66	\$	5,139,373	\$	5,396,019	\$	5,227,035	\$	168,984	
WEMET - sheriff		119,043		119,043		88,773		30,270	
Secondary road patrol program		343,203		360,508		349,479		11,029	
Sheriff services		79,554		79,554		42,663		36,891	
Detective bureau		711,398		745,043		713,547		31,496	
Courthouse security		550,460		267,737		234,611		33,126	
Marine law enforcement		144,234		112,046		107,273		4,773	
Jail		4,568,399		4,605,003		4,236,657		368,346	
Inmate programs		357,553		359,497		340,379		19,118	
Emergency management		128,087		133,167		123,205		9,962	
L.E.P.C.		37,437		37,437		33,087		4,350	
Animal shelter		125,645		128,472		103,395		25,077	
Livestock claims		2,050		2,050			_	2,050	
Total public safety		12,306,436		12,345,576		11,600,104	_	745,472	
Public works		12.00		4.00		44.000		4.0.70	
Department of public works		12,896		12,896		11,838		1,058	
Drains - public benefits		117,000		117,000		31,057		85,943	
Monumentation program		95,000		73,681		71,659	_	2,022	
Total public works		224,896		203,577		114,554	_	89,023	
Health and welfare									
Communicable diseases		7,500		7,500		360		7,140	
Medical examiner		226,250		226,250		225,657		593	
Mental Health		346,095		346,095		346,095			
Child care welfare		2,213		2,213		1,300		913	
Veterans' services		123,007		123,007		114,057	_	8,950	
Total health and welfare		705,065		705,065		687,469	_	17,596	
Community and econnomic development									
Economic development		50,000		50,000		53,332		(3,332)	
Land information systems		200,749		200,749		181,526	_	19,223	
Total community and econnomic development		250,749		250,749		234,858	_	15,891	
Other		21= 212		21= 212		.=		4.4.	
Employees' other fringe benefits		317,943		317,943		172,144		145,799	
Insurance and bonds		385,000		385,000		385,000	_		
Total Other		702,943		702,943		557,144	_	145,799	
Total Expenditures		29,715,566		30,290,333		27,634,507		2,655,826	
Other Financing Uses									
Transfers out		5,799,603		6,844,522		5,770,819		1,073,703	
Total Expenditures and Other									
Financing Uses		35,515,169		37,134,855		33,405,326	_	3,729,529	
Excess (Deficiency) of Revenues and									
Other Sources Over Expenditures									
and Other Uses		(1,392,929)		(1,509,340)		4,078,685	_	5,588,025	
Net Change in Fund Balance		(1,392,929)		(1,509,340)		4,078,685		5,588,025	
Fund Balance at Beginning of Period		14,600,737		14,600,737		14,600,737	_		
Fund Balance at End of Period	\$	13,207,808	\$	13,091,397	\$	18,679,422	\$	5,588,025	

Variance

# Allegan County Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual 2110/2113/2118 Central Dispatch E911 Fund For the Year Ended December 31, 2021

		D 1 4	,			Variance Positive	
	_	Budgeted Amounts				A 4 7	(Negative)
_	_	Original		Final	_	Actual	Final to Actual
Revenues							
Charges for services	\$	3,645,457	\$	3,645,457	\$	3,854,757	\$ 209,300
Interest and rentals		28,000		28,000		1,066	(26,934)
Other revenues						716	716
Total Revenues		3,673,457		3,673,457		3,856,539	183,082
Expenditures							
Public safety		3,924,465		3,924,465		2,496,476	1,427,989
Total Expenditures		3,924,465		3,924,465		2,496,476	1,427,989
Other Financing Uses							
Transfers out		929,585		929,585		929,585	
Total Expenditures and Other	-						
Financing Uses		4,854,050		4,854,050		3,426,061	1,427,989
Excess (Deficiency) of Revenues							
Over Expenditures and Other Uses		(1,180,593)		(1,180,593)		430,478	1,611,071
Net Change in Fund Balance	-	(1,180,593)		(1,180,593)		430,478	1,611,071
Fund Balance at Beginning of Period		5,567,039		5,567,039		5,567,039	
Fund Balance at End of Period	\$	4,386,446	\$	4,386,446	\$	5,997,517	\$ 1,611,071

# Allegan County Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual 2950 Senior Millage For the Year Ended December 31, 2021

	Budgeted Amounts							Variance Positive (Negative)		
	_	Original	_	Final	_	Actual		Final to Actual		
Revenues										
Taxes	\$	2,540,963	\$	2,540,963	\$	2,545,659	\$	4,696		
Intergovernmental revenues - state		130,000		130,000		185,012		55,012		
Interest and rentals		14,500		14,500		431		(14,069)		
Other revenues		1,000		1,000		4,498		3,498		
Total Revenues		2,686,463		2,686,463		2,735,600		49,137		
Expenditures										
Health and welfare		2,926,097		2,926,097		2,458,705		467,392		
Total Expenditures		2,926,097		2,926,097		2,458,705		467,392		
Excess (Deficiency) of Revenues										
Over Expenditures		(239,634)		(239,634)		276,895		516,529		
Net Change in Fund Balance		(239,634)		(239,634)		276,895		516,529		
Fund Balance at Beginning of Period		841,027		841,027		841,027				
Fund Balance at End of Period	\$	601,393	\$	601,393	\$	1,117,922	\$	516,529		

## Allegan County Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual 2990 American Rescue Plan Act - ARPA For the Year Ended December 31, 2021

	Budgeted Amounts							Variance Positive (Negative)
	Original		Final		Actual		Final to Actual	
Revenues	\ <u></u>							
Intergovernmental revenues - federal	\$		\$	10,000	\$	6,102	\$	(3,898)
Interest and rentals						2,407		2,407
Total Revenues				10,000		8,509		(1,491)
Expenditures								
General government				10,000		6,102		3,898
Total Expenditures				10,000		6,102		3,898
Excess (Deficiency) of Revenues								
Over Expenditures				<u></u>		2,407		2,407
Net Change in Fund Balance						2,407		2,407
Fund Balance at Beginning of Period								
Fund Balance at End of Period	\$		\$		\$	2,407	\$	2,407

## Allegan County Required Supplementary Information Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Last Seven Plan Years \*

	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability	 						
Service cost	\$ 387,131	\$ 547,472	\$ 563,239	\$ 566,872	\$ 575,360	\$ 630,413	\$ 630,185
Interest	5,061,448	5,302,851	5,176,056	5,158,817	5,101,578	4,873,458	4,758,873
Differences between expected and actual experience	(149,467)	632,920	355,330	(1,088,250)	(633,978)	331,814	-
Changes in assumptions **	2,581,598	2,424,842	-	-	-	3,070,911	-
Changes in benefits	-	(3,824,839)	-	-	-	-	-
Benefit payments, including refunds	(4,823,184)	(4,558,315)	(4,445,235)	(4,395,034)	(4,251,411)	(4,111,028)	(3,889,485)
Other changes	 	 _	 -	2,160,970	 _	 (351)	 
Net Change in Pension Liability	3,057,526	524,931	1,649,390	2,403,375	791,549	4,795,217	1,499,573
Total Pension Liability - Beginning	 68,816,023	 68,291,092	 66,641,702	 64,238,327	 63,446,778	 58,651,561	57,151,988
Total Pension Liability - Ending (a)	\$ 71,873,549	\$ 68,816,023	\$ 68,291,092	\$ 66,641,702	\$ 64,238,327	\$ 63,446,778	\$ 58,651,561
Plan Fiduciary Net Position							
Contributions - employer	\$ 556,320	\$ 587,231	\$ 392,628	\$ 6,727,018	\$ 368,383	\$ 338,220	\$ 19,657,679
Contributions - employee	253,603	297,326	281,627	281,302	314,894	323,859	331,471
Net investment income (loss)	7,820,652	8,042,589	(2,507,442)	7,736,509	6,026,562	(846,351)	2,512,269
Benefit payments, including refunds	(4,823,184)	(4,558,315)	(4,445,235)	(4,395,034)	(4,251,411)	(4,111,028)	(3,889,485)
Administrative expenses	(127,206)	(138,479)	(127,060)	(298,081)	(119,106)	(125,827)	(92,867)
Other changes/transfers	-	-	(79,216)	176,601	-	-	655,392
Net Change in Plan Fiduciary Net Position	 3,680,185	4,230,352	(6,484,698)	10,228,315	2,339,322	(4,421,127)	19,174,459
Plan Fiduciary Net Position - Beginning	 64,565,736	60,335,384	66,820,082	56,591,767	 54,252,445	58,673,572	 39,499,113
Plan Fiduciary Net Position - Ending (b)	\$ 68,245,921	\$ 64,565,736	\$ 60,335,384	\$ 66,820,082	\$ 56,591,767	\$ 54,252,445	\$ 58,673,572
Net Pension Liability (Asset) - Ending (a) - (b)	\$ 3,627,628	\$ 4,250,287	\$ 7,955,708	\$ (178,380)	\$ 7,646,560	\$ 9,194,333	\$ (22,011)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	95.0%	93.8%	88.4%	100.3%	88.1%	85.5%	100.0%
Covered Payroll	\$ 3,524,412	\$ 3,726,380	\$ 3,854,768	\$ 3,936,371	\$ 4,073,529	4,606,328	4,648,412
Net Pension Liability (Asset) as a Percentage of Covered Payroll	102.9%	114.1%	206.4%	-4.5%	187.7%	199.6%	-0.5%

#### Notes to Schedule:

2015 valuation - The investment rate of return assumption was reduced from 8.25% to 8.0%, the wage inflation assumption was reduced from 4.50% to 3.75%, inflation rates changed from 3.0-4.0% to 3.25%, and the mortality 2019 valuation - The investment rate of return assumption was reduced from 8.00% to 7.60%, the wage inflation assumption was reduced from 3.75% to 3.00%.

Change in total pension liability during 2019 net of POLC contract amendments

2020 valuation - Mortality rates were changed to the recently issued Pub-2010 mortality general rates as published by the Society of Actuaries along with a change to sex-distinct assumptions.

<sup>\*</sup> Built prospectively upon implementation on GASB Statement No.68. An additional year will be added each year until ten years are presented.

<sup>\*\*</sup>The following were significant changes to economic and demographic assumptions:

## Allegan County Required Supplementary Information Schedule of Contributions Last Eight Calendar Years \*

	 2021	2020	2019	2018	 2017	 2016	2015	2014
Actuarially Determined Contribution Contributions in Relation to the Actuarially Determined Contribution Contribution Deficiency (Excess)	\$ 876,420 876,420	\$ 546,480 546,480	\$ 583,429 591,556 (8,127)	\$ 392,628 392,628	\$ 910,448 6,727,018 (5,816,570)	\$ 378,583 378,583	\$ 338,220 338,220	\$ 1,822,367 20,313,070 (18,490,703)
Covered Payroll	\$ 3,524,412	\$ 3,689,370	\$ 3,726,380	\$ 3,854,768	\$ 3,936,371	\$ 4,073,529	\$ 4,606,328	\$ 4,648,412
Contributions as a Percentage of Covered Payroll	24.9%	14.8%	15.9%	10.2%	170.9%	9.3%	7.3%	0.0%

Notes

#### Valuation Date

Actuarially determined contribution amounts are calculated as of December 31 each year, which is 12 months prior to the beginning of the fiscal year in which the contributions are required.

#### Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry-age normal

Amortization method Level percentage of pay, closed Remaining amortization period 1 - 13 Years, division specific

Asset valuation method 5 year smoothed

Inflation 2.50%

Salary increases 3.00%, including inflation

Investment rate of return 7.35%

Retirement Age Experience-based tables of rates that are specific to the type of eligibility condition

Mortality Rates Used were Based on the Pub-2010 Group Annuity Mortality Table of a 50% Male and 50% Female Blend

<sup>\*</sup> Built prospectively upon implementation on GASB Statement No.68. An additional year will be added each year until ten years are presented.

### OTHER SUPPLEMENTARY INFORMATION

#### Allegan County General Fund Combining Balance Sheet All Funds Treated as General December 31, 2021

	10	)10 General	570 Budget tabilization Fund	2580 Sick & Vacation Liability	2690 Law Library		2710 Grant Administration	2	2922 Child Care Welfare	289	95 Technology Fund	10	084 GASB 84 Fund	То	tal General Funds
ASSETS								_							
Cash and pooled investments	\$	11,158,180	\$ 4,805,769	\$ 1,362,715	\$ 108,768	\$	\$ 23,771	\$	8,822	\$	13,465	\$	1,173,205	\$	18,654,695
Accounts receivable		271,093									9,250				280,343
Property taxes receivable		1,385,801													1,385,801
Due from other governments		734,768													734,768
Prepaids		209,724													209,724
Due from other funds		28,500													28,500
Advance to component unit		1,102,040													1,102,040
Total Assets	\$	14,890,106	\$ 4,805,769	\$ 1,362,715	\$ 108,768	\$	\$ 23,771	\$	8,822	\$	22,715	\$	1,173,205	\$	22,395,871
LIABILITIES						_									
Accounts payable	\$	622,801	\$ 	\$ 	\$ 2,678	\$	\$	\$	3 20	\$		\$		\$	625,499
Bonds payable													837,300		837,300
Accrued liabilities		955,733							377		3,189		335,905		1,295,204
Unearned revenue		20,245							<u></u>						20,245
Total Liabilities		1,598,779			2,678				397		3,189		1,173,205		2,778,248
DEFERRED INFLOWS OF RESOURCES				 _			_		<del>-</del>						
Aggregated deferred inflows		938,201													938,201
Total Liabilities and Deferred Inflows of															
Resources		2,536,980			2,678				397		3,189		1,173,205		3,716,449
FUND BALANCE			<u> </u>												
Nonspendable		1,311,764													1,311,764
Committed			4,805,769												4,805,769
Assigned		978,909			106,090		23,771		8,425		19,526				1,136,721
Unassigned		10,062,453		1,362,715											11,425,168
Total Fund Balance		12,353,126	4,805,769	1,362,715	106,090		23,771		8,425		19,526				18,679,422
Total Liabilities, Deferred Inflows of			<u> </u>		<u> </u>						<u> </u>				
Resources and Fund Balance	\$	14,890,106	\$ 4,805,769	\$ 1,362,715	\$ 108,768	\$	\$ 23,771	\$	8,822	\$	22,715	\$	1,173,205	\$	22,395,871

## Allegan County General Fund Combining Statement of Revenues, Expenditures, and Changes in Fund Balance All Funds Treated as General For the Year Ended December 31, 2021

		2570 Budget Stabilization	2580 Sick & Vacation	2690 Law	2710 Grant	2922 Child Care		2895 Technology	1084 GASB 84	Total General
	1010 General	Fund	Liability	Library	Administration	Welfare	Elimination *	Fund	Fund	Funds
Revenues										
Taxes	\$ 24,768,057	\$	\$	\$	\$	\$	\$	\$	\$	\$ 24,768,057
Licenses and permits	335,629									335,629
Intergovernmental revenues - federal	132,617									132,617
Intergovernmental revenues - state	2,806,979									2,806,979
Charges for services	5,077,971								253,932	5,331,903
Fines and forfeitures	130,740			6,500						137,240
Interest and rentals	306,331			22	5					306,358
Other revenues	2,971,951							37,000		3,008,951
Total Revenues	36,530,275			6,522	5			37,000	253,932	36,827,734
Expenditures										
Legislative	265,600									265,600
Judicial	3,820,131			28,857					278,956	4,127,944
General government	10,011,836							34,998		10,046,834
Public safety	11,600,104									11,600,104
Public works	114,554									114,554
Health and welfare	686,169					1,300				687,469
Community and economic development	234,858									234,858
Other	557,144									557,144
Total Expenditures	27,290,396			28,857		1,300		34,998	278,956	27,634,507
Excess of Revenues Over										
(Under) Expenditures	9,239,879			(22,335)	5	(1,300)		2,002	(25,024)	9,193,227
Other Financing Sources (Uses)										
Transfers in	953,720	146,862	512,924	30,000			(1,004,752)	17,523		656,277
Transfers out	(6,446,873)		(328,698)				1,004,752			(5,770,819)
Net Other Financing Sources (Uses)	(5,493,153)	146,862	184,226	30,000				17,523		(5,114,542)
Net Change in Fund Balance	3,746,726	146,862	184,226	7,665	5	(1,300)		19,525	(25,024)	4,078,685
Fund Balance at Beginning of Period	8,606,400	4,658,907	1,178,489	98,425	23,766	9,725		1	25,024	14,600,737
Fund Balance at End of Period	\$ 12,353,126	\$ 4,805,769	\$ 1,362,715	\$ 106,090	\$ 23,771	\$ 8,425	\$	\$ 19,526	\$	\$ 18,679,422

				Special.	IXC V CII	uc				
	22	210 Health	50 Animal Shelter	Register of Deeds utomation		50/2651 Drug Law nforcement	2	930 Soldiers Relief	Er	0/2660 Law nforcement Training
ASSETS										
Cash and pooled investments	\$	1,647,705	\$ 43,007	\$ 813,512	\$	102,495	\$	90,738	\$	87,150
Accounts receivable								309		1,766
Due from other governments		164,557						2,999		
Inventory		24,292								
Prepaids		5,647	 6,631	 7,292						<u></u>
Total Assets	\$	1,842,201	\$ 49,638	\$ 820,804	\$	102,495	\$	94,046	\$	88,916
LIABILITIES										
Accounts payable	\$	102,570	\$ 2,558	\$ 	\$	252	\$	7,921	\$	5,665
Accrued liabilities		94,592						1,377		
Due to other governments		444,850								
Unearned revenue		24,292								
Due to other funds										
Total Liabilities		666,304	2,558			252		9,298		5,665
FUND BALANCE										
Nonspendable		29,939	6,631	7,292						
Restricted		1,145,958		813,512		102,243				83,251
Committed			40,449					84,748		
Unassigned										
Total Fund Balance		1,175,897	47,080	820,804		102,243		84,748		83,251
Total Liabilities and Fund Balance	\$	1,842,201	\$ 49,638	\$ 820,804	\$	102,495	\$	94,046	\$	88,916

					~ Preside	 		
	1 Housing	an	0/2791 State d Federal Grants	En	-2811 Law forcement ad Patrol	2900 Social Welfare	1 Child Care Probate	Farmland ervation
ASSETS								
Cash and pooled investments	\$ 134,621	\$	41,391	\$	403,208	\$ 29,955	\$ 14,986	\$ 238
Accounts receivable			4,710					
Due from other governments			287,542		12,005		738,629	
Inventory								
Prepaids	 					 		
Total Assets	\$ 134,621	\$	333,643	\$	415,213	\$ 29,955	\$ 753,615	\$ 238
LIABILITIES								
Accounts payable	\$ 1,250	\$	13,898	\$	1,947	\$ 	\$ 90,362	\$ 
Accrued liabilities			12,794		75,799		172,316	
Due to other governments								
Unearned revenue								
Due to other funds	 		28,500			 	 	
Total Liabilities	1,250		55,192		77,746		262,678	
FUND BALANCE								
Nonspendable								
Restricted	133,371		278,451		337,467			
Committed						29,955	490,937	238
Unassigned	 					 		
Total Fund Balance	 133,371		278,451		337,467	 29,955	490,937	 238
Total Liabilities and Fund Balance	\$ 134,621	\$	333,643	\$	415,213	\$ 29,955	\$ 753,615	\$ 238

									2150	0/2151 Friend		
	296	1 Fitness	2475	Annual	2635	Concealed	208	80 Parks &	0	f the Court		2300
		Center	Pr	ojects	Pisto	Licensing	Recr	eation Fund		Fund	Tra	nsportation
ASSETS												
Cash and pooled investments	\$	75,468	\$		\$	321,937	\$	240,363	\$	1,105,352	\$	65,383
Accounts receivable												29,640
Due from other governments										241,167		277,864
Inventory												
Prepaids												13,500
Total Assets	\$	75,468	\$		\$	321,937	\$	240,363	\$	1,346,519	\$	386,387
LIABILITIES												
Accounts payable	\$		\$		\$		\$	1,197	\$	1,110	\$	96,037
Accrued liabilities						1,401		8,183		52,963		17,813
Due to other governments												
Unearned revenue												
Due to other funds												<u></u>
Total Liabilities						1,401		9,380		54,073		113,850
FUND BALANCE												
Nonspendable												13,500
Restricted						320,536		230,983		1,292,446		259,037
Committed		75,468										
Unassigned												<u></u>
Total Fund Balance		75,468				320,536		230,983		1,292,446		272,537
Total Liabilities and Fund Balance	\$	75,468	\$		\$	321,937	\$	240,363	\$	1,346,519	\$	386,387

				Special .	IXC V C	nuc			
	70 Local nue Sharing	En	Palisades nergency lanning	00 Unfunded rued Liability		Agency Collaborative Committee	2211	1 Solid Waste	00 Indigent Defense
ASSETS									
Cash and pooled investments	\$ 167,718	\$	48,355	\$ 5,962,867	\$	18,587	\$	280,521	\$ 534,420
Accounts receivable	82,014								
Due from other governments								70,496	
Inventory									
Prepaids			1,087						
Total Assets	\$ 249,732	\$	49,442	\$ 5,962,867	\$	18,587	\$	351,017	\$ 534,420
LIABILITIES									
Accounts payable	\$ 	\$	9,305	\$ 	\$	524	\$	7,467	\$ 428,085
Accrued liabilities									36,986
Due to other governments									
Unearned revenue								136,340	
Due to other funds									
Total Liabilities	 		9,305			524		143,807	465,071
FUND BALANCE	 								
Nonspendable			1,087						
Restricted			39,050					207,210	69,349
Committed	249,732			5,962,867		18,063			
Unassigned									
Total Fund Balance	249,732		40,137	5,962,867		18,063		207,210	69,349
Total Liabilities and Fund Balance	\$ 249,732	\$	49,442	\$ 5,962,867	\$	18,587	\$	351,017	\$ 534,420

			De	ebt Service					Ca	pital Projects				
	360	l Jail			36	02 Pension			24	50/2455/2456		_	Tot	al Nonmajor
	Const	ruction			Defi	ined Benefit	2	465 Youth		Public		2460 CIP	G	overnmental
	Bo	nds	3603	Radio Debt		Debt	I	Home CIP	I	mprovement	Bui	lding Capital		Funds
ASSETS														
Cash and pooled investments	\$	1	\$	271,844	\$	572	\$	699,799	\$	1,806,415	\$		\$	15,008,608
Accounts receivable														118,439
Due from other governments														1,795,259
Inventory														24,292
Prepaids						<u></u>				14,368				48,525
Total Assets	\$	1	\$	271,844	\$	572	\$	699,799	\$	1,820,783	\$		\$	16,995,123
LIABILITIES														
Accounts payable	\$		\$		\$		\$		\$	1,115,981	\$		\$	1,886,129
Accrued liabilities														474,224
Due to other governments														444,850
Unearned revenue														160,632
Due to other funds														28,500
Total Liabilities										1,115,981				2,994,335
FUND BALANCE														
Nonspendable										14,368				72,817
Restricted		1				572								5,313,437
Committed				271,844				699,799		690,434				8,614,534
Unassigned														
Total Fund Balance		1		271,844		572		699,799		704,802				14,000,788
Total Liabilities and Fund Balance	\$	1	\$	271,844	\$	572	\$	699,799	\$	1,820,783	\$		\$	16,995,123

		2550 A	2560 Register of	2650/2651 D	2020 G 11'	2640/2660 Law
	2210 Health	2550 Animal Shelter	Deeds Automation	2650/2651 Drug Law Enforcement	2930 Soldiers Relief	Enforcement Training
Revenues		Sherei		<u>Law Emorement</u>		
Taxes	\$	\$	\$	\$	\$ 109,633	\$
Licenses and permits	1,017,567					
Intergovernmental revenues - federal	1,097,409					
Intergovernmental revenues - state	1,258,048				7,806	7,872
Intergovernmental revenues - local						
Charges for services	181,412		154,715			20,346
Fines and forfeitures						
Interest and rentals	(3,489)	11	159	22	3	21
Other revenues	92,808	1,031				
Total Revenues	3,643,755	1,042	154,874	22	117,442	28,239
Expenditures						
Judicial						
General government			47,684			
Public safety						59,038
Public works						
Health and welfare	4,039,804	92,966			123,094	
Recreation and cultural						
Community and economic development						
Capital outlay						
Debt service - principal						
Debt service - interest						
Total Expenditures	4,039,804	92,966	47,684		123,094	59,038
Excess of Revenues Over						
(Under) Expenditures	(396,049)	(91,924)	107,190	22	(5,652)	(30,799)
Other Financing Sources (Uses)					<del></del>	
Transfers in	916,899	77,250				
Transfers out	(641,506)					
Net Other Financing Sources (Uses)	275,393	77,250				
Net Change in Fund Balance	(120,656)	(14,674)	107,190	22	(5,652)	(30,799)
Fund Balance at Beginning of Period	1,296,553	61,754	713,614	102,221	90,400	114,050
Fund Balance at End of Period	\$ 1,175,897	\$ 47,080	\$ 820,804	\$ 102,243	\$ 84,748	\$ 83,251

			Speciai	Revenue		
	2771 Housing Assistance	2790/2791 State and Federal Grants	2801-2811 Law Enforcement Road Patrol	2900 Social Welfare	2921 Child Care Probate	2960 Farmland Preservation
Revenues						
Taxes	\$	\$	\$	\$	\$	\$
Licenses and permits						
Intergovernmental revenues - federal		388,908			35,671	
Intergovernmental revenues - state		540,138			2,370,348	
Intergovernmental revenues - local			976,046			
Charges for services	50,145	25,179			175,519	
Fines and forfeitures						
Interest and rentals	34					
Other revenues		16,431			2,793	
Total Revenues	50,179	970,656	976,046		2,584,331	
Expenditures						
Judicial		299,529				
General government		70,477				
Public safety		637,927	1,277,981			
Public works						
Health and welfare					4,910,155	
Recreation and cultural						
Community and economic development	91,046					
Capital outlay						
Debt service - principal						
Debt service - interest						
Total Expenditures	91,046	1,007,933	1,277,981		4,910,155	
Excess of Revenues Over						
(Under) Expenditures	(40,867)	(37,277)	(301,935)		(2,325,824)	
Other Financing Sources (Uses)						
Transfers in		12,007	311,255		2,600,757	
Transfers out			(178,257)		(129,939)	
Net Other Financing Sources (Uses)		12,007	132,998		2,470,818	
Net Change in Fund Balance	(40,867)	(25,270)	(168,937)		144,994	
Fund Balance at Beginning of Period	174,238	303,721	506,404	29,955	345,943	238
Fund Balance at End of Period	\$ 133,371	\$ 278,451	\$ 337,467	\$ 29,955	\$ 490,937	\$ 238

	Special Revenue											
	2961 Fitness Center	2475 Annual Projects	2635 Concealed Pistol Licensing	2080 Parks & Recreation Fund	2150/2151 Friend of the Court Fund	2300 Transportation						
Revenues												
Taxes	\$	\$	\$	\$	\$	\$						
Licenses and permits			81,590									
Intergovernmental revenues - federal					970,426	607,089						
Intergovernmental revenues - state					121,441	683,848						
Intergovernmental revenues - local												
Charges for services				33,162	32,415	246,602						
Fines and forfeitures					61,840							
Interest and rentals				120,878	211	17,898						
Other revenues					11,235	9,775						
Total Revenues			81,590	154,040	1,197,568	1,565,212						
Expenditures												
Judicial					1,494,077							
General government	95		46,038			1,470,445						
Public safety												
Public works												
Health and welfare												
Recreation and cultural				405,098								
Community and economic development												
Capital outlay												
Debt service - principal												
Debt service - interest												
Total Expenditures	95		46,038	405,098	1,494,077	1,470,445						
Excess of Revenues Over												
(Under) Expenditures	(95)		35,552	(251,058)	(296,509)	94,767						
Other Financing Sources (Uses)												
Transfers in				330,252	490,845							
Transfers out		(296,026)		(10,000)	(35,292)							
Net Other Financing Sources (Uses)		(296,026)		320,252	455,553							
Net Change in Fund Balance	(95)	(296,026)	35,552	69,194	159,044	94,767						
Fund Balance at Beginning of Period	75,563	296,026	284,984	161,789	1,133,402	177,770						
Fund Balance at End of Period	\$ 75,468	\$	\$ 320,536	\$ 230,983	\$ 1,292,446	\$ 272,537						

		Special Revenue													
	2470 Local Revenue Sharing	2630 Palisades Emergency Planning	2590 Unfunded Accrued Liability	2400 Multi Agency Collaborative	2211 Solid Waste	2600 Indigent Defense									
Revenues															
Taxes	\$	\$	\$	\$	\$	\$									
Licenses and permits															
Intergovernmental revenues - federal															
Intergovernmental revenues - state			966,346			922,392									
Intergovernmental revenues - local	371,167					301,195									
Charges for services					913,304										
Fines and forfeitures															
Interest and rentals	15				3,975										
Other revenues		20,000			44,217										
Total Revenues	371,182	20,000	966,346		961,496	1,223,587									
Expenditures															
Judicial						2,840,132									
General government															
Public safety		20,252													
Public works					960,821										
Health and welfare				4,324											
Recreation and cultural															
Community and economic development															
Capital outlay															
Debt service - principal															
Debt service - interest															
Total Expenditures		20,252		4,324	960,821	2,840,132									
Excess of Revenues Over															
(Under) Expenditures	371,182	(252)	966,346	(4,324)	675	(1,616,545)									
Other Financing Sources (Uses)															
Transfers in			178,257	7,139		239,358									
Transfers out	(335,252)	(723)													
Net Other Financing Sources (Uses)	(335,252)	(723)	178,257	7,139		239,358									
Net Change in Fund Balance	35,930	(975)	1,144,603	2,815	675	(1,377,187)									
Fund Balance at Beginning of Period	213,802	41,112	4,818,264	15,248	206,535	1,446,536									
Fund Balance at End of Period	\$ 249,732	\$ 40,137	\$ 5,962,867	\$ 18,063	\$ 207,210	\$ 69,349									

## Allegan County Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds

#### For the Year Ended December 31, 2021

		<b>Debt Service</b>					
	3601 Jail Construction		3602 Pension Defined Benefit	2465 Youth	2450/2455/2456 Public	2460 CIP	Total Nonmajor Governmental
	Bonds	3603 Radio Debt	Debt	Home CIP	Improvement	Building Capital	Funds
Revenues	*						
Taxes	\$	\$	\$	\$	\$	\$	\$ 109,633
Licenses and permits							1,099,157
Intergovernmental revenues - federal							3,099,503
Intergovernmental revenues - state					1,399,521		8,277,760
Intergovernmental revenues - local							1,648,408
Charges for services							1,832,799
Fines and forfeitures							61,840
Interest and rentals					369	2	140,109
Other revenues					76,048		274,338
Total Revenues					1,475,938	2	16,543,547
Expenditures							
Judicial							4,633,738
General government					23,673		1,658,412
Public safety							1,995,198
Public works							960,821
Health and welfare							9,170,343
Recreation and cultural							405,098
Community and economic development							91,046
Capital outlay				9,541	2,916,577		2,926,118
Debt service - principal	600,000	846,501	740,000	,			2,186,501
Debt service - interest	298,750	63,083	390,780				752,613
Total Expenditures	898,750	909,584	1,130,780	9,541	2,940,250		24,779,888
Excess of Revenues Over							,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
(Under) Expenditures	(898,750)	(909,584)	(1,130,780)	(9,541)	(1,464,312)	2	(8,236,341)
Other Financing Sources (Uses)		( , , , , , ,		(- )- /			(-,, - ,
Transfers in	898,750	909,585	1,128,909	68,391	320,356	<del></del>	8,490,010
Transfers out						(14,330)	(1,641,325)
Net Other Financing Sources (Uses)	898,750	909,585	1,128,909	68,391	320,356	(14,330)	6,848,685
Net Change in Fund Balance		1	(1,871)	58,850	(1,143,956)	(14,328)	(1,387,656)
Fund Balance at Beginning of Period	1	271,843	2,443	640,949	1,848,758	14,328	15,388,444
Fund Balance at End of Period	\$ 1	\$ 271,844	\$ 572	\$ 699,799	\$ 704,802	\$	\$ 14,000,788
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# Allegan County Combining Statement of Net Position Internal Service Funds December 31, 2021

	Internal	Service				
6770 Self- 6612 Fleet Insurance Management					tal Internal vice Funds	
\$	5,014,336	\$	6,692	\$	5,021,028	
	3,072				3,072	
	696,410				696,410	
	5,713,818	<u> </u>	6,692	5,720,510		
·	_				_	
	11,094		6,247		17,341	
	391,506		55		391,561	
	402,600		6,302		408,902	
	5,311,218		390		5,311,608	
\$	5,311,218	\$	390	\$	5,311,608	
	\$	\$ 5,014,336 3,072 696,410 5,713,818 11,094 391,506 402,600 5,311,218	\$ 5,014,336 \$ 3,072 696,410 5,713,818 11,094 391,506 402,600 5,311,218	6770 Self-Insurance       6612 Fleet Management         \$ 5,014,336       \$ 6,692         3,072          696,410          5,713,818       6,692         11,094       6,247         391,506       55         402,600       6,302         5,311,218       390	6770 Self-Insurance         6612 Fleet Management         To Send Send           \$ 5,014,336         \$ 6,692         \$ 3,072           696,410             5,713,818         6,692         \$ 6,692           11,094         6,247         55           402,600         6,302         55           5,311,218         390	

# Allegan County Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds For the Year Ended December 31, 2021

#### **Internal Service** 6770 Self-**6612 Fleet Total Internal Insurance** Management **Service Funds Operating Revenues** Charges for services 4,708,901 4,708,901 \$ \$ \$ Other revenues 336,272 30,352 366,624 **Total Operating Revenues** 5,045,173 30,352 5,075,525 **Operating Expenses** Administrative expense 29,978 29,978 Insurance and employee benefits expense 5,776,340 5,776,340 29,978 **Total Operating Expenses** 5,776,340 5,806,318 Operating Income (Loss) 374 (731,167)(730,793)374 Change In Net Position (731,167)(730,793) Net Position at Beginning of Period 6,042,385 16 6,042,401 5,311,218 \$ 390 Net Position at End of Period \$ 5,311,608

# Allegan County Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2021

		Interna	l Service			
		6770 Self- Insurance		12 Fleet nagement		otal Internal rvice Funds
Cash Flows from Operating Activities						
Cash received from interfund charges	\$	5,045,145	\$	30,352	\$	5,075,497
Cash payments for fleet management		-		(23,832)		(23,832)
Cash payments for insurance and employee benefits		(5,754,018)		55		(5,753,963)
Net Cash Provided by (Used in) Operating Activities		(708,873)		6,575		(702,298)
Net Increase (Decrease) in Cash and Pooled Investments		(708,873)		6,575		(702,298)
Cash and Pooled Investments - Beginning of Year		5,723,209		117		5,723,326
Cash and Pooled Investments - End of Year	\$	5,014,336	\$	6,692	\$	5,021,028
Reconciliation of Operating Income (Loss) to						
Net Cash Provided by (Used in) Operating Activities	Φ.	(501.165)	Φ.	27.4	Φ.	(520 502)
Operating Income (Loss)	\$	(731,167)	\$	374	\$	(730,793)
Adjustments to Reconcile Operating Income (Loss) to						
Net Cash Provided by (Used in) Operating Activities						
Changes in Assets and Liabilities						
Accounts receivable		(28)		-		(28)
Prepaids		(46,834)		-		(46,834)
Accounts payable		3,009		6,146		9,155
Accrued liabilities		66,147		55		66,202
Net Cash Provided by (Used in) Operating Activities	\$	(708,873)	\$	6,575	\$	(702,298)

ALLEGAN COU	NTY TR	<b>ANSPORT</b>	ATION	FUND S	SCHEDUL:	ES
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# Allegan County Transportation Local Revenues Schedule 1 For the Year Ended December 31, 2021

	1/1/2021 to 9/30/2021	10/1/2021 to 12/31/2021	Total
Nonurban regular service			
Farebox revenues	\$ 46,007	\$ 26,541	\$ 72,548
Local Service Contracts	100,684	47,982	148,666
Rental of Bldgs (Leased Space)	13,271	4,627	17,898
Sale of capital assets	9,775		9,775
Total nonurban regular service	169,737	79,150	248,887
Job access reverse commute			
Farebox revenues	2,066	693	2,759
Specialized services			
Farebox revenues	2,874	-	2,874
Contract Support	18,750		18,750
Total specialized services	21,624		21,624
Total local revenue	\$ 193,427	\$ 79,843	\$ 273,270

# Allegan County Transportation Local Revenues Schedule 1A For the Year Ended September 30, 2021

	10/	/1/2021 to /30/2021	Total	
Nonurban - regular service				
Farebox revenues	\$	11,497	\$ 46,007	\$ 57,504
Local service contracts		8,876	100,684	109,560
Rental of bldgs (leased space)		2,597	13,271	15,868
Sale of capital assets			9,775	9,775
Total nonurban regular service		22,970	 169,737	192,707
Job access reverse commute				
Farebox revenues		687	2,066	2,753
Specialized services				
Farebox revenues		442	2,874	3,316
Contract support		12,500	18,750	31,250
Total specialized services		12,942	 21,624	34,566
Total local revenue	\$	36,599	\$ 193,427	\$ 230,026

## Allegan County Transportation Expenditures of Federal and State Awards Schedule 2

For the Year Ended December 31, 2021

				Curren	t Year's Expendi	tures			
Federal Grantor/Pass-through Grantor/ Program Title	Assistance Listing Number	State Number	Program or Award Amount	Total	Federal State		Prior Year Expenditures	Award Remaining	
U.S. Department of Transportation									
Passed through the Michigan Department of Transportation:									
2021 Operating Assistance - Section 5311	20.509	2017-0003/P28	\$ 352,108	\$ 270,667	\$ 270,667	\$ -	\$ 81,441	\$ -	
2022 Operating Assistance - Section 5311	20.509	2022-0003/P4	699,071	145,170	145,170	-	-	553,901	
2021 Operating Assistance - Cares FLEX	20.509	2017-0003/P29	84,799	84,799	84,799	-	-	-	
FY18 Reconciliation Adjustment	20.509	2017-0003/P9	928	928	928	-	-	-	
U.S. DOT Operating Grant - RTAP	20.509	FY2021	4,500	1,268	1,268	-	-	3,232	
2021 Job Access Reverse Commute - Section 5311	20.516	2017-0003/P24	102,300	76,724	38,362	38,362	12,788	12,788	
2022 Job Access Reverse Commute - Section 5311	20.516	2017-0003/P1	102,300	25,576	12,788	12,788	-	76,724	
Capital Grant - Section 5311	20.509	2017-0003/P20	306,000	3,201	2,561	640	-	302,799	
2021 Capital Grant - Section 5310 New Freedom	20.521	2017-0003/P26	62,500	46,921	37,538	9,383	15,578	1	
2022 Capital Grant - Section 5310 New Freedom	20.521	2022-0004/P3	62,500	16,260	13,008	3,252	-	46,240	
Michigan Department of Transportation				-					
2021 Operating assistance - Act 51	N/A	FY2021	383,377	275,340	-	275,340	91,782	16,255	
2022 Operating assistance - Act 51	N/A	FY2022	611,436	152,859	-	152,859		458,577	
FY19 Reconciliation Adjustment (LBO)	N/A	FY2019	(6,680)	(6,680)	-	(6,680)	(6,864)	6,864	
FY20 Reconciliation Adjustment (LBO)	N/A	FY2020	94,066	94,066	-	94,066	-	-	
2021 Specialized Services	N/A	2017-0003/P19/R3	124,918	93,688	-	93,688	31,230	_	
2022 Specialized Services	N/A	2022-0004/P2	40,600	10,150	-	- 10,150		30,450	
Totals			\$ 3,559,574	\$ 1,290,937	\$ 607,089	\$ 683,848	\$ 225,955	\$ 2,042,682	

#### Allegan County Transportation Federal and State Awards Operating Revenue Only Schedule 2A

### For the Year Ended December 31, 2021

	1/1/2021 to 9/30/2021	10/1/2021 to 12/31/2021	Total
Michigan Department of Transportation			
2022 Local Bus Operating (Act 51)	\$ -	\$ 152,859	\$ 152,859
2021 Local Bus Operating (Act 51)	275,340	-	275,340
2019 Reconciliation Adjustment	(6,680)	-	(6,680)
2020 Reconciliation Adjustment		94,066	94,066
Total Local Bus Operating (Act 51)	268,660	246,925	515,585
Job Access Reverse Commute 2022-0003/P1	-	12,788	12,788
Job Access Reverse Commute 2017-0003/P24	38,362	-	38,362
Specialized Services - Contract 2022-0003/P19/P2	-	10,150	10,150
Specialized Services - Contract 2017-0003/P19/R3	93,688		93,688
Total Michigan Department of Transportation	400,710	269,863	670,573
Federal Transit Administration			
U.S. DOT Operating Grant - Section 5311:			
Contract 2017-0003/P28	270,667	-	270,667
Contract 2022-0003/P4	-	145,170	145,170
FY18 Reconciliation Adjustment	928	-	928
2021 Cares Act Flex (P29)	84,799	-	84,799
U.S. DOT operating grant - RTAP	918	350	1,268
U.S. DOT Job Access Reverse Commute:			
Contract 2022-0003/P1	-	12,788	12,788
Contract 2017-0003/P24	38,362		38,362
Total Federal Transit Administration	395,674	158,308	553,982
Total revenues - state and federal	\$ 796,384	\$ 428,171	\$ 1,224,555

#### Allegan County Transportation Federal and State Awards Operating Revenue Only Schedule 2B

### For the Year Ended September 30, 2021

	10/1/2020 to 12/31/2020	1/1/2021 to 9/30/2021	Total
Michigan Department of Transportation			
2021 Operating assistance - act51	\$ -	\$ 275,340	\$ 275,340
2020 Operating assistance - act 51	91,782	-	91,782
2017 Final Audit LBO	7,737	-	7,737
2019 Reconciliation Adjustment	14,641	(6,680)	7,961
Total local bus operating	114,160	268,660	382,820
Job Access Reverse Commute - MDOT 50%			
Contract 2017-0003/P24	12,788	38,362	51,150
Specialized Services - Contract 2017-0003/P19/R3	31,230	93,688	124,918
Total Michigan Department of Transportation	158,178	400,710	558,888
Federal Transit Administration			
U.S. DOT Operating Grant - Section 5311			
Contract 2017-0003/P28	81,441	270,667	352,108
FY17 reconciliation adjustment	13,166		13,166
FY18 Reconciliation adjustment	-	928	928
2021 Cares Act - FLEX (P29)	-	84,799	84,799
U.S. DOT Operating Grant - RTAP	-	918	918
Job Access Reverse Commute - U.S. DOT 50%			
Contract 2017-0003/P24	12,788	38,362	51,150
Total Federal Transit Administration	107,395	395,674	503,069
Total revenues - state and federal	\$ 265,573	\$ 796,384	\$ 1,061,957

#### Allegan County Transportation Operating and Contract Expenses Schedule 3

### For the Year Ended December 31, 2021

	N	onurban	F	b Access Reverse ommute	_	ecialized Services	Total
Labor	\$	610,657	\$	50,411	\$	52,325	\$ 713,393
Fringe benefits		165,074		13,571		14,701	193,346
Services		34,878		3,341		14,650	52,869
Materials and supplies		137,588		11,835		12,270	161,693
Utilities		31,266		2,811		3,074	37,152
Casualty and liability costs		172,835		16,022		19,826	208,684
Miscellaneous		3,786		192		78	4,056
Leases and rentals		84,353		6,944		7,955	 99,252
Total transit programs		1,240,438		105,128		124,879	1,470,445
Less: ineligible expenses		(84,199)		(2,753)			 (86,952)
Total eligible expenses	\$	1,156,239	\$	102,375	\$	124,879	\$ 1,383,493

## Allegan County Transportation Operating and Contract Expenses Split Between a December 31 and September 30 Year End Schedule 3A

#### For the Year Ended December 31, 2021

	Nonurban							Job A	Reverse Co	te		Specialized Services						
	1/1/2021 to 9/30/2021		10/1/2021 to 12/31/2021		Total		1/1/2021 to 9/30/2021		10/1/2021 to 12/31/2021		Total		1/1/2021 to 9/30/2021		10/1/2021 to 12/31/2021			Total
Labor	\$	332,944	\$	277,713	\$	610,657	\$	36,037	\$	14,374	\$	50,411	\$	52,325	\$	-	\$	52,325
Fringe benefits		114,537		50,537		165,074		10,201		3,370		13,571		14,701		-		14,701
Services		28,339		6,539		34,878		2,874		467		3,341		4,340		10,310		14,650
Materials and supplies		86,944		50,644		137,588		8,475		3,360		11,835		12,270		-		12,270
Utilities		21,367		9,899		31,266		2,104		707		2,811		3,074		-		3,074
Casualty and liability costs		139,944		32,891		172,835		13,676		2,346		16,022		19,826		-		19,826
Miscellaneous		1,721		2,065		3,786		69		123		192		78		-		78
Leases and rentals		61,060		23,293		84,353		5,424		1,520		6,944		7,955				7,955
Total transit programs	\$	786,856	\$	453,582	\$	1,240,438	\$	78,860	\$	26,268	\$	105,128	\$	114,569	\$	10,310	\$	124,879

## Allegan County Transportation Operating and Contract Expenses by Program Schedule 3B

For the Year Ended September 30, 2021

	Nonurban				ccess Reverse (	Commute	Specialized Services			
	10/1/2020 to 12/31/2020	1/1/2021 to 9/30/2021	Total	10/1/2020 to 12/31/2020	1/1/2021 to 9/30/2021	Total	10/1/2020 to 12/31/2020	1/1/2021 to 9/30/2021	Total	
Labor	\$ 149,811	\$ 332,944	\$ 482,755	\$ 12,598	\$ 36,037	\$ 48,635	\$ 17,241	\$ 52,325	\$ 69,566	
Fringe benefits	44,865	114,537	159,402	3,646	10,201	13,847	4,990	14,701	19,691	
Services	2,845	28,339	31,184	327	2,874	3,201	447	4,340	4,787	
Materials and supplies	49,173	86,944	136,117	2,357	8,475	10,832	3,226	12,270	15,496	
Utilities	6,623	21,367	27,990	760	2,104	2,864	1,040	3,074	4,114	
Casualty and liability costs	40,804	139,944	180,748	4,658	13,676	18,334	6,375	19,826	26,201	
Capital Outlay	381,339	-	381,339	-	-	-	-	-	-	
Miscellaneous	840	1,721	2,561	96	69	165	132	78	210	
Leases and rentals	20,143	61,060	81,203	2,312	5,424	7,736	3,164	7,955	11,119	
Total Transit Programs	696,443	786,856	1,483,299	26,754	78,860	105,614	36,615	114,569	151,184	
Less: ineligible expenditures										
Capital Outlay	(381,339)	-	(381,339)	-	-	-	-	-	-	
Capital grant for operating	(63,496)	-	(63,496)	-	-	-	-	-	-	
MPTA Dues	(292)	-	(292)	-	-	-	-	-	-	
Building Lease	(15,868)	-	(15,868)	-	-	-	-	-	-	
RTAP	(918)	-	(918)	-	-		-	-	-	
Other Ineligible				(687)	(2,066)	(2,753)				
Total Ineligible	(461,913)		(461,913)	(687)	(2,066)	(2,753)				
Total transit programs (eligible)	\$ 1,392,886	\$ 786,856	\$ 1,021,386	\$ 26,067	\$ 76,794	\$ 102,861	\$ 36,615	\$ 114,569	\$ 151,184	

#### Allegan County Transportation Schedule of Nonurban Regular Service Revenue Schedule 4R (Nonurban) For the Year Ended September 30, 2021

Code	Amount				
401 :	Farebox revenue				
40100	Passenger fares	\$	57,504		
407:	Local revenue				
40720	Rental of Bldgs or Other Property		15,868		
407:	Non-transportation revenue				
40760	Gains from the sale of capital assets (vehicles)		9,775		
409	Local revenue				
40950	Local Service Contracts		109,560		
411:	State formula and contracts				
41101	State operating assistance		382,820		
413:	Federal contracts				
41301	Federal section 5311 (operating funds only) (18.0% of budgeted)		176,054		
41301	Federal section 5311 (prior years)		14,094		
41361	Federal CARES ACT (operating funds only) (18.0% of budgeted)		176,054		
41361	Federal CARES ACT (Flex) (lesser of \$84,799 or 8.7% total eligible expenditures)		84,799		
41398	RTAP		918		
	Total revenues	\$	1,027,446		

#### Allegan County Transportation Schedule of Nonurban Regular Service Expense Schedule 4E (Nonurban) For the Year Ended September 30, 2021

Code	Description		Operations		Maintenance		en. Admin.		Total
501:	Labor								
50101	Operators' salaries and wages	\$	242,511					\$	242,511
50102	Other salaries and wages				41,327		108,602		149,929
50103	Dispatchers' salaries and wages		90,315						90,315
502:	Fringe benefits								
50200	Other fringe benefits		93,468		22,829		43,105		159,402
503:	Services								
50302	Advertising fees						435		435
50305	Audit costs						-		-
50399	Other services		2,358				28,391		30,749
504:	Materials and supplies								
50401	Fuel and lubricants		87,016						87,016
50402	Tires and tubes				2,000				2,000
50404	Capital Outlay		381,339						381,339
50499	Other materials and supplies		29,233		17,868				47,101
505:	Utilities								
50500	Utilities		13,995				13,995		27,990
506:	Insurance								
50603	Liability insurance		76,088						76,088
50699	Other insurance		104,660						104,660
509:	Miscellaneous expense								
50902	Travel, meetings and training						918		918
50903	Association dues and subscriptions						1,643		1,643
512:	Operating leases and rentals								
51200	Operating leases and rentals						81,203		81,203
550:	Ineligible expenses								
55009	Association dues and subscriptions (20.1% of MPTA)						(292)		(292)
560	Ineligible expenses								
56001	Ineligible Maintenance								-
560:	Ineligible expenses								
56004	Expense associated with Rentals or Lease						(15,868)		(15,868)
<b>574:</b> 57402	Ineligible expenses Ineligible RTAP						(918)		(918)
576 :	Ineligible expenses						(916)		(916)
57603	Admin Expense paid by capital contract		(381,339)						(381,339)
57604	Operating expense paid by capital contract		(63,496)						(63,496)
	Total eligible expenses	\$	1,120,983	\$	84,024	\$	278,292	\$	1,483,299
				Tota	al expenses			\$	1,483,299
				Total ineligible expenses					461,913
								\$	
				Total eligible expenses					1,021,386

#### **Allegan County Transportation**

### Schedule of Nonurban Regular Service Nonfinancial Data (Unaudited)

#### **Public Service**

#### Schedule 4N (Nonurban)

#### For the Year Ended September 30, 2021

Code	Description	Weekday	Saturday	Sunday	Total
610	Vehicle hours	13,634	520	42	14,196
611	Vehicle miles	304,555	11,593	826	316,974
615	Passengers - regular	3,582	4	2	3,588
616	Passengers - elderly	4,668	107	10	4,785
617	Passengers - persons w/ disabilities	6,152	111	9	6,272
618	Passengers - elderly persons w/ disabilities	4,817	426	24	5,267
622	Total demand-response passengers	19,219	648	45	19,912
625	Days operated	245	52	4 _	301
	Total passengers			_	19,912
<u>Vehicle</u>	e Information				
650	Number of Peronal Vehicles in Service				-
655	Total demand-response vehicles				20
656	Demand-response vehicle w/ lifts				20
658	Total transit vehicles				20
	Total vehicles				20
Miscell	aneous Information				
659	LPG or CNG Gallons consumed				
660	Diesel/gasoline gallons consumed				36,673
661	Total transit agency employees (FT equivalents	s)			20
662	Total revenue vehicle operators (FT equivalents	s)			17
665	Number of Volunteer Drivers				-
801	Property Damage Accidents over 1k but less the	an 25k			2
802	PDO accidents 25k or greater				-
803	Injuries caused by service				-
804	Fatalities				-
820	Evacuations for Safety Reasons				-

# Allegan County Transportation Schedule of Job Access Reverse Commute Service Revenue Public Service

#### Schedule 4R (JARC) For the Year Ended September 30, 2021

Description	A	Amount			
Farebox revenue					
Passenger fares	\$	2,753			
State formula and contracts					
Other state contracts and reimbursements		51,150			
Federal contracts					
Other federal transit contracts and reimbursements		51,150			
		_			
Total revenues	\$	105,053			
	Farebox revenue Passenger fares State formula and contracts Other state contracts and reimbursements Federal contracts Other federal transit contracts and reimbursements	Farebox revenue Passenger fares  State formula and contracts Other state contracts and reimbursements  Federal contracts Other federal transit contracts and reimbursements			

### Allegan County Transportation

#### Schedule of Job Access Reverse Commute Service Expenses Schedule 4E (JARC)

#### For the Year Ended September 30, 2021

Code	Description		Operations		Maintenance		ı. Admin.	Total		
501 :	Labor						,			
50101	Operators' salaries and wages	\$	24,009	\$	-	\$	-	\$	24,009	
50102	Other salaries and wages		-		4,237		11,169		15,406	
50103	Dispatchers' salaries and wages		9,220		-		-		9,220	
<b>502</b> :	Fringe benefits									
50200	Other fringe benefits		7,186		2,336		4,325		13,847	
503:	Services									
50302	Advertising fees		-		-		41		41	
50399	Other services		239		-		2,921		3,160	
504:	Materials and supplies									
50401	Fuel and lubricants		8,686		-		-		8,686	
50402	Tires and tubes		-		208		-		208	
50499	Other materials and supplies		58		1,880	-			1,938	
505:	Utilities									
50500	Utilities		1,432				1,432		2,864	
<b>506</b> :	Insurance									
50603	Liability insurance		7,802		-		-		7,802	
50699	Other insurance		10,532		-	-			10,532	
509:	Miscellaneous expense									
50903	Association dues and subscriptions		-	- 165		165		165		
512:	Operating leases and rentals									
51200	Operating leases and rentals		-		-		7,736		7,736	
<b>550</b> :	Ineligible expenses									
55000	Ineligible JARC and NF fares		(2,753)						(2,753)	
	Total eligible expenses	\$	69,164	\$	8,661	\$	27,789	\$	105,614	
				<b>Total expenses</b>			\$	105,614		
				Total ineligible expenses					(2,753)	
				Total eligible expenses				\$	102,861	

#### **Allegan County Transportation**

### **Schedule of Job Access Reverse Commute Nonfinancial Data (Unaudited)**

#### Public Service Schedule 4N (JARC)

#### For the Year Ended September 30, 2021

Code	Description	Weekday	Saturday	Sunday	Total
610 :	Vehicle hours	1,441	-	-	1,441
611 :	Vehicle miles	32,466	-	-	32,466
615 :	Passengers - regular	1,131	-	-	1,131
616:	Passengers - Elderly	-	-	-	-
617 :	Passengers - persons w/ disabilities	435	-	-	435
618:	Elderly Passengers - persons w/ disabilities	56	-	-	56
622 :	Total demand-response passengers	1,622	-	-	1,622
625 :	Days operated	250	-	-	250
	Total passengers				1,622
Vehicle	<u>Information</u>				
<u>650</u>					
655 :	Total demand-response vehicles				2
656 :	Demand-response vehicle w/ lifts				2
658 :	Total transit vehicles				2
	Total vehicles				2
	aneous Information				
<u>659</u>					
660	Diesel/gasoline gallons consumed				3,737
661	Total transit agency employees (FT equivalents)				2
662	Total revenue vehicle operators (FT equivalents)				2
665	Number of Volunteer Drivers				-

#### Allegan County Transportation Schedule of Nonurban Specialized Service Revenue Schedule 4R (Specialized Service) For the Year Ended September 30, 2021

Code	Description			
401 :	Farebox revenue			
40100	Passenger fares	\$ 3,316		
40200	Contract fares	31,250		
411:	State formula and contracts			
41199	Other state operating assistance	124,918		
	Total revenues	\$ 159,484		

#### Allegan County Transportation Schedule of Nonurban Specialized Service Expense Schedule 4E (Specialized Service) For the Year Ended September 30, 2021

Code	Description	O	Operations		Maintenance		Gen. Admin.		Total
501 :	Labor								
50101	Operators' salaries and wages	\$	34,342	\$	-	\$	-	\$	34,342
50102	Other salaries and wages				6,094		15,903		21,997
50103	Dispatchers' salaries and wages		13,227		-		-		13,227
502:	Fringe benefits								
50200	Other fringe benefits		10,287		3,366		6,038		19,691
503:	Services								
50302	Advertising fees		-		-		54		54
50399	Other services		338		-		4,395		4,733
504:	Materials and supplies								
50401	Fuel and lubricants		12,385		-		-		12,385
50402	Tires and tubes		-		275		=		275
50499	Other materials and supplies		78		2,758		=		2,836
<b>505</b> :	Utilities								
50500	Utilities		2,057		-		2,057		4,114
<b>506</b> :	Insurance								
50603	Liability insurance		11,237		-		=		11,237
50699	Other insurance		14,964		-		-		14,964
509:	Miscellaneous expense								
50903	Association dues and subscriptions		-		-		210		210
512:	Operating leases and rentals								
51200	Operating leases and rentals						11,119		11,119
	Total eligible expenses	\$	98,915	\$	12,493	\$	39,776	\$	151,184
				Total expenses			\$	151,184	
				Total ineligible expenses					
		Total eligible expenses					\$	151,184	

### **Allegan County Transportation**

#### **Schedule of Specialized Services Nonfinancial Data (Unaudited) Public Service**

## Schedule 4N (Specialized Service) For the Year Ended September 30, 2021

Code	Description	Agency	Volunteer	Total
610	Vehicle hours	2,062	-	2,062
611	Vehicle miles	53,864		53,864
615	Passengers - regular	251	-	251
616	Passengers - elderly	303	-	303
617	Passengers - persons w/ disabilities	1,269	-	1,269
618	Passengers - elderly persons w/ disabilities	1,307	-	1,307
625	Days operated		-	-
	Total passengers		-	3,130
Vehicl	e Information			
655	Total demand-response vehicles	2		
656	Demand-response vehicle w/ lifts	2		
658	Total transit vehicles	2		
	Total vehicles	2		

### Allegan County Transportation Operating Assistance Calculation Schedule 5 For the Year Ended September 30, 2021

	Nonurban	
Total expenses	\$ 1,483,299	
Less ineligible expenses:		
Capital Outlay - Capital Grants	(381,339)	
Capital grants used for operating	(63,496)	
Association Dues	(292)	
Building Lease	(15,868)	
RTAP	(918)	
Total ineligible expenses	(461,913)	
Total state eligible expenses	1,021,386	
Eligible expenses for state reimbursement	1,021,386	
x Reimbursement percentage	37.5350%	
State operating assistance	\$ 383,377	
State operating assistance received	\$ 367,122	_
Amount due from state	\$ 16,255	_
Total federal eligible expenses	\$ 1,021,386	
Eligible expenses for federal reimbursement	1,021,386	
x Reimbursement percentage	36.0000%	
x Reimbursement percentage		
(Lesser of 8.7% of eligible expenditures or \$84,799)	84,799_	
Federal operating assistance	\$ 452,498	
Federal operating assistance received	\$ 436,907	_
Amount due from federal	\$ 15,591	

### Allegan County Transportation Mileage / Hourly Data (Unaudited) Non Financial Data Summary For the Year Ended September 30, 2021

				<b>Specialized</b>	
			<b>JARC</b>	Services	Total
		Transportation	Transportation	Transportation	Transportation
<u>Mileage</u>					
First Quarter	10/20 - 12/20	67,653	8,093	13,014	88,760
Second Quarter	1/21 - 3/21	72,149	7,789	14,706	94,644
Third Quarter	4/21 - 6/21	76,792	8,199	15,650	100,641
Fourth Quarter	7/21 - 9/21	100,380	8,385	10,494	119,259
Total Operation		316,974	32,466	53,864	403,304
<b>Hours</b>					
First Quarter	10/20 - 12/20	3,132	359	492	3,983
Second Quarter	1/21 - 3/21	3,351	346	512	4,209
Third Quarter	4/21 - 6/21	3,384	364	635	4,383
Fourth Quarter	7/21 - 9/21	4,329	372	423	5,124
Total Operation		14,196	1,441	2,062	17,699
Percentage of total he	ours	80.2%	8.1%	11.7%	100.0%

The methodology used for compiling mileage and hours has been reviewed and found to be an adequate and reliable method for recording vehicle mileage and hours of service.

### ALLEGAN COUNTY DRAINS BASIC FINANCIAL STATEMENTS

### Allegan County Drains Statement of Net Position December 31, 2021

ASSETS		
Current Assets		
Cash and pooled investments	\$	2,856,632
Special assessments receivable		1,732,013
Leases receivable		619,357
Due from other governments		3,439
Total Current Assets	•	5,211,441
Noncurrent Assets		
Capital assets not being depreciated		2,267,825
Capital assets being depreciated, net		16,917,742
Special assessments receivable, long-term		4,072,329
Leases receivable, long-term		4,682,992
Total Assets		33,152,329
DEFERRED OUTFLOWS OF RESOURCES		
Deferred charge on bond refunding		55,409
Total Deferred Outflows of Resources		55,409
LIABILITIES		_
Current Liabilities		
Accounts payable		263,851
Accrued liabilities		1,513
Accrued interest		140,619
Current portion of long-term debt		1,671,379
Total Current Liabilities		2,077,362
Noncurrent Liabilities		
Long-term debt		10,897,015
Advance from primary government		250,000
Total Liabilities		13,224,377
NET POSITION		_
Net investment in capital assets		11,947,672
Restricted for:		
Debt Service		5,304,314
Unrestricted		2,731,375
Total Net Position	\$	19,983,361

### Allegan County Drains Statement of Activities For the Year Ended December 31, 2021

		Program Revenues								
Functions/Programs		Expenses		Charges for Services	Operating Grants and Contributions		Capital Grants and Contributions			Net (Expense) Revenue
Drains/public works	\$	2,041,335	\$	1,177,787	\$	142,829	\$	1,694,518	\$	973,799
Interest on long-term debt		356,647								(356,647)
Total drain activities	\$	2,397,982	\$	1,177,787	\$	142,829	\$	1,694,518		617,152
			(	General Purpose	Rev	enues:				
			]	Interest earned on	inve	stments				7,291
				Total General H	Reven	aues				7,291
				Change in Net	Positi	ion				624,443
			Ì	Net Position at Be	eginn	ing of Period				19,358,918
			i	Net Position at E	nd of	Period			\$	19,983,361

### Allegan County Drains Balance Sheet Governmental Funds December 31, 2021

		Water and Sewer Sewer/V		e	Capital Projects						
	General			Lake Sewer/Water Debt No.18		6010 - Revolving Drain		Other Governmental Funds		G	Total overnmental Funds
ASSETS											
Cash and pooled investments	\$ 2,707,083	\$	996	\$		\$	69,286	\$	969	\$	2,778,334
Special assessments receivable	5,804,342										5,804,342
Leases receivable			1,339,441		3,103,669				859,239		5,302,349
Due from other funds	 						180,714				180,714
Total Assets	\$ 8,511,425	\$	1,340,437	\$	3,103,669	\$	250,000	\$	860,208	\$	14,065,739
LIABILITIES	_	,	_		_		_		_		
Accounts payable	\$ 263,675	\$		\$		\$		\$		\$	263,675
Due to other funds	180,714										180,714
Advance from primary government							250,000				250,000
Total Liabilities	444,389						250,000				694,389
DEFERRED INFLOWS OF RESOURCES											
Unavailable revenue - special assessments	5,804,342										5,804,342
Unavailable revenue - leases receivable			1,339,441		3,103,669				859,239		5,302,349
Total Liabilities and Deferred Inflows											
of Resources	 6,248,731		1,339,441		3,103,669		250,000		859,239		11,801,080
FUND BALANCE											
Restricted			996						969		1,965
Unassigned	 2,262,694										2,262,694
Total Fund Balance	2,262,694		996						969		2,264,659
Total Liabilities, Deferred Inflows	 										
of Resources and Fund Balance	\$ 8,511,425	\$	1,340,437	\$	3,103,669	\$	250,000	\$	860,208	\$	14,065,739

### Allegan County Drains Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2021

<b>Total Net Position - Governmental Activities</b>	\$ 19,983,361
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those asset (such as property taxes, special assessments receivables, and leases receivable not collected in 60 days of year end) are offset by deferred inflows of resources in the governmental funds, and thus are not included in fund balance.	11,106,691
Long-term liabilities, including the current portion of long-term debt, are not payable in the current period and, therefore, are not reported in the funds.	(12,512,985)
General government capital assets of \$24,899,371, net of accumulated depreciation of \$5,726,137, are not financial resources and, accordingly, are not reported in the funds.	19,173,234
In the Statement of Activities, interest is accrued on outstanding debt, whereas in governmental funds, the interest expenditure is reported when due.	(140,619)
Net position of internal service funds that are treated as proprietary in the fund level statements are treated as governmental in the entity-wide statements.	92,381
Total Fund Balance - Governmental Funds	\$ 2,264,659

### Allegan County Drains Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds For the Year Ended December 31, 2021

				Debt S	Service		Capital	Projects				
		General	3672 - Fillmore Water and Sewer No.9		Vater and Sewer Sewer/V		6010 - Revolving Drain		Other Governmental Funds		Gov	Total vernmental Funds
Revenues												
Special assessments	\$	1,732,065	\$		\$		\$		\$		\$	1,732,065
Intergovernmental - local				287,875		299,877			7	72,288		660,040
Interest income		7,275								1		7,276
Other revenues		1,138,183										1,138,183
Total Revenues		2,877,523		287,875		299,877			7	72,289		3,537,564
Expenditures		_		_		_			•			
Drains/public works		3,102,498								384		3,102,882
Debt service - principal		948,486		255,000		220,000			4	10,000		1,463,486
Debt service - interest		195,677		32,875		79,877			3	32,288		340,717
Total Expenditures	<u>-</u>	4,246,661		287,875		299,877			7	72,672		4,907,085
Excess of Revenues Over	<u>-</u>											
(Under) Expenditures		(1,369,138)								(383)		(1,369,521)
Other Financing Sources (Uses)	<u>-</u>											
Issuance of long-term debt		2,250,000										2,250,000
Net Other Financing Sources (Uses)	<u>-</u>	2,250,000										2,250,000
Net Change in Fund Balance		880,862								(383)		880,479
Fund Balance at Beginning of Period		1,381,832		996						1,352		1,384,180
Fund Balance at End of Period	\$	2,262,694	\$	996	\$		\$		\$	969	\$	2,264,659

## Allegan County Drains Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance with Statement of Activities For the Year Ended December 31, 2021

Total Net Change in Fund Balances - Governmental Funds	\$ 880,479
Changes in net position of internal service funds that are treated as enterprise fund changes in net position in the fund level statements are treated as governmental fund changes in net position in the entity-wide statements.	(7,830)
Changes to accrued interest are not shown in the fund financial statements. This amount is the decrease in accrued interest net against the amortization of bond premium for the year. The net effect of the current year decrease is to increase net position.	(12,779)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay of \$2,235,500 exceeded depreciation expense of \$1,126,504.	1,108,996
Proceeds from the issuance of notes payable are reported as other financing sources in the fund statements, but reported as liabilities in the Statement of Net Position.	(2,250,000)
The repayment of principal of long-term debt consumes the current financial resources of governmental funds and is recorded as an expenditure; however, the repayment of long-term debt reduces long-term liabilities on the statement of net position.	1,460,335
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds; they are deferred into the following year.	(554,758)
Changes in Net Position - Governmental Activities	\$ 624,443

### Allegan County Drains Statement of Net Position Internal Service Fund December 31, 2021

ASSETS	
Current Assets	
Cash and pooled investments	\$ 78,298
Due from other governments	3,439
Total Current Assets	 81,737
Noncurrent Assets	
Capital assets being depreciated, net	 12,333
Total Assets	 94,070
LIABILITIES	
Current Liabilities	
Accounts payable	176
Accrued liabilities	 1,513
Total Liabilities	 1,689
NET POSITION	 
Investment in capital assets	12,333
Unrestricted	 80,048
Total Net Position	\$ 92,381

## Allegan County Drains Statement of Revenues, Expenses, and Changes in Net Position Internal Service Fund For the Year Ended December 31, 2021

Operating Revenues	
Charges for services	\$ 52,093
Total Operating Revenues	52,093
Operating Expenses	 
Drains/public works	47,449
Depreciation expense	 12,489
Total Operating Expenses	59,938
Operating Income (Loss)	 (7,845)
Non-Operating Revenues (Expenses)	 
Interest earned on investments	 15
Net Non-Operating Revenues (Expenses)	15
Change In Net Position	 (7,830)
Net Position at Beginning of Period	100,211
Net Position at End of Period	\$ 92,381

# Allegan County Drains Statement of Cash Flows Internal Service Fund For the Year Ended December 31, 2021

<b>Cash Flows from Operating Activities</b>	
Cash received from interfund charges	\$ 51,749
Cash payments to suppliers for goods and services	(2,879)
Cash payments to employees for services	(44,499)
Net Cash Provided by Operating Activities	4,371
Cash Flows from Investing Activities	
Interest earned on investments	 15
Net Cash Provided by Investing Activities	15
Net Increase in Cash and Pooled Investments	4,386
Cash and Pooled Investments - Beginning of Year	73,912
Cash and Pooled Investments - End of Year	\$ 78,298
Reconciliation of Operating Loss to	
Net Cash Provided by Operating Activities	
Operating loss	\$ (7,845)
Adjustments to Reconcile Operating Loss to	
<b>Net Cash Provided by Operating Activities</b>	
Depreciation	12,489
Changes in Assets and Liabilities	
Due from other governments	(344)
Accounts payable	30
Accrued liabilities	41
Net Cash Provided by Operating Activities	\$ 4,371

### Allegan County Drains Combining Balance Sheet Nonmajor Governmental Funds December 31, 2021

	3654 - Sewer No.13 Saugatuck				Total Nonmajor Governmental Funds		
ASSETS							
Cash and pooled investments	\$		\$	969	\$	969	
Leases receivable				859,239		859,239	
Total Assets	\$		\$	860,208	\$	860,208	
DEFERRED INFLOWS OF RESOURCES		·					
Unavailable revenue - leases receivable				859,239		859,239	
Total Deferred Inflows of Resources				859,239		859,239	
FUND BALANCE							
Restricted				969		969	
Unassigned							
Total Fund Balance				969		969	
Deferred Inflows of Resources and Fund Ba	\$		\$	860,208	\$	860,208	

### Allegan County Drains Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2021

	Debt Service					
	3654 - Sewer No.13 Saugatuck		3671 Martin Village Refunding		Total Nonmajor Governmental Funds	
Revenues						
Intergovernmental - local	\$		\$	72,288	\$	72,288
Interest income				1		1
Total Revenues				72,289		72,289
Expenditures		_				
Drains/public works		384				384
Debt service - principal				40,000		40,000
Debt service - interest				32,288		32,288
Total Expenditures		384		72,288		72,672
Excess of Revenues Over		_				
(Under) Expenditures		(384)		1		(383)
Net Change in Fund Balance		(384)		1		(383)
Fund Balance at Beginning of Period		384		968		1,352
Fund Balance at End of Period	\$		\$	969	\$	969

### Gabridge & Company, PLC

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### GABRIDGE & CQ.

June 29, 2022

To the Board of Commissioners Allegan County, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Allegan County, Michigan (the "County") for the year ended December 31, 2021. Our report includes a reference to other auditors. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated February 4, 2022. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the County are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2021. We noted no transactions entered into by the County during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the County's financial statements were:

- Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- Management's assumptions used to calculate the actuarial report and the net present value of defined benefit pension benefits.
- Management's estimate of insurance claims incurred but not yet reported is based on information provided by the entity's third parties administrators and subsequent claims activity.

We evaluated the key factors and assumptions used to develop the useful lives in determining that it is reasonable in relation to the financial statements taken as a whole and in relation to the applicable opinion units.

The financial statement disclosures are neutral, consistent, and clear.

### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated June 29, 2022.

### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to County's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the County's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the management's discussion and analysis, budgetary comparison schedules, and the schedules for the pension plan, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the combining and individual fund financial statements and the schedule of expenditures of federal awards, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the information and use of the Board of Commissioners and management of the County and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Gabridge & Company, PLC

Gabridge a Company

Grand Rapids, MI